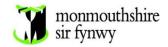
#### **Public Document Pack**



County Hall Rhadyr Usk NP15 1GA

Friday, 1 December 2023

Notice of meeting

#### **Public Services Scrutiny Committee**

Monday, 11th December, 2023 at 10.00 am, Council Chamber, County Hall, Usk - Remote Attendance

Please note that a pre meeting will be held 30 minutes prior to the start of the meeting for members of the committee.

#### AGENDA

Item No	Item	Pages			
1.	Apologies for absence				
2.	Declarations of Interest				
3.	Public Open Forum				
	Select Committee Public Open Forum ~ Guidance				
	Our Select Committee meetings are live streamed and a link to the live stream will be available on the meeting page of the Monmouthshire County Council <u>website</u>				
	If you would like to share your thoughts on any proposals being discussed by Select Committees, you can submit your representation via this form				
	Please share your views by uploading a video or audio file (maximum of 4 minutes) or; Please submit a written representation (via Microsoft Word, maximum of 500 words)	1			
	You will need to register for a <u>My Monmouthshire account</u> in order to submit the representation or use your log in, if you have registered previously.				
	The deadline for submitting representations to the Council is 5pm three				

	clear working days in advance of the meeting.	
	If representations received exceed 30 minutes, a selection of these based on theme will be shared at the Select Committee meeting. All representations received will be made available to councillors prior to the meeting.	
	If you would like to suggest future topics for scrutiny by one of our Select Committees, please do so by emailing <u>Scrutiny@monmouthshire.gov.uk</u>	
4.	Pre-decision scrutiny of the Strategic Transport Plan	1 - 152
	Link for Monmouthshire CC Local Transport Plan	
5.	Minutes of the previous meetings held on:	153 - 160
	19 <sup>th</sup> June 2023 3 <sup>rd</sup> October 2023	
6.	Public Services Scrutiny Committee Forward Work Programme and Action List	161 - 164
7.	Council and Cabinet Work Planner	165 - 182
8.	To note the date and time of the next meeting: 19th February 2024	

#### **Paul Matthews**

#### **Chief Executive**

#### MONMOUTHSHIRE COUNTY COUNCIL CYNGOR SIR FYNWY

#### THE CONSTITUTION OF THE COMMITTEE IS AS FOLLOWS:

County Councillor Jill Bond County Councillor Jan Butler County Councillor Steven Garratt County Councillor Penny Jones County Councillor Malcolm Lane

County Councillor Dale Rooke

County Councillor Frances Taylor County Councillor Armand Watts County Councillor Meirion Howells West End; Goetre Fawr; Overmonnow; Raglan; Mardy; Chepstow Castle & Larkfield; Magor West; Bulwark and Thornwell; Llanbadoc & Usk; Welsh Labour/Llafur Cymru Welsh Conservative Party Welsh Labour/Llafur Cymru Welsh Conservative Party Welsh Conservative Party

Welsh Labour/Llafur Cymru

Independent Group Welsh Labour/Llafur Cymru Independent

#### **Public Information**

#### Access to paper copies of agendas and reports

A copy of this agenda and relevant reports can be made available to members of the public attending a meeting by requesting a copy from Democratic Services on 01633 644219. Please note that we must receive 24 hours notice prior to the meeting in order to provide you with a hard copy of this agenda.

#### Welsh Language

The Council welcomes contributions from members of the public through the medium of Welsh or English. We respectfully ask that you provide us with adequate notice to accommodate your needs.

#### Aims and Values of Monmouthshire County Council

#### Our purpose

To become a zero-carbon county, supporting well-being, health and dignity for everyone at every stage of life.

#### Objectives we are working towards

- Fair place to live where the effects of inequality and poverty have been reduced.
- Green place to live and work with reduced carbon emissions and making a positive contribution to addressing the climate and nature emergency.
- Thriving and ambitious place, where there are vibrant town centres and where businesses can grow and develop.
- Safe place to live where people have a home where they feel secure in.
- Connected place where people feel part of a community and are valued.
- Learning place where everybody has the opportunity to reach their potential.

#### **Our Values**

**Openness**. We are open and honest. People have the chance to get involved in decisions that affect them, tell us what matters and do things for themselves/their communities. If we cannot do something to help, we'll say so; if it will take a while to get the answer we'll explain why; if we can't answer immediately we'll try to connect you to the people who can help – building trust and engagement is a key foundation.

**Fairness**. We provide fair chances, to help people and communities thrive. If something does not seem fair, we will listen and help explain why. We will always try to treat everyone fairly and consistently. We cannot always make everyone happy, but will commit to listening and explaining why we did what we did.

**Flexibility**. We will continue to change and be flexible to enable delivery of the most effective and efficient services. This means a genuine commitment to working with everyone to embrace new ways of working.

**Teamwork**. We will work with you and our partners to support and inspire everyone to get involved so we can achieve great things together. We don't see ourselves as the 'fixers' or problem-solvers, but we will make the best of the ideas, assets and resources available to make sure we do the things that most positively impact our people and places.

**Kindness**: We will show kindness to all those we work with putting the importance of relationships and the connections we have with one another at the heart of all interactions.

#### Monmouthshire Scrutiny Question Guide

Role of the Pre-meeting								
<ol> <li>Why is the Committee scrutinising this? (background, key issues)</li> <li>What is the Committee's role and what outcome do Members want to achieve?</li> <li>Is there sufficient information to achieve this? If not, who could provide this?</li> </ol>								
- Agree questions for officers and questions for	<ul> <li>Agree the order of questioning and which Members will lead</li> <li>Agree questions for officers and questions for the Cabinet Member</li> </ul>							
Questions for the Meeting								
<u>Scrutinising Performance</u>	<u>Scrutinising Policy</u>							
1. How does performance compare with previous years? Is it better/worse? Why?	<ol> <li>Who does the policy affect ~ directly and indirectly? Who will benefit most/least?</li> </ol>							
2. How does performance compare with other councils/other service providers? Is it better/worse? Why?	2. What is the view of service users/stakeholders? What consultation has been undertaken? Did the consultation process comply with the Gunning							
3. How does performance compare with set targets? Is it better/worse? Why?	Principles? Do stakeholders believe it will achieve the desired outcome?							
4. How were performance targets set? Are they challenging enough/realistic?	3. What is the view of the community as a whole - the 'taxpayer' perspective?							
5. How do service users/the public/partners view the performance of the service?	<ol> <li>What methods were used to consult with stakeholders? Did the process enable all those with a stake to have</li> </ol>							
6. Have there been any recent audit and inspections? What were the findings?	their say?							
7. How does the service contribute to the achievement of corporate objectives?	5. What practice and options have been considered in developing/reviewing this policy? What evidence is there to inform what works? Does the policy relate to an							
<ul><li>8. Is improvement/decline in performance linked to an increase/reduction in resource? What capacity is there to improve?</li></ul>	area where there is a lack of published research or other evidence?							
	6. Does the policy relate to an area where there are known inequalities?							
	7. Does this policy align to our corporate objectives, as defined in our corporate plan? Does it adhere to our Welsh Language Standards?							

	8. Have all relevant sustainable development, equalities and safeguarding implications
	9. been taken into consideration? For example, what are the procedures that need to be in place to protect children?
	10.
	11. How much will this cost to implement and
	what funding source has been identified?
	12.
	13. How will performance of the policy be
	measured and the impact evaluated
Concerel Oursetienes	

#### **General Questions:**

#### Empowering Communities

- How are we involving local communities and empowering them to design and deliver services to suit local need?
- Do we have regular discussions with communities about service priorities and what level of service the council can afford to provide in the future?
- Is the service working with citizens to explain the role of different partners in delivering the service, and managing expectations?
- Is there a framework and proportionate process in place for collective performance assessment, including from a citizen's perspective, and do you have accountability arrangements to support this?
- Has an Equality Impact Assessment been carried out? If so, can the Leader and Cabinet/Senior Officers provide members with copies and a detailed explanation of the EQIA conducted in respect of these proposals?
- Can the Leader and Cabinet/Senior Officers assure members that these proposals comply with Equality and Human Rights legislation? Do the proposals comply with the Local Authority's Strategic Equality Plan?

#### <u>Service Demands</u>

- How will policy and legislative change affect how the council operates?
- Have we considered the demographics of our council and how this will impact on service delivery and funding in the future?
- Have you identified and considered the long-term trends that might affect your service area, what impact these trends could have on your service/your service could have on these trends, and what is being done in response?

#### <u>Financial Planning</u>

- Do we have robust medium and long-term financial plans in place?
- Are we linking budgets to plans and outcomes and reporting effectively on these?

#### Making savings and generating income

• Do we have the right structures in place to ensure that our efficiency, improvement and transformational approaches are working together to maximise savings?

- How are we maximising income?
- Have we compared other council's policies to maximiseincome and fully considered the implications on service users?
- Do we have a workforce plan that takes into account capacity, costs, and skills of the actual versus desired workforce?

Questions to ask within a year of the decision:

- Were the intended outcomes of the proposal achieved or were there other results?
- Were the impacts confined to the group you initially thought would be affected i.e. older people, or were others affected e.g. people with disabilities, parents with young children?
- Is the decision still the right decision or do adjustments need to be made?

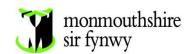
#### Questions for the Committee to conclude...

Do we have the necessary information to form conclusions/make recommendations to the executive, council, other partners? If not, do we need to:

- (i) Investigate the issue in more detail?
- (ii) Obtain further information from other witnesses Executive Member, independent expert, members of the local community, service users, regulatory bodies...

Agree further actions to be undertaken within a timescale/future monitoring report...

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#### SUBJECT: Draft Local Transport Plan

MEETING: Public Services Scrutiny Committee DATE: 11<sup>th</sup> December 2023 DIVISION/WARDS AFFECTED: All

#### 1. PURPOSE:

1.1 Public consultation on Monmouthshire's draft Local Transport Plan concludes on the 5<sup>th</sup> January 2024 and the feedback from this process will inform the final version of the Local Transport Plan which will be presented to Cabinet for consideration in February 2024. The purpose of this report is to provide Members with an opportunity to comment on the proposed plan so that their views can be reflected in the final draft to be considered by Cabinet.

#### 2. **RECOMMENDATIONS:**

2.1 That Scrutiny Committee consider the proposed Local Transport Plan and provide recommendations for consideration by Cabinet.

#### 3. KEY ISSUES:

#### Setting the Scene

- 3.1 The Local Government and Elections (Wales) Act 2021 creates a statutory requirement for Corporate Joint Committees to develop a Regional Transport Plan by 2025. Whilst this legislation removes the requirement for Local Authorities to develop their own Transport Plan, Monmouthshire is keen to ensure that our transport needs feature prominently in the Regional Plan and that we adopt an integrated approach to transport and land use planning in the Replacement Local Development Plan(RLDP). To this end, Ove Arup consultants were appointed following a procurement process to support the Council in the development of a Local Transport Plan (LTP).
- 3.2 The draft LTP has been developed following a review of national and local policies, a review of the 2015 LTP and a series of workshops with key stakeholders including Transport for Wales (TfW), Cardiff Capital Region (CCR), Sustrans and the Transport Forum. The plan is intended to align with national, regional, and local policy priorities and sets out a clear ambition for transport infrastructure in Monmouthshire over the next five years. The vision is predicated on six key principles:
  - Decarbonising transport

- Building better places
- Levelling up public transport
- Embracing technology and innovation
- Customer centric design
- Governance and funding
- 3.3 Currently transport options in Monmouthshire can be fragmented with a heavy reliance on private transport due to cost, convenience, or a lack of public transport alternatives. Private motor vehicles however are net contributors to carbon emissions, air pollution and transport inequality. The draft Local Transport Plan seeks to re-prioritise integrated public transport and active travel, re-designing transport as a socially inclusive service, available to people where and when they want to use it.
- 3.4 The draft plan provides a policy context and updates on the delivery of the LTP 2015 -20. Of the 35 schemes that were identified in the 2015 LTP, design and feasibility was completed on 21 of the projects and only 5 have been progressed to physical completion. The key obstacle to delivery has been the availability of funding and many of the projects remain key aspirations, albeit they will continue to be dependent on national policies and available funding.

#### Aims and Objectives

3.5 The overarching aim for the draft LTP is the delivery of.

An integrated transport and land use system that prioritises sustainable travel, enables transition to a zero-carbon county, and supports well-being, health, and dignity for everyone at every stage of life.

The plan recognises the rurality of Monmouthshire and how the spatial distribution of its communities impacts on access to services. In addition, the centralisation of health care facilities and the current cost of living crisis can increase isolation and negatively impact on the health of our communities. The draft LTP seeks to address these issues by adopting four objectives:

- 1. To create safe, healthy, and equal communities in Monmouthshire ensuring residents and visitors have access to active travel, public transport and zero emission vehicles with respect to the transport hierarchy.
- 2. A transport system that delivers a significant reduction in greenhouse gas emissions and improves awareness of the consequences of travel choices in Monmouthshire on climate change, biodiversity, air quality and health.
- 3. A transport system that supports the Welsh language, enables more people to use sustainable transport to get to arts, sports, and cultural activities, and protects and enhances the historic environment.
- 4. A transport system that contributes to Monmouthshire's economic ambitions, supports local communities, and improves sustainable connections to key market towns and key external destinations.

The four aims are designed to support the adoption of a cohesive transport and land use approach which supports the development of compact communities, enabling them to access services locally, and where possible to work locally, negating the need for long commutes. Where travel is necessary, the plan promotes the use of an improved, accessible integrated active travel and public transport network that is affordable for all. This includes safe pedestrian footways, cycling routes, bus and demand responsive transport options and enhanced rail frequencies. For those journeys that must be undertaken by car, the plan promotes the use of ULEV vehicles through the installation of electric vehicle charging infrastructure and car clubs together with lift sharing opportunities.

MCC LTP Vision	An integrated transport and land use system that prioritises sustainable travel, enables transition to a zero- carbon county, and supports well-being, health and dignity for everyone at every stage of life.							
WTS Well-being Ambitions	Good for people and communities		Good for the Good for culture and the environment Welsh language		and the	Good for the economy and places in Wales		
MCC LTP Objectives	To create safe, healthy and equal communities in Monmouthshire ensuring residents and visitors have access to active travel, public transport, and zero emissions vehicles with respect to the transport hierarchy.	A transport system that delivers a significant reduction in greenhouse gas emissions and improves awareness of the consequences of travel choices in Monmouthshire on climate change, biodiversity, air quality and health.		A transport system that supports the Welsh language, enables more people to use sustainable transport to get to arts, sport and cultural activities, and protects and enhances the historic environment.		A transport system that contributes to Monmouthshire's economic ambitions, supports local communities, and improves sustainable connections to key market towns and key external destinations.		
W TS Priorities	Bring services to people in order to reduce the need to travel		Allow people and goods to move easily from door to door by accessible, sustainable and efficient transport services and infrastructure		Encourage people to make the change to more sustainable transport			
	Land Use Planning		Active Travel		Behaviour Change & Information			
MCC LTP Focus	Digital Connectivity		Bus		EV Charging Infrastructure			
Areas	Excluded and the statistics		Rail		Roads, Streets and Parking			
	Mobility Hubs & Interchanges		On-demand & Community services		Home to School Transport			
W TS Monitoring	Distance travelled per person		% active travel & pu	% active travel & public transport		Vehicle kilometres travelled		
Framework	% workforce working remo	otely	Greenhouse gas emissions		% zero emission vehicles			

Table 1 below, outlines the LTP objectives and policy alignment framework

Source: Pg 32 of the Draft Local Transport Plan

#### Scheme Appraisals

- 3.8 The draft LTP proposes a list of interventions which are designed to support the delivery of the stated aims and focus areas. To arrive at these proposals a long list of potential interventions was developed which were sourced from both national and local policy documents, the development workshops and the 2015 LTP. Arup undertook an appraisal process assessing the interventions against the Wales Transport Strategy, the Well-being of Future Generations Act and the draft LTP four objectives to develop a short list of prioritised schemes. The outcome of this process is 131 identified interventions.
- 3.9 The intervention shortlist is made up of schemes, some of which, whilst of strategic importance to Monmouthshire, may be outside MCC's remit to deliver alone. For such

schemes, we will need to work with key stakeholders to facilitate their delivery. Others may not be deliverable within the five-year timeframe of the proposed plan. The interventions are therefore categorised into five different categories as illustrated in Table 2 below.

LTP Classification		Description					
	Deliver	Specific interventions that align with WTS and LTP objectives, that have undergone an integrated well-being appraisal. These are the key focus of the LTP period and MCC will be responsible for delivery (in full for smaller schemes, or initial stages for larger programmes such as ATNM development) within the five-year LTP plan period.	43				
	Plan	Longer term interventions that align with the LTP objectives and WTS priorities, that could be developed further but are unlikely to be deliverable within the plan period. These schemes have not been fully appraised (Step 3) due to a lack of detail at this stage.	31				
$\sim$	Continue	Interventions that are already funded, have gone through WeITAG appraisal elsewhere or that are Welsh Government requirements or ongoing commitments undertaken by MCC.	11				
E Sta	Support	Interventions that MCC will not ultimately be responsible for delivering, but have an interest in promoting, supporting and/or collaborating on with other entities (e.g., Welsh Government, TfW, neighbouring Local Authorities etc. These schemes have not been fully appraised (Step 3) as they will be taken forward/led by others.	37				
53 <b>**</b>	Review	These schemes do not meet one or more of the appraisal criteria. However, they may hold significance for the transport network and the people in Monmouthshire, and thus remain ambitions of MCC. Hence, These interventions will be reviewed or adjusted to align with wider objectives and funding requirements. Further detail provided overleaf.	9				

Table 2: LTP Scheme Classifications (source pg. 41 of the draft LTP)

3.10 Nine proposed interventions run contrary to prevailing Welsh Government policy and it is proposed that these schemes are subject to further review to ascertain if potential adjustments could improve alignment with policy objectives. The nine schemes can be found in Table 5.2 (page 42) of the draft LTP; however, it is worth highlighting the inclusion of the B4245/ M48 link which continues to be a key priority for the Council to reduce traffic congestion on the B4245 and support active travel improvements.

#### Focus Areas and Shortlisted interventions.

#### Land Use Planning

3.11 Improved integration of land use planning and transport will be essential to deliver the Council's core purpose of becoming a zero-carbon county. The plan proposes that planning applications will continue to be assessed in line with best practice principles for sustainable transport. In addition, the plan proposes commitments to reduce parking standards for new developments; promote cycle storage solutions; encourage shared mobility solutions such as car sharing bays and shared e-bikes; encourage density in urban areas and around transport hubs and use S106 and developer's contributions to ensure public transport connections.

#### Digital connectivity

3.12 The plan proposes the promotion of agile working hubs and to continue to work with partners to support the improvement of broadband connectivity and speeds to enable more people to work from home and access virtual health care services.

#### Freight & Logistics

3.13 Whilst Monmouthshire will be unable to address the wider impact of the emissions arising from the freight industry, it can support change at a local level by focusing on the final stage of parcel delivery. It is proposed that we will deliver interventions that promote e-

cargo bikes for small businesses to undertake local deliveries, support the provision of parcel lockers in towns and villages and develop a strategy for distribution centres to reduce vehicle movements.

#### Mobility hubs and Interchanges

3.14 Ten interventions have been proposed that support improved connectivity and interchange experience between bus and rail services and active travel. Key proposals include improvements at Severn Tunnel Junction rail station, Chepstow Transport hub and Abergavenny rail station. The proposals consider the wider travel experience including improvements such as toilets, CCTV, and lighting. To support sustainable travel to and from the interchanges the plan proposes community-based services, demand responsive and public bus services.

#### Active Travel

3.15 The plan uses the term active travel to define those journeys that are undertaken by walking, cycling, and wheeling for short journeys. The plan proposes to build on the work already undertaken to expand the network and in particular focus on journeys under 3 miles to make active travel the easiest option. There are 29 proposed interventions which further develop the existing strategic active travel projects, which can be viewed on pg. 50 of the draft LTP.

#### Bus

3.16 Whilst it is recognised that the bus industry is currently in a period of transition due to grant funding changes and the proposed Bus Reform Bill, these provide an opportunity to consider the preferred network within Monmouthshire. The plan proposes, subject to funding constraints, a core bus network operating at least hourly between 8am and 6pm Monday to Saturday and two hourly during evenings and Sunday. On demand services could be utilised to support delivery outside of the core network. Of the 18 proposed interventions, 8 of them are within MCC's remit and include propositions such as improved bus links to the Grange hospital. The full list of proposed interventions is contained in table 6.5 on page 51 of the draft LTP.

#### Rail

3.17 The proposed LTP recognises that whilst improved rail services and frequencies are a key driver in increasing modal shift and decarbonising transport, the power to make these changes is outside the scope of Local Authorities and Welsh Government. The proposed interventions are therefore recommendations to support and lobby key stakeholders to implement changes such as the provision of a new walkway station at Magor, fairer fares and increase service frequencies on the South Wales mainline.

#### On-demand and Community Services

3.18 Given the rural nature of the county on-demand services such as Grass routes and Flexi will be essential to provide access to more flexible transport services. Supporting communities to develop their own car club and lift sharing schemes will also help off-set any gaps in conventional public transport provision.

#### Behaviour Change and Information

3.19 To fully support modal shift the plan identifies communication as a key driver to support behaviour change. The requirement to ensure that visitors and residents alike can easily access information about sustainable transport options to enable them plan, pay for and undertake journeys. This will require collaboration with TfW in the roll out of their mobility as a service app, as well as exploring initiatives such as workplace parking levies and variable parking charges.

#### EV Charging Infrastructure

3.20 The plan recognises that not all journeys will be achievable by public transport due to the rural nature of the county and the vital role of the road network. Where car journeys remain the only viable choice, communities must be supported to transition to electric vehicles through the roll out of electric vehicle charging infrastructure (EVCI). The Council is in the process of developing and adopting an EVCI strategy which will prioritise destination charging, public car parks and priority residential areas. We will ensure that EVCI does not interfere with active travel routes or disabled access on pavements.

#### Roads, Streets and Pavements

3.21 The plan promotes the creation of a transportation network that ensures the safe and efficient movement of road users but also prioritises and promotes public transport and active travel. The proposed interventions include the agreement and implementation of a parking strategy at Magor walkway and the implementation of Welsh Government's pavement parking recommendations.

#### Home to School Transport

3.22 Stakeholder feedback highlighted journeys to and from school as a key focus for the plan to improve awareness and daily habits around healthy and sustainable travel to school. Encouraging active travel and reducing vehicular movements will create a safer environment around our schools and help improve air quality. The promotion of public bus services for secondary school learners by amending service times will reduce the number of dedicated home to school transport vehicles and improve access for those learners not entitled to free home to school transport.

#### Transport Decarbonisation

3.23 In order to understand the potential impact of the proposed interventions on tail pipe carbon emissions, Arup have undertaken a high-level assessment comparing a do minimum approach (business as usual trends without any interventions) with five pathway scenarios. The outcome is that accelerating EV transition, decarbonising the bus fleet and increasing the use of public transport offer the greatest opportunities to generate carbon savings. If all intervention scenarios are implemented including demand management, freight decarbonisation and behaviour change, a carbon emission saving of 45% over the period 2023 to 2040 could be realised.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Please see page 62 of the draft Local Transport Plan

#### Delivery

- 3.24 Appendix 1 provides a table outlining the proposed 38 interventions which are within the remit of the Council against deliverability factors such as cost and timescales, alignment with the LTP objectives and the Well-being Assessment summary. Funding continues to be a key barrier to implementation as demand for scarce resources is under increasing pressure from competing factors. The proposal to align transport with land use development can lever additional funding opportunities and provides additional potential demand to improve the viability of public transport.
- 3.25 It is proposed that monitoring and evaluation of interventions is undertaken within existing reporting structures, e.g., Corporate & Community Plan and, service business plans to avoid duplicating existing governance and reporting structures.

#### Consultation

3.26 A public consultation process commenced on the 17<sup>th</sup> November and will run until the 5<sup>th</sup> January 2024 . A virtual room has been created which allows members of the public to interact with consultation boards, summary booklet, the draft LTP and questionnaire. A press release was issued on the 17<sup>th</sup> and Town & Community Councils were notified via the Communications team on the same date. Stakeholders have also been contacted separately to make them aware of the consultation. Feedback from the questionnaires will be aggregated by Arup and used to inform the final version of the proposed Local Transport Plan which will be presented to Cabinet in February.

# 4. EQUALITY AND FUTURE GENERATIONS EVALUATION (INCLUDES SOCIAL JUSTICE, SAFEGUARDING AND CORPORATE PARENTING):

The draft LTP identifies a series of interventions designed to transition the existing model of transport, which is largely dependent of car journeys to a more sustainable integrated public transport approach, the success of which will be largely dependent on behavioural change and financial investment to upgrade the existing public transport networks and infrastructure. It is recognized that the bus industry is undergoing a series of changes including proposed new franchising legislation to give Welsh Government more control over the operation of subsidized bus networks. The plan cannot be delivered in isolation by Monmouthshire and will be dependent on collaborative working with key partners such as Network Rail and Transport for Wales. The proposed plan aligns with prevailing local and national policies and actively promotes the development of integrated land use and transport decision making to negate the need for journeys wherever possible and underpinning sustainable transport in all planning decisions.

There are no corporate parenting or safeguarding implications.

#### 5. OPTIONS APPRAISAL

- 5.1 The Do-Nothing option was considered as the Local Government and Elections (Wales) Act 2021 removes the obligation on Local Authorities to develop local transport plans. This duty has been transferred to Corporate Joint Committees to prepare a regional transport plan on behalf of their constituent members.
- 5.2 This option was discounted as there is an increasing necessity for land use planning and transport to be aligned. The development of the draft LTP will enable the RLDP to consider the alignment of the four transport objectives and the integration of sustainable transport as a key guiding principle. In addition, the Monmouthshire LTP can be used to support and inform the Monmouthshire context within the South East Wales Regional Transport Plan which is due to be completed in 2025.

#### 6. REASONS:

- 6.1 The adoption of a Local Transport Plan will provide a robust evidence base to assist the Council in securing improvements to Public and active travel infrastructure through grant funding opportunities, lobbying of delivery agents and the development of the South East Wales Regional Transport Plan.
- 6.2 The Wales Transport Strategy sets out an ambitious policy direction which is predicated on reducing the need to undertake journeys and driving modal shift away from private vehicles into public transport and active travel. This policy ambition is replicated in the Corporate and Community Plan and the LTP sets out how these policy ambitions can be delivered through local interventions within Monmouthshire.
- 6.3 The rural nature of Monmouthshire creates additional barriers for modal shift as it will not be possible to replicate the public transport infrastructure and network enjoyed by urban counterparts. The proposed LTP however does identify opportunities to mitigate public transport gaps through the provision of demand responsive services and community schemes such as car clubs and lift sharing. The implementation of EVCI will support communities without off street parking to transition to electric vehicles and provide more sustainable options for visitors.
- 6.4 It is recognized that implementing the proposed interventions will be dependent on identifying available funding streams. The work undertaken in the commission of the draft LTP provides a strong foundation for the development of grant bids and collaborative working with key delivery agents such as Transport for Wales and the Cardiff Capital Region.

#### 7. **RESOURCE IMPLICATIONS:**

7.1 The draft Local Transport Policy sets out the policy context for future transport and land use decisions. The financial implications will be determined on a case-by-case basis if the LTP is adopted, and interventions are brought forward into deliverable schemes.

#### 8. CONSULTEES:

- 8.1 A series of workshops have been held in the development of the proposed LTP and a wide variety of stakeholders were invited to take part which included Welsh Government, Transport for Wales, Sustrans, Network Rail, Monmouthshire Transport Forum, Cardiff Capital Region, bus operators and Members and officers from Monmouthshire County Council.
- 8.2 A public consultation was commenced on the 17<sup>th</sup> November which will close on the 5<sup>th</sup> January 2024. The feedback from the consultation will be used to inform the final version of the plan.

#### 9. BACKGROUND PAPERS:

Draft Local Transport Plan

Virtual consultation room

#### 10. AUTHOR:

Debra Hill-HowellsHead of Decarbonisation & TransportChristian ScmidtPassenger Transport Planning Manager

#### 11. CONTACT DETAILS:

Tel: 01633 644281 or 01291 691306 E-mail: <u>debrahill-howells@monmouthshire.gov.uk</u> or <u>christianschmidt@monmouthshire.gov.uk</u>

#### Appendix 1 – Proposed Interventions Implementation Plan

		Strategic Fit			Well-be	eing Asses	sment Su	nmary	Deliverability			
Ref Intervention	Obj 1	Obj 2	Obj 3	Obj 4	Economic	Social	Cultural	Envir.	Cost Range	Timescales	Acceptability	Existing Plan/Policy
AT1 Initial Usk Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
AT2 Initial Gilwern Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
AT3 Initial Chepstow Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
AT4 Initial Caldicot Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
AT5 Initial Monmouth Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
AT6 Initial Magor and Undy Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
AT7 Initial Abergavenny and Llanfoist Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
AT8 Undy to Rogiet Active Travel improvements alongside B4245	++	+	+	+	Positive	Positive	Positive	Positive	Medium	Medium	High	Yes
BCI1 Wye Valley tourism walking and bus route maps	+	+	++	+	Positive	Positive	Positive	0	Low	Medium	High	Yes
BCI2 Promote a 'No Car Day' event	++	++	0	+	0	Positive	Positive	Positive	Low	Short	Medium	Yes
BCI3 Workplace parking levy (WPL)	++	++	0	+	Negative	0	0	Positive	Low	Short	Medium	No
BCI4 Variable parking charges	+	++	0	+	Positive	0	0	Positive	Medium	Medium	Medium	No
BUS1 Improved bus links to and from the Grange University Hospital	++	++	0	+	Positive	Positive	Positive	Positive	Low	Medium	High	No
BUS2 Chepstow/Caldicot - Newport bus corridor improvement	++	+	0	+	Positive	Positive	Positive	Positive	Low	Medium	High	Yes
BUS3 Improved bus frequencies between Monmouth and Chepstow	++	++	0	++	Positive	Positive	Positive	Positive	Low	Medium	High	No
BUS4 Bus Priority at Severn Tunnel Junction Station	+	+	0	+	Positive	Positive	Positive	Positive	Low	Medium	Medium	Yes
BUS5 Monmouth bus/coach stop	+	+	0	+	Positive	Positive	Positive	Positive	Medium	Long	High	Yes
BUS6 Rural bus routes e.g., Abergavenny - Monmouth	++	++	0	+	Positive	Positive	Positive	Positive	Medium	Medium	High	No
BUS7 Abergavenny bus station improvement	+	+	0	+	Positive	Positive	Positive	Positive	Medium	Long	Medium	Yes
BUS8 Improved PT links between Monmouthshire and Avonmouth	++	++	0	++	Positive	Positive	0	0	Medium	Medium	High	No
DC1 Promote agile working hubs	+	+	0	+++	0	Positive	0	Positive	Low	Short	High	No
EV1 Tourism and destination charging at public sector sites	+	++	+	++	Positive	Positive	Positive	Positive	High	Long	High	Yes
EV2 Residential charging in the 13 priority areas	++	++	0	++	Positive	Positive	Positive	Positive	High	Long	High	Yes
EV3 EV charging in the 10 shortlisted carparks	+	+	0	++	Positive	Positive	Positive	Positive	High	Long	High	Yes
FL1 E-cargo bike scheme for small businesses in the main towns	++	++	0	+++	Positive	Positive	Positive	Positive	Medium	Medium	High	No
FL2 Distribution centres review and strategy	0	++	0	+++	Positive	Positive	0	Positive	Low	Medium	High	No
FL3 Parcel lockers	+	+	0	++	Positive	Positive	0	Positive	Low	Medium	High	No
HtS1 School Streets	++	++	+	+	0	Positive	0	Positive	Low	Medium	Medium	Yes
MHI1 Bus and active travel integration with Marches Line	++	++	+	+	Positive	Positive	Positive	Positive	Low	Short	High	Yes
MHI2 Sustainable travel improvements at Abergavenny Railway Station	+	0	0	+	Positive	Positive	1 001010	Positive	Low	Medium	High	Yes
MHI3 Transport interchange improvements at Severn Tunnel Junction	++	+	0	+	Positive	Positive	Positive	Positive	Medium	Medium	High	Yes
MHI4 Chepstow Transport Hub	++	+	0	+	Positive	Positive	0	0	High	Long	Medium	Yes
ODS1 Wye Valley tourism Fflecsi and Sherpa services	++	+	++	+++	Positive	Positive	Positive	0	Low	Medium	High	Yes
ODS1 We valley tourish Precisi and Sherpa services ODS2 Car Clubs and promotion of car and lift share schemes	+	+	0	+++	Positive	Positive	Positive	0	Low	Medium	High	No
RSP1 Implementation of Pavement Parking recommendations	+++	+	+	+	Positive	Positive	Positive	Positive	Medium	Medium	Medium	Yes
RSP2 Road space reallocation	++	+	0	+	Negative	Positive	Positive	Positive	Medium	Medium	Medium	Yes
RSP3 Magor Walkway station parking strategy	++	+	0	0	0	Positive	Positive	Positive	Low	Medium	Medium	No
RSP4 Kerbside strategy	++	+	0	+	0	Positive	Positive	Positive	Medium	Medium	Medium	No
NOF4 Neroside strategy	74	+	0	+	U	Positive	Fositive	Positive	medium	wedium	medium	140

#### Appendix 2 – Integrated Impact Assessment

	Integrated Impact Assessment document (incorporating Equalities, Future Generations, Welsh Language and Socio-Economic Duty)				
Name of the Officer completing the evaluation	Please give a brief description of the aims of the proposal				
Debra Hill-Howells <b>Phone no:</b> 01633 644281 <b>E-mail:</b> debrahill-howells@monmouthshire.gov.uk	The proposed adoption of a Local Transport which promotes integrated land use and transport decision making and the promotion of sustainable transport solutions				
Name of Service area	Date				
Transport & Decarbonisation	28 <sup>th</sup> November 2023				

1. Are your proposals going to affect any people or groups of people with protected characteristics? Please explain the impact, the evidence you have used and any action you are taking below.

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Age	The proposed Local Transport Plan has an overarching aim to deliver an integrated transport and land use system that prioritises sustainable travel, enables transition to a zero- carbon county and supports well-being, healthy and dignity for everyone at every stage of life. The plan does consider home to school transport recommending the prioritization of active travel and public buses to reduce vehicle movements and improve air quality.		The draft plan is currently subject to public consultation and the feedback received will be used to develop the final version of the proposed plan.
Disability	To improve the attractiveness of sustainable public transport solutions, there are proposed interventions designed to increase accessibility, improve safety and security, and enable people to access services within their own communities. The plan also considers interventions to improve broadband connections to allow residents to access virtual healthcare settings and work from home. Public bus routes should be improved to increase travel opportunities and in particular access to the Grange	The plan promotes the adoption of modal shift and a deliberate move away from private cars. This may be detrimental to those with disabilities who rely on their vehicles for access to services. The plan however does acknowledge that road use will continue to be a necessity due to the rural nature of the county and recommends that we support the transition to electric vehicles through the installation of public electric vehicle charging points	As above
Gender reassignment	.n/a	n/a	n/a
Marriage or civil partnership	n/a	n/a	n/a
Pregnancy or maternity	n/a	n/a	n/a

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Race	.n/a	n/a	n/a
Religion or Belief	.n/a	n/a	n/a
Sex	n/a	n/a	n/a
Sexual Orientation	.n/a	n/a	n/a

#### 2. The Socio-economic Duty and Social Justice

The Socio-economic Duty requires public bodies to have due regard to the need to reduce inequalities of outcome which

result from socio-economic disadvantage when taking key decisions This duty aligns with our commitment

# as an authority to Social Justice.

Describe any positive impacts you proposal has in respect of people suffering socio economic disadvantage		What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
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Socio-economic Duty and Social Justice	The plan proposes the adoption of four key objectives to support the stated aim. One of these aims is "to create safe, healthy and equal communities in Monmouthshire ensuring residents have access to active travel, public transport and zero emission vehicles" The prioritization of public transport away from private vehicle ownership will result in the targeting of resources to improve transport opportunities for all members of the community. The plan also identifies the impact of the costs of transport and promotes the implementation of a fairer fares structure on the rail network.	Socially disadvantage communities are unlikely to be able to transition private vehicles to electric equivalents or have access to off street parking to be able to access lower charging tariffs.	The Council is developing an electric vehicle charging infrastructure strategy that promotes the installation of charging points in residential areas and public car parks. The plan also promotes the use of community car clubs, demand responsive services and lift sharing to improve access to vehicles where public transport is not available. The adoption of the ethos transport as a service supports behavioural change away from private vehicle ownership and instead encourages the use of sustainable transport alternatives where and when required.
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#### 3. Policy making and the Welsh language.

How does your proposal impact on the following aspects of the Council's Welsh Language Standards:	Describe the positive impacts of this proposal	Describe the negative impacts of this proposal	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Policy MakingEffects on the use of the Welsh language,Promoting Welsh languageTreating the Welsh language no less favourably	LTP objective three promotes " a transport system that supports the Welsh language, and enables more people to use sustainable transport to get to arts, sports and cultural activities and protects and enhances the historic environment"	None	
Operational Recruitment & Training of workforce			This proposal is for the adoption of a Local Transport Plan for Monmouthshire and does not involve the recruitment or training of a local workforce. It will however support the development of sustainable transport connections between communities and external destinations including home to school transport.
Service delivery Use of Welsh language in service delivery Promoting use of the language	A Welsh language public consultation is available, and participants are encouraged to respond through their preferred language. The draft LTP is available in the Welsh language.		

**4. Does your proposal deliver any of the well-being goals below?** Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal. There's no need to put something in every box if it is not relevant!

	Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
Page 16	<b>A prosperous Wales</b> Efficient use of resources, skilled, educated people, generates wealth, provides jobs	Promoting the use of sustainable public transport and active transport services will reduce car journeys and the demand for petrol and diesel. Where car journeys are necessary, communities will be supported to transition to electric vehicles through the installation of publicly accessible electric vehicle charging infrastructure which will have a common payment method such as tap and go.	The continued lobbying of key stakeholders such as Network Rail and Welsh Government to push forward with the bus reform bill, improve funding to public transport and the adoption of a fairer fare system. We will also support the adoption of TfW's proposed mobility as a service app to improve information available to residents and visitors to enable them to plan journeys.
	<b>A resilient Wales</b> Maintain and enhance biodiversity and land, river and coastal ecosystems that support resilience and can adapt to change (e.g., climate change)	The reduction in car journeys and increased use of active travel and public transport will result in decreased vehicle movements and improved air quality.	Improve the public transport network and support local community interventions such as car clubs and lift sharing to fill the gaps in core public transport provision and make this alternative more attractive.
	<b>A healthier Wales</b> People's physical and mental wellbeing is maximized, and health impacts are understood	The plan proposes to focus active travel interventions on journeys that are 3 miles or less to support travel to school, work or local services. Active travel can improve the physical health of the participant and contribute to well- being.	

Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
<b>A Wales of cohesive communities</b> Communities are attractive, viable, safe, and well connected	Integrating land use planning and transport decisions enables the development of compact communities who can access services locally or on-line. The proposed plan supports the development of a core public bus network that connects towns. Improvements in the security of transport hubs through the provision of lighting and CCTV will also improve the safety of users	The Council will continue to work with third party providers to improve broadband availability within Monmouthshire.
A globally responsible Wales Taking account of impact on global well-being when considering local social, economic, and environmental wellbeing	The plan considers the carbon emissions of transport within Monmouthshire and recommends a series of interventions that could reduce emissions by up to 40% by 2040.	
A Wales of vibrant culture and thriving Welsh language Culture, heritage, and Welsh language are promoted and protected. People are encouraged to do sport, art, and recreation	Developing an integrated reliable sustainable public transport network will improve access to cultural and heritage locations for the wider community.	
A more equal Wales People can fulfil their potential no matter what their background or circumstances	Redefining transport as a service broadens the opportunities for sustainable and affordable transport for all. Removing the dependency on private cars will reduce congestion, improve the reliability of public bus networks, and improve the air quality. Providing an enhanced and integrated active transport network will support residents to travel to and from transport hubs by walking, cycling, and wheeling improving the health and well-being of participants	Develop a core bus network that is financially and environmentally sustainable and work with operators to ensure that timetables promote public transport as a viable transport option to travel to school or work. Continue to develop an active transport network that promotes integration with transport hubs local services.

#### 5. How has your proposal embedded and prioritised the sustainable governance principles in its development?

	Development ciple	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
Long Term	Balancing short term need with long term and planning	The Local Transport Plan considers a 5-year intervention period, however the positive benefits arising from the development of a sustainable public transport system will extend beyond 5 years. The integration of transport and land use planning for new developments will enable the creation of compact communities which will have a long-lasting legacy	
Page Collaboration	Working together with other partners to deliver objectives	The LTP cannot be delivered in isolation by MCC and will be dependent on collaborative working with key stakeholders such as Welsh Government, TfW, Network Rail and the Cardiff Capital Region. Key stakeholders have been invited to contribute to the development of the plan and its identified interventions.	MCC will work collaboratively with the region in the development of the South East Wales Regional Transport Plan
CO	Involving those with an interest and seeking their views	The draft LTP has been subject to public consultation and the feedback will be considered in the development of the proposed final version of the document.	

Sustainable Developn Principle	Ent Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	
Prevention Prevention Worse	<ul> <li>and vehicle journeys increase. The LTP proposes that</li> <li>funding is diverted to improving public transport to create</li> <li>an attractive, safe, and reliable alternative to car journeys.</li> </ul>	The Council will work in partnership with WG, TfW and the Region to identify opportunities for cross boundary public transport solutions.
Page 10 Integration Considering impact on a wellbeing goals together and on other bodies	The proposed interventions have been assessed against the well-being goals and actively promote sustainable principles and partnership working.	

6. Council has agreed the need to consider the impact its decisions has on the following important responsibilities: Corporate Parenting and Safeguarding. Are your proposals going to affect any of these responsibilities?

	Describe any positive impacts your proposal has	Describe any negative impacts your proposal has	What will you do/ have you done to mitigate any negative impacts or better contribute to positive impacts?
Safeguarding	n/a		
Corporate Parenting	n/a		

#### 7. What evidence and data has informed the development of your proposal?

The plan has considered national and local policies including the Welsh Transport Strategy, Corporate & Community Plan, the Replacement Local Development Plan, and the Well-being of Future Generations Act.

Local Development Plan, and the Well-being of Future Generations Act. Data has been collated from a variety of sources including published National Statistics data, 2021 Census data, South East Wales Transport Modelling data, Mobile network data and DfT's transport analysis guidance.

Stakeholder engagement in three workshops Public consultation feedback

Public consultation feedback

Review of the LTP 2015

## 8. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

. This section should summarise the key issues arising from the evaluation. This summary must be included in the Committee report template

The draft LTP identifies a series of interventions designed to transition the existing model of transport, which is largely dependent of car journeys to a more sustainable integrated public transport approach, the success of which will be largely dependent on behavioural change and financial investment to upgrade the existing public transport networks and infrastructure. It is recognized that the bus industry is undergoing a series of changes including proposed new franchising legislation to give Welsh Government more control over the operation of subsidized bus networks. The plan cannot be

delivered in isolation by Monmouthshire and will be dependent on collaborative working with key partners such as Network Rail and Transport for Wales. The proposed plan aligns with prevailing local and national policies and actively promotes the development of integrated land use and transport decision making to negate the need for journeys wherever possible and underpinning sustainable transport in all planning decisions.

9. ACTIONS: As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

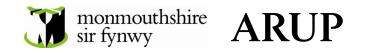
What are you going to do	When are you going to do it?	Who is responsible
Conclude the public consultation and consider the feedback when developing the final version of the proposed LTP	January 2024	Arup and MCC
Present the draft LTP to Scrutiny Committee for their feedback and recommendations to Cabinet	December 2023	Transport team
Finalise the LTP and seek Cabinet approval for its adoption	February 2024	Transport Team

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10. VERSION CONTROL: The Equality and Future Generations Evaluation should be used at the earliest stage, such as informally within your service, and then further developed throughout the decision-making process. It is important to keep a record of this process to demonstrate how you have considered and built in equality and future generations considerations wherever possible.

Version No.	Decision making stage	Date considered	Brief description of any amendments made following consideration
	e.g. budget mandate, DMT, SLT, Scrutiny, Cabinetetc		

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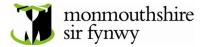


Monmouthshire County Council

### Our Local Transport Plan 2024 - 2029



November 2023



#### **Vision Statement**

We have an opportunity to develop a future integrated transport network that addresses the climate emergency, is attractive to travellers, responsive to changing technology, and meets local policy objectives.

Our vision for Monmouthshire involves focusing our services, facilities, new housing and jobs in and around our key towns, creating compact communities where people can get around to Rey destinations without relying so much on Reir car.

Progressive and joined-up town and transport planning and policymaking will be required to promote the efficient, sustainable movement of people, goods and food, whilst also enhancing the urban realm, community, health and wellbeing.

New or improved high quality, sustainable and efficient public transport services and infrastructure is imperative to interconnect our towns and access regional and national destinations in both directions, helping to strengthen the resilience and competitiveness of our communities and economies, whilst protecting the environment.

Whilst we acknowledge roads will remain important arteries for journeys made by those who rely on their cars, taxis and buses, we will improve active travel infrastructure, access to on-demand services and embrace emerging innovative ways to move around.

The Covid-19 pandemic has brought about an appetite for more liveable, people-oriented neighbourhoods. The '15-minute neighbourhood' or 'compact community' approach will help us establish transport hubs (often known as 'mobility hubs') supporting low car neighbourhoods.

As well as provision for first and last mile connections to public transport and encouraging multi-modal trips, such facilities are increasingly becoming much more than just transport nodes.

Efficient use of space around public transport nodes will then better enable users to connect and engage with local facilities, which will contribute to making vibrant, high-quality neighbourhoods that attract a diverse range of people.

Core public transport infrastructure will be supported by transformational urban and public realm projects that encourage safe, low speed use, and support the place function of urban streets.

Such projects should capitalise on mode shift to more sustainable modes, by re-allocating road space from cars where appropriate and practical, and reflecting the modal hierarchy necessary to decarbonise our transport system.

#### **Our ambitions:**

For the more urban parts of the county, core bus services should run at least half hourly between 08:00 and 18:00, and at least hourly during evenings and Sundays.

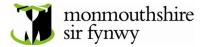
Through investing in our active travel network, we will make walking, cycling and wheeling a safe and easy option for journeys shorter than 3 miles to education, employment, shopping, health destinations, and bus and rail stations.

We will work with partners to improve internet speeds to enable equal opportunity for home working and local working hubs.

By collaborating with Network Rail and Transport for Wales we will make existing and new stations accessible to all, and campaign for at least two trains per hour in each direction to make rail a competitive option.

Investment to roll out on-demand and community services will help provide the needed flexibility to link rural settlements to key services and the public transport network.

Acknowledging that there will always be a need for some car journeys, we will strive to keep the roads in good condition, whilst our commitment to electric vehicle charging provision will pave the way for a more sustainable transportation landscape.



#### **Vision Statement**

In **section 4** of this plan, we present a series of focus areas and policy ambitions which will help us consider and prioritise sustainable outcomes.

In **section 6** we then set out a series of measures and actions to help us achieve those outcomes.

Together, they respond to our overarching vision for change in Monmouthshire, which is based on the following principles:

#### -Pecarbonising transport

A low-carbon public transport system that supports long term behavioural hange in the transition to net zero, whilst leading the transition to electric vehicles by making charging infrastructure readily available across the County.

An active travel and public transport system that connects neighbourhoods to schools, healthcare facilities, services and jobs, whilst supporting an improved public realm with streets designed for people, reducing the reliance on our cars.

# Bues bies with the lettic vehicles

#### Levelling up public transport

An integrated multi-modal public transport system that improves bus and rail connectivity, accessibility, affordability, inclusive growth, and reduces inequality.

#### Embracing technology and innovation

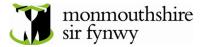
Reducing the need to travel through improved digital connectivity and embracing a transport system that is always innovating and always integrating new technology solutions to make it easier to move around people, goods and food more sustainably, and make informed decisions based on real-time information.

#### Customer centric design

A convenient, reliable interface offering users real time information across a range of public transport and mobility services through a single application.

#### Governance and funding

Long-term vision for integration across all modes of public and shared transport to deliver maximum public value, whilst supporting ways to capture development values and 'lock in' demand by aligning new transport routes with land use development.



#### **Vision Statement**

Our vision for a future sustainable transport network that is achievable within the five-year plan period is illustrated overleaf.

Building on existing provision, our vision for future connectivity is shown where key routes by all modes are mapped to key destinations. Beyond key routes, we are proposing a series of wider flexible and behavioural measures that cannot be mapped but are explained as part of the interventions and actions set out in section 6 of this plan.

Henvisions a Monmouth that is well connected through a set of core, town and Gural services that link residents to key services and facilities, making Monmouthshire an attractive place to live, work and visit.

We want to re-structure our neighbourhoods and towns around people, making eem better places to live and work. Our plan seeks to capitalise on a changing economy and lifestyle patterns to re-localise society, reduce unnecessary movement and, building on the opportunity afforded by lower default speed limits, repurpose streets for commerce, community and social connection, instead of sacrificing vast amounts of public realm for the parking of private cars.

With a significant number of people working from home, people have found a new appreciation for their neighbourhoods and experienced a closer connection to their community. The idea of a '15-minute city' or 'compact communities', looks at ensuring local access to a wide range of essential goods and services, the idea being that these are accessible within 15 minutes of a resident's home, either by walking, wheeling or cycling, and/or public transport.

We will support planning policies and development proposals that could help facilitate this move towards increased localism, with an improved high street offer and more mixed-use and amenities that are accessible and sustainable.

We recognise that wider trends such as the centralisation of healthcare services creates challenges for the people of Monmouthshire in accessing the services they need to, particularly for those without access to a private car.

In future, public transport services will run at least every hour on weekdays and every two hours on evenings and weekends, with higher frequencies in urban areas. An improved longer-distance bus network will target the current lack of sustainable transport options to important destinations including but not limited to The Grange University Hospital and the Coleg Gwent Usk Campus.

Within the key settlements, frequent town services will provide access to primary and secondary schools, shops and local healthcare facilities as well as interchange opportunities to the core bus routes.

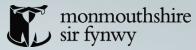
More rural areas will be serviced by a mixture of scheduled services, Demand-Responsive Transport (DRT) and community transport services including Grass Routes or Fflecsi, as well as lift sharing and car sharing services enhanced by technology and innovation. These services will connect residents to the wider timetabled bus network as well as to larger local and regional settlements.

The transport network will provide convenient onward connections through improved interchange points and enhanced links to the existing railway stations in Abergavenny, Chepstow, Caldicot and Newport as well as a new station in Magor and Undy. We will work with partners to deliver more frequent rail services within Monmouthshire and beyond, to facilitate sustainable commuting and leisure trips within the wider city-region, Wales, Southwest England and beyond.

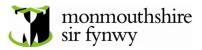
This Local Transport Plan has been developed voluntarily (as opposed to a statutory requirement) by Monmouthshire County Council to clearly articulate our aim of delivering an integrated transport and land use system that prioritises sustainable travel. Whilst we recognise that delivery of the interventions set out in this plan will require discussion at the Regional Transport Plan level, and that ambitious improvements to our transport system will need to be balanced against short-term affordability challenges, we remain steadfast in our commitment to enabling transition to a zero-carbon county.











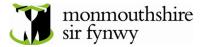
### Contents

#### **Vision Statement**

1.	Introduction					
2.	Setti	etting the Scene				
	2.1	Replacement Local Development Plan	14			
	2.2	Local and Regional Transport Plans	15			
	2.3	Review of previous MCC LTP	16			
	2.4	Wider Policy Context	17			
	2.5	Stakeholder Involvement	19			
<b>P</b>	Und	erstanding Transport Challenges	20			
Page 29	3.1	Monmouthshire Transport Context	21			
N	3.2	Current Travel Patterns and Future Baseline	23			
Q	3.3	Transport Problems and Challenges	26			
	3.4	3.4 Decarbonising Monmouthshire's Transport System				
	3.5	Meeting Transport Targets	28			
4.	Visi	on and Objectives	30			
	4.1	Overarching Aim	31			
	4.2	LTP Objectives and Policy Alignment	32			
	4.3	LTP Focus Areas	33			
	4.4	Modal Shift: Creating Faster, Reliable, Joined-up Services	34			
	4.5	Walking, Cycling and Wheeling	35			
	4.6	An Integrated Public Transport Network	36			
	4.7	Land Use and Transport Planning	37			
	4.8	Mobility Hubs	38			
5.	Арр	raisal Methodology	39			
	5.1	Appraisal Framework	40			

	5.2	LTP Scheme Classification	41
	5.3	Schemes Subject to Review and Further Consideration	42
6.	Focu	is Areas and Shortlisted Interventions	43
	6.1	Introduction	44
	6.2	Land Use Planning	45
	6.3	Digital Connectivity	46
	6.4	Freight and Logistics	47
	6.5	Mobility Hubs and Interchanges	48
	6.6	Active Travel	49
	6.7	Bus	51
	6.8	Rail	52
	6.9	On-demand and Community Services	54
	6.10	Behaviour Change and Information	55
	6.11	EV Charging Infrastructure	56
	6.12	Roads, Streets and Parking	57
	6.13	Home to School Transport	58
7.	Tran	sport Decarbonisation Scenario Assessment	59
	7.1	Transport Decarbonisation Pathway Scenarios	60
	7.2	Key Findings and Next Steps	62
8.	Deliv	very Plan	64
	8.1	Making Our Vision a Reality	65
	8.2	Funding and Delivery	67
	8.3	Monitoring and Evaluation	70
9.	Sum	mary and Conclusions	71





A strategic framework for the development of a future transport network in Monmouthshire

Ove Arup and Partners Ltd (Arup) have been commissioned by Monmouthshire County Council (MCC) to develop a voluntary Local Transport Plan (LTP) that aligns with the shared vision and priority objectives of Llwybr Newydd (the Wales Transport Strategy), and the Council's corporate and community plans.

The aim of the transport plan is to establish a strategic framework for + he future development of transport network in the area.

his LTP considers the local context, supports a healthy and balanced conomy, social inclusion and equality and aims reduce the environmental impact of the transport system. It needs to support the council's place making strategies and inform the Replacement Local Development Plan.

The LTP is also expected to feed into the statutory Regional Transport Plan that the Cardiff Capital Region is expected to develop in 2024.

The overall strategy presents an analysis of the current transport situation in Monmouthshire. The opportunities and constraints associated with the transport network are identified and are used to inform potential solutions to improve the transport network for all users.





Monmouthshire is a rural county, and although its population has risen to nearly 100,000 people, it remains one of the least densely populated counties in Wales. According to 2021 Census data, around half of our population (48% of households) live in the main towns of Abergavenny, Monmouth, Caldicot and Chepstow. An additional 13% of households are located in the Severnside towns of Caerwent, Magor & Undy, Portskewett, Rogiet, meaning 39% of households are in rural parts of the county.

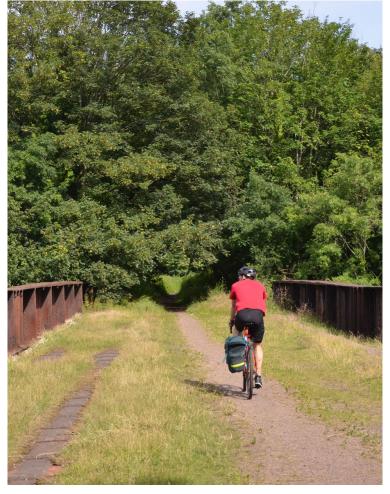
Dearly 2.5 million visitors come to Monmouthshire each year, and we benefit from beautiful countryside and diverse landscapes of exceptional quality, connected by the Wye and Usk Rivers, the mong distance paths such as Offa's Dyke Path National Trail, and the Wales Coast Path, and the Wales Coast Path,

Monmouthshire is strategically situated on border with England, and we are one of the most connected counties in Wales. We have two motorways (the M4 and M48), the Severn Bridge and the Prince of Wales Second Severn Crossing provide strategic road access, and Monmouthshire is an important rail connection with stations currently at Abergavenny, Chepstow, Severn Tunnel Junction and Caldicot. Our transport system is essential in helping people and goods get to the places that make our county a place we love to live, work and visit.

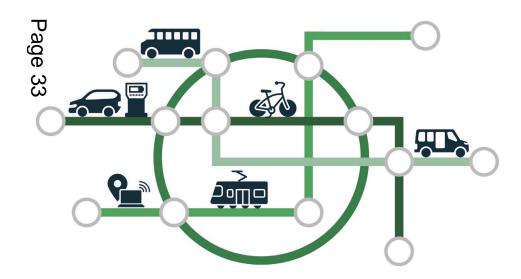
Monmouthshire County Council, as a Local Transport Authority, has a Local Transport Plan (LTP) which promotes safe, integrated, efficient and economic transport within the area. Our most recent LTP was published in 2015 and includes a prioritised five-year programme of projects the Council wished to see delivered between 2015 and 2020, as well as medium- and longer-term aspirations up to 2030.

Since then, a lot has changed, including a new requirement for local authorities to jointly produce Regional Transport Plans (RTPs) for the four parts of Wales including South East Wales. Monmouthshire is also at the forefront of producing a Replacement Local Development Plan (LDP), which will provide the strategic direction for development of land in Monmouthshire up to 2033.

This voluntary LTP has been produced to help plan improvements to sustainable transport through the development of the RTP and Replacement LDP in a way that responds to the local requirements of planning and promoting safe, integrated, efficient and economic transport facilities and services.







As a response to the growing threats posed by climate change, both MCC and the Welsh Government declared a Climate Emergency in 2019. Efforts to decarbonise transport are driving the transport industry's biggest change in half a century.

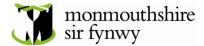
We recognise that currently the transport options connecting our towns and communities can be fragmented and do not always align with our needs. We also recognise that multiple modes (such as bus and rail services), each with their own operator, payment platforms, service arrangements and locations can make it difficult to complete our journeys, making the private vehicle the mode of choice on the basis of simplicity, cost and convenience.

However, reliance on private vehicle ownership cannot be the answer, as the challenges of this are well known, including contributing to congestion, poor air quality, severance and safety implications. Our towns and communities across Monmouthshire have a major role to play as we tackle issues such as net zero carbon, inclusivity, and health.

As the transport sector in Wales and beyond strives to decarbonise, it is essential to rethink how we integrate public transport services serving Monmouthshire. Besides playing a significant role in reaching emission targets, public and active transport ensure those without private vehicles have equitable access to opportunities. With a public transport network that offers users multiple options, users can choose the tool that best meets the specific needs of their journey, seamlessly switching between modes to make it easier for people to travel and extends the reach of the public transport network.

Planning for a decarbonised transport system offers new possibilities for health, wellbeing and safety outcomes. Examples include improved air quality through decarbonised fleets, improved road safety through redesigned urban infrastructure, and more inclusive places where all groups can benefit and participate in community life.

The scale of the challenge is vast, but so are the potential benefits.



Roads and streets function as places in their own right. In many towns across Monmouthshire, roads and streets make up over three quarters of all public space. Transport interventions impact how people access places in our towns and how they support daily life. Better integrated land use and transport planning can contribute to quieter, cleaner and more vibrant places.

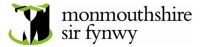
We need to make it easy for people to find and access a range of transport bitions that meet their needs and offer the best value. Socially inclusive mobility should be within easy reach of where people live and enable them to exact the places they want to go, at times and frequencies that correspond to watterns of family, social and working life. We recognise more older people are moving into Monmouthshire and services should take account of differing levels of digital literacy and access to devices. People also need to be aware that these services are available for them to use. People should feel that transport services and infrastructure are equipped to meet their needs as well as welcoming, safe and convenient.

While the climate crisis requires a fundamental shift in travel behaviour to secure a transition to net-zero, technological progress is beginning to significantly impact transport and has the potential to reshape how we think about personal mobility. The transport industry also faces structural challenges such as the rise of on-demand rides and the potential future impact of autonomous vehicles.

These trends have been accelerated by the effects of the COVID-19 pandemic, which has seen public transport operators across the UK require emergency funding to keep services running. As pandemic recovery sees a return to travel, Monmouthshire has an opportunity to develop its vision of a future integrated transport network that addresses the climate emergency, is attractive to travellers, responsive to changing technology, and meets local policy objectives.







The RLDP will set out how much new development will take place to 2033 and where this will be located

#### 2.1 Replacement Local Development Plan

The RLDP identifies Abergavenny, Caldicot, Chepstow and Monmouth as the county's Primary Settlements with opportunities at these locations for employment, access to services and sustainable transport. Additional opportunities are found at the wider Severnside area and in the Secondary Settlements of Penperlleni, Raglan and Usk, and in a number of smaller rural settlements. The Preferred Strategy makes provision for approximately 5,400 to 6,210 homes and 6,240 additional jobs over the plan period. Development is to be focused on the county's primary, and most sustainable settlements, as shown in Table 2.1.

#### Table 2.1: RLDP Preferred Strategic Site Allocations

Site Name	Proposed Use	No. homes
Abergavenny East	Residential, Employment, Retail, Leisure, Education, Community	500
Mounton Rd, Chepstow	Residential & commercial	145
Leasbrook, Monmouth	Residential	270
Caldicot East	Mixed Use: Residential, Employment, Retail, Leisure	735

The key diagram (Figure 2.1) carries forward the strategic links identified in the currently adopted LDP, and Policy S16 sets out support for the following strategic transportation schemes:

- Severn Tunnel Junction Interchange;
- M48 Interchange Rogiet;
- Monmouth Links Connect 2;
- Abergavenny and Chepstow Rail Stations Park and Ride and bus access improvements;
- · Chepstow Park and Ride; and
- Monmouth Park and Ride.

Other key policies pertaining to transport include:

#### Strategic Policy S3 - Sustainable Placemaking:

supports the delivery of development that incorporates an appropriate mix of uses to minimise the need to travel and maximise active travel and public transport.

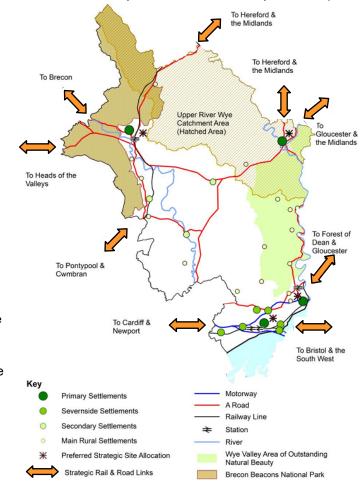
#### Strategic Policy S5 - Infrastructure Provision:

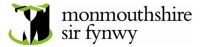
Where existing infrastructure is inadequate to serve the development, new or improved infrastructure and facilities must be provided, including active travel, sustainable transport measures, transport infrastructure or green infrastructure.

#### Strategic Policy S10 - Sustainable Transport:

Development must promote sustainable, low carbon, safe forms of transport which reduce the need to travel by car. They must also increase provision for walking and cycling and improve public transport.

Figure 2.1: Key Diagram of the Preferred Strategy (Source: Monmouthshire Replacement Local Development Plan)





## This LTP will inform the development of the South East Wales RTP, and MCC Replacement LDP

#### 2.2 Local and Regional Transport Plans

#### **Statutory Duties and Historic Context**

The Transport Act 2000, as amended by the Transport (Wales) Act 2006, introduced a statutory requirement for local transport authorities to produce an LTP every five years and to keep it under review.

Monmouthshire is part of the Cardiff Capital Region, and between 2003 and 2014 we contributed to the South East Wales Transport Alliance joint committee (SEWTA) to prepare a Regional Transport Plan (RTP) for the period for 2010 to 015. That plan set out a vision, objectives and policies, long-term actions/interventions and a five-year programme of capital schemes.

MCC's most recent LTP was approved by Welsh Ministers in May 2015 and included a prioritised five-year programme of projects the Council wished to see delivered between 2015 and 2020, as well as medium- and longer-term aspirations up to 2030 – a review of this document is provided in Section 2.3.

The Local Government and Elections (Wales) Act 2021 transferred the duty to the new Corporate Joint Committees (CJCs) in Wales. MCC is a member of the South East Wales Corporate Joint Committee (SEWCJC), which has responsibility for preparing Regional Strategic Development Plans, Regional Transport Plans and for doing whatever is deemed necessary to enhance or promote the economic well-being of the Cardiff Capital Region.

RTPs will describe the key transport challenges and opportunities relevant to the CJC region and then set out policies and interventions for the local authorities to deliver in the five-year period 2025 to 2030, and medium and longer-term aspirations up to 2050. The process to develop this plan will start later in 2023.

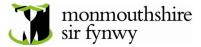
#### What is the purpose of this Local Transport Plan?

Whilst there is no longer a duty for local authorities in Wales to produce LTPs, MCC have decided to prepare this voluntary LTP for two key purposes:

- 1. The preparation of an up to date, robust transport evidence base will ensure that MCC is well placed in securing improvements to sustainable transport infrastructure through the development of the SEWCJC RTP. This can be secured by developing the voluntary LTP in a way that responds to the requirements of RTP planning, and promoting safe, integrated, efficient and economic transport facilities and services within Monmouthshire.
- 2. The parallel development of the voluntary LTP with the Replacement LDP will help ensure that land use planning and transport planning are considered in an integrated manner. This will produce better outcomes through ensuring that new homes and jobs are located in places that people can travel to and from sustainably. It will also ensure that transport infrastructure requirements are properly considered and funded as development sites are brought forward.

#### Figure 2.2: Local and Regional Transport Plans in Monmouthshire and South East Wales





Availability of funding was a key barrier impeding the development of schemes in the previous LTP

#### 2.3 Review of previous MCC LTP

MCC commissioned a review of the previous Local Transport Plan (2015 - 2020). The purpose was to review the existing schemes and objectives that are set out within the LTP. The review's report provides a progress update on schemes from the previous LTP, as summarised in Table 2.2.

Availability of funding was highlighted as a key barrier impeding the development of schemes identified in the previous LTP but not progressed. Many of these interventions remain as aspirations, pending confirmation of their alignment with the latest policy ambitions at national, regional and local revel.

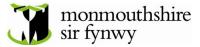
The review also identifies provisional objectives for the 2023 LTP. These provisional objectives are summarised in Table 2.3 and have been used as a starting point for the development of objectives in this plan.

#### Table 2.3: LTP 2023 Provisional Objectives

Theme	Provisional Objectives				
Community	<ul> <li>To create safe, healthy and equal communities for both people and place through the provision of transport within Monmouthshire</li> </ul>				
<ul> <li>To grow Monmouthshire's economy through a prosperous transport system to provide sustainable connections to key market towns and key external destination and to ensure social and environmental well-being for current and future generations through sustainable practices</li> </ul>					
Environment	<ul> <li>To facilitate the development of an environmentally friendly transport system for all in Monmouthshire and to key external destinations, that dramatically reduces greenhouse gas emissions and prioritises active travel and public transport.</li> <li>To improve awareness of sustainable forms of travel and the consequences of travel choices on climate change, the environment and health</li> </ul>				
Accessibility	<ul> <li>To ensure all Monmouthshire residents and visitors have adequate and equal access to walking and cycling infrastructure, public transport, and low or zero emissions vehicles with respect to the transport hierarchy</li> </ul>				
Culture	<ul> <li>To allow Welsh culture and language to thrive on our transport networks, both within Monmouthshire and to key external destinations</li> </ul>				

#### Table 2.2: LTP 2015 Interventions Progress

Ref.	Projects and Interventions	Design & Feasibility	Physical Works
1	Severn Tunnel Junction access & interchange improvements	In progress	Not started
2	Abergavenny rail station access & interchange improvements	Completed	Not started
3	Chepstow rail station access & interchange improvements	Completed	Not started
4	Magor & Undy new walkway rail station	Completed	Not started
5	Abergavenny bus station improvement	Completed	Not started
6	Monmouth bus station improvement	Not started	Not started
7	Chepstow/Caldicot – Newport bus corridor improvement	Not started	Not started
8	Bus stop upgrade at major stops and key routes	Completed	Not started
9	Rail-bus link services	Not started	Not started
10	Active Travel Act mapping	Completed	Completed
11	Monmouth Wyebridge traffic and pedestrian improvements	In progress	Not started
12	Chepstow traffic relief (phase 1 A48/A466 High Beech)	Completed	Not started
13	Abergavenny and Llanfoist Active Travel Network	Completed	Not started
14	Magor & Undy Active Travel Network	In progress	Not started
15	Chepstow park and share & coach stop facility	Not started	Not started
16	Road Safety capital schemes	Completed	Completed
17	Road Safety Education, Training & Publicity	Completed	N/A
18	Safe routes in Community Schemes	Completed	Completed
19	Goetre/Llanellen A4042 traffic relief and pedestrian improvements	Completed	Not started
20	Magor/Undy traffic relief	Not started	Not started
21	Caldicot Active Travel Network	Completed	Not started
22	Chepstow Active Travel Network	Completed	Not started
23	Monmouth coach stop	Not started	Not started
24	Usk Active Travel Network	Not started	Not started
25	Gilwern Active Travel Network	Not started	Not started
26	Monmouth Links Connect 2 further phases (Active Travel Network)	In progress	Not started
27	TrawsCymru extension to include Monmouth	Completed	Not started
28	Speed limit strategy	Completed	N/A
29	Travel Planning for key council facilities	Completed	N/A
30	Safe routes to schools mapping	Completed	Completed
31	Bus information	Completed	Completed
32	Local bus service enhancements	Completed	Not started
33	Flexible bus services	Not started	Not started
34	Bus Service Quality	Not started	Not started
35	Electric Vehicle charging provision	Completed	In progress



## Walking, cycling, and public transport should be prioritised to reduce dependence on private vehicles

#### **2.4 Wider Policy Context**

Key policies at national, regional and local level are highlighted below.

#### National legislation and key policies:

- Active Travel (Wales) Act 2013
- Well-being of Future Generations (Wales) Act (2015) ٠
- Llwybr Newydd: The Wales Transport Strategy (2021)
- Page Net Zero Wales Carbon Budget 2 (2021 to 2025)
- Future Wales: The National Plan 2040
- 30 National Transport Delivery Plan (2022 to 2027)
- One Network, One Timetable, One Ticket (2022)

#### **Regional policies and strategies:**

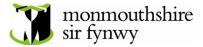
- Gwent Public Services Board Well-being Plan (2022) •
- South East Wales Transport Commission (2021) •
- West of England Joint Local Transport Plan 4 (2020-2036)
- TfW Rail Services | South Wales Metro •

#### **Regional policies and strategies:**

- MCC Local Development Plan (2011 to 2021)
- MCC Replacement Local Development Plan (2018 to 2033) •
- Monmouthshire Well-being Assessment (2022) •
- Monmouthshire Local Transport Plan (2015-2020)
- MCC Climate Emergency Strategy and Action Plan v2 (2021)
- Monmouthshire Community and Corporate Plan (2022 to • 2023)

#### Key policy takeaways pertinent to Monmouthshire's Local Transport Plan:

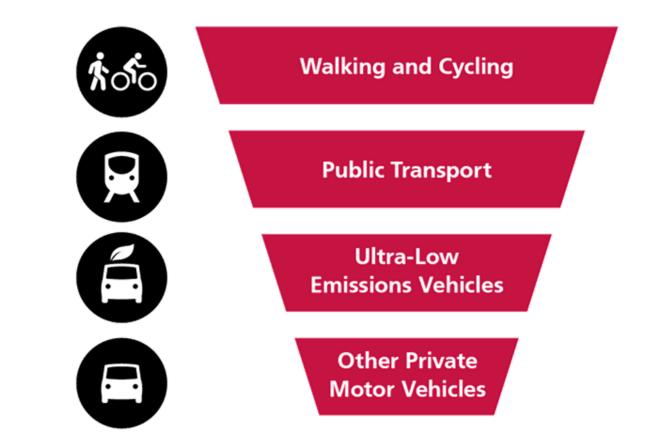
- The WFGA has inspired public bodies in Wales to think about the long-term impact of their decisions, maximise contribution to the well-being goals, and prevent persistent problems such as poverty, health inequalities and climate change. This is a consistent thread throughout all policies;
- Wales Transport Strategy (WTS) sets out the priorities and ambitions for transport in Wales. A detailed five-year National Transport Delivery Plan (NTDP) and Regional Transport Plans (RTPs) will tailor delivery of the WTS to the needs of every part of Wales. Regional Transport Plans will be prepared by new Corporate Joint Committees (CJCs) and delivered by Local Authorities.
- Welsh Government declared a climate emergency in 2019 committing to a decisive shift away from fossil fuels and has a legally-binding target to reach net zero by 2050. WG, TfW and MCC each aspire to become carbon neutral by 2030;
- There is an urgent need for significant modal shift to decarbonise our transport system. Mode shift targets (see Figure 2.3 overleaf) represent a significant challenge to WG, TfW and LAs in Wales.
- Future Wales sets out that new development must promote sustainable low carbon, safe forms of transport which reduce the need to travel by car. The RLDP states that car reliance and long commuting distances are key issues in Monmouthshire context.
- The Severn Crossings play a key role in connecting South Wales to the rest of the UK. There are significant commuting flows, particularly from Monmouthshire to the West of England, which has been intensified by removal of the Severn Tolls in 2018.
- One Network, One Timetable, One Ticket legislation will give TfW and MCC more authority to plan and deliver bus network improvements. PPW11 also highlights that active travel routes, public transport stations and stops promote more sustainable movement when positively integrated.
- MCC are prioritising walking and cycling to create comprehensive networks that connect places that people need to get to for everyday purposes, supported by 20mph default speed limits.
- TfW are developing the South Wales Metro to create new integrated transport systems that provide faster, more frequent and joined-up services. Within Monmouthshire, key projects include additional station at Magor, Severn Tunnel Junction capacity improvements, and the Newport - Chepstow & Eastern Valleys Metro Enhancement Framework Corridor Study.
- MCC are delivering charging infrastructure for residents and visitors to facilitate the adoption of EVs.

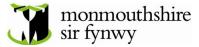


Making decisions in accordance with the sustainable transport hierarchy

The sustainable transport hierarchy will help guide our decision making by considering measures that first focus on the role of place in reducing trips, before prioritising sustainable modes.

The Welsh Government has identified this gramework within Llwybr Newydd, which sets a garget of 30% of the workforce to work remotely, and 45% of journeys to be made by public gansport, walking and cycling by 2040.





Stakeholders have been consulted to inform the vision, objectives, and prioritisation of interventions within this LTP

#### 2.5 Stakeholder Involvement

Given the wide range of issues and interests pertinent to the LTP, stakeholder involvement and support is critical to the development of this LTP. Three stakeholder workshops were held remotely at key stages along the project. The following organisations were invited to participate in the workshops:

- Monmouthshire County Council •
- Welsh Government •
- **Transport for Wales** t
- Sustrans
- age Network Rail
- Members of the Monmouthshire Transport Forum
- Confederation of Passenger Transport
- **Bus Operators**
- Great Western Railway
- **Cardiff Capital Region**
- Office of Future Generations Commissioner
- Bus Users UK
- **Transport Focus** •
- Transition Chepstow ٠

#### Workshop 1 – Vision and Objective Setting

The aim of the first workshop was to identify existing problems and to create a vision and objectives for the local transport system in Monmouthshire.

Participants raised the lack of an efficient and reliable public transport offering, poor intermodal connectivity and congestion on the M4 as key problems. The group also discussed the provisional draft LTP objectives and other published policy objectives.

The discussion highlighted the importance of better active travel infrastructure and the development of a functioning public transport system to be most important to stakeholders when it comes to achieving significant modal shift.

Additionally, safety and accessibility of the transport network were seen to play a key role in eliminating inequalities. A key outcome was that the problems need to be thoroughly considered and assessed before solutions are identified.

#### Workshop 2 - Scheme Prioritisation

The second workshop assessed the baseline understanding of planned interventions and explored a wide range of interventions to accommodate future travel demand. Participants reviewed the interventions on the long list and provided updates on the status and any known issues of those schemes. They were also invited to say whether they liked or disliked a scheme and the reasons behind that. Furthermore, participants were given the opportunity to list any schemes they felt were missing. Overall stakeholders were happy with the long list, however, concerns about the funding of schemes (both capital and maintenance funding) were raised as a significant barrier to success of the LTP.

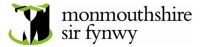
#### Workshop 3 – Reviewing the Emerging LTP

The third workshop gave stakeholders the final opportunity to provide feedback or suggest changes before the draft LTP is subject to public consultation. Attendees reviewed the proposed categorisation of schemes and discussed how schemes that are of significant importance to Monmouthshire's transport network align with Welsh Government's latest policy. They also provided scheme updates and suggested changes to the focus areas policy wordings.

#### **Public consultation**

A public consultation exercise to be held in November – December 2023 will further inform the development of this LTP, before it is published in full in 2024.





A dispersed settlement pattern makes public transport provision a challenge, contributing to social isolation

#### 3.1 Monmouthshire Transport Context

#### Land Use and Demographics

Figure 3.1 overleaf provides a summary of the transport network and planned RLDP development in Monmouthshire. With a land area of approximately 880 square kilometres, it is a predominantly rural county, with 3% being considered an urban/town area. The settlement pattern is shaped significantly by its historic market towns and villages and their interconnection with the surrounding rural areas. The authority has a population of around 95,000, with 48% of households located within the four primary settlements of Abergavenny, Caldicot, Chepstow and Monmouth. An additional 13% of households are located in the Severnside towns of Caerwent, flagor & Undy, Portskewett, Rogiet, meaning 39% of households are in rural parts of the county.

While Monmouthshire is generally prosperous, there are pockets of deprivation that contrast with areas of relative wealth. The county has a low population density, with an area equivalent to around one football pitch per resident and with an ageing population. Census 2021 indicates that there has been an increase of 26.0% in people aged 65 years and over in the last 10 years, a decrease of 3.5% in people aged 15 to 64 years, and a decrease of 8.6% in children aged under 15 years. Demographic forecasts to 2033 indicate that these trends are set to continue.

#### Public Transport

Monmouthshire's rail network is comprised of the Marches Line, providing northsouth connections via Abergavenny, section of the South Wales Main Line (SWML) with services calling at Severn Tunnel Junction, and Gloucester to Newport Line with stations at Chepstow and Caldicot.

Monmouthshire's bus network typically network comprises of core routes, town services and rural services. Core routes connect the key settlements which each other and equivalent settlements outside of Monmouthshire. Town routes serve the key urban areas of Abergavenny, Monmouth, Chepstow and Severnside (or connect to nearby villages e.g., Llanellen). Other scheduled rural services operate

at a lower frequency (typically 3-6 per day), and some services operate less frequently to serve colleges, or market day services which do not operate daily.

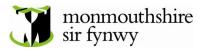
Grass Routes also operate community transport services providing a responsive flexible bus service that makes trips on request, operated on a membership basis.

Poor public transport connectivity and lack of alternatives leads to social isolation for residents without access to private vehicles. The rural nature of the county and dispersed settlement pattern make sustainable travel provision a challenge, particularly support for public transport services which are typically not commercial and require significant ongoing revenue support. Existing public transport services are typically not co-ordinated or planned as a single network, which further limits the attractiveness of multi-modal journeys and limits the reach of the network.

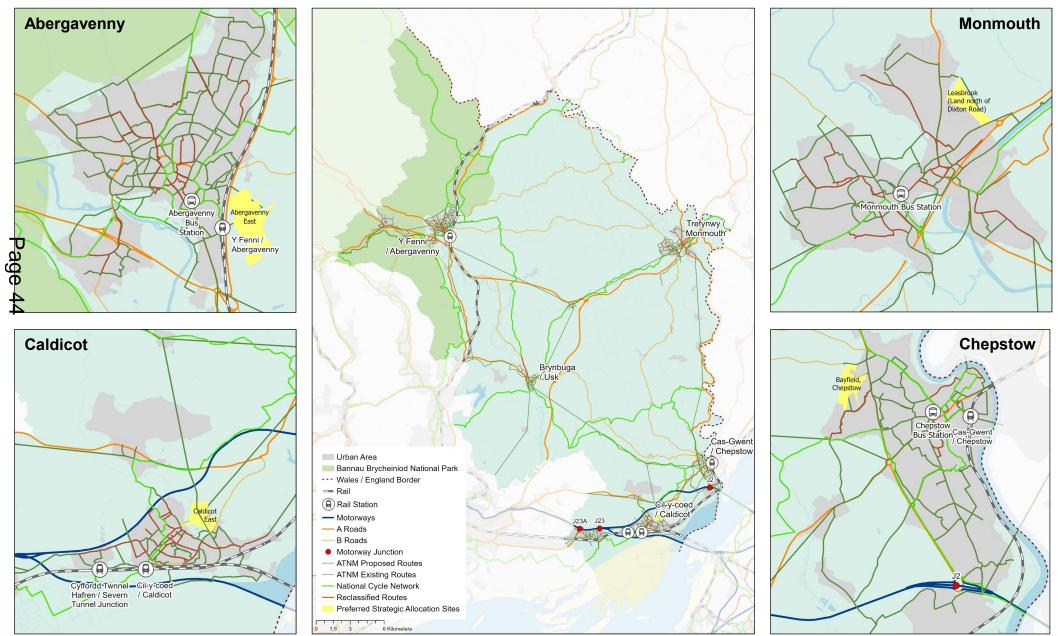
#### Highway Network and Key Challenges

Located within the Cardiff Capital Region, Monmouthshire occupies a strategic location between major centres in South Wales, the south-west of England, and the Midlands. Monmouthshire experiences a net out-commute of around 2,800 residents per day, or 39% of the working population commuting long distances to key destinations of Newport, Cardiff, Bristol and surrounding areas. Motorway and localised highway congestion (e.g. High Beech, Chepstow) contribute to poor air quality, with Air Quality Management Areas in Chepstow and Usk, although much of this can be attributed to settlement growth outside of Monmouthshire, and an increase in commuting flows, particularly to/from the West of England, have been intensified by removal of the Severn Tolls in 2018.

There is also currently a lack of electric vehicle charging infrastructure in Monmouthshire (44 charging points in total). Whilst aligning with Welsh Government's transport policy focuses on the need for modal shift away from private car use, it is important to acknowledge the importance of the rural and strategic road network for a rural authority such as Monmouthshire, and the need to transition to EVs as quickly as possible.



#### Figure 3.1: Monmouthshire's Transport Network and Key Towns





Without interventions to improve the availability of alternatives, car use in Monmouthshire is forecast to remain high

#### 3.2 Current Travel Patterns and Future Baseline

Maintaining the rural and strategic road network for all vehicles, particularly freight will remain Figure 3.2: Monmouthshire Car Ownership per Household a key priority for local transport in Monmouthshire, alongside efforts to encourage modal shift and sustainable transport. According to available data, shown in Table 3.1, driving is by far the most used mode of transport in Monmouthshire. Without interventions to improve the availability of alternative modes of travel, and given the rural nature of the county, dispersed settlement pattern, car use is forecast to remain high.

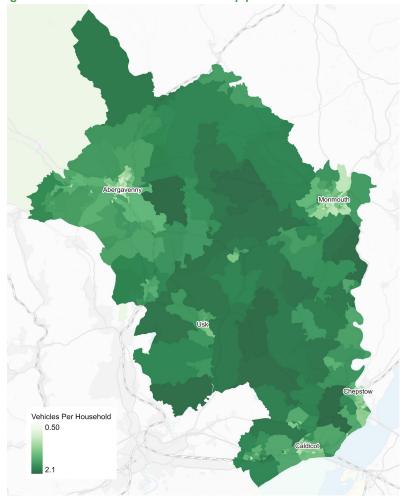
#### Table 3.1: Observed and Forecast Mode Share in Monmouthshire without intervention

age		Vehicle Driver	Vehicle Passenger	Walk	Cycle	Bus	Rail	Other
	Census Commuting	75.6%	7.3%	11.9%	1.3%	1.8%	0.6%	1.5%
<b>Ú</b> 2015	SEWTM Base Year	96.4%	-	-	-	2.1%	1.5%	-
2019	Mobile Network Data	97.5%	-	1.6%	-	0.9	9%	-
2021	Census Commuting*	79.8%	4.8%	10.5%	1.2%	0.7%	1.0%	2.0%
2031	SEWTM Forecast**	97.4%	-	-	-	1.2%	1.3%	-
2036	SEWTM Forecast**	97.8%	-	-	-	1.2%	1.4%	-

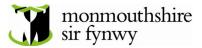
\*Census 2021 undertaken during national COVID-19 lockdown \*\*SEWTM model is currently being updated by TfW

According to Census 2021, Monmouthshire has the highest level of car ownership of any local authority in Wales at 1.51 vehicles per household, versus a national average of 1.32. Car ownership has grown in Monmouthshire by 4% since the 2011 Census. As shown in Figure 3.2, car ownership is lowest in key towns, highlighting the potential for mode shift to active travel for shorter distance journeys in the key towns of Abergavenny, Monmouth, Chepstow and Caldicot.

Figure 3.3 and 3.4 overleaf provides a visual summary of transport demand within Monmouthshire, as well as to/from other areas in Wales and South West England. Whilst mode share overall is dominated by car, travel between areas with good quality public transport (particularly with direct rail connection) has a higher public transport mode share i.e., Caldicot ~ Bristol (6%), Abergavenny ~ Bristol (7%), Abergavenny ~ Cardiff (5%), highlighting the potential for mode shift to public transport where high quality services are provided.

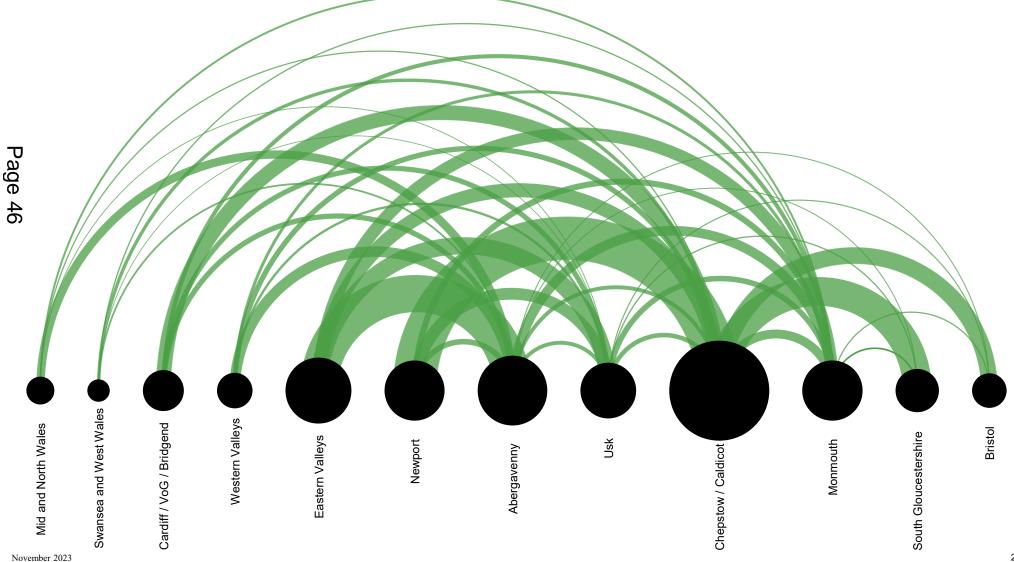


Monmouthshire County Council DRAFT Local Transport Plan



#### Figure 3.3: Monmouthshire Origin-Destination Transport demand visualisation (Source: TfW Mobile Network Dataset, Spring 2019)

The arc diagram below presents a visualisation of transport demand within, to and from Monmouthshire by all modes of transport, based on Mobile Network Data. The size of the nodes displayed on the horizontal axis represents proportional demand for those areas, whilst the arcs represent connections between areas. The width of arcs are based on the size of travel demand. Arcs representing travel without an origin or destination in Monmouthshire (e.g., Bristol to Cardiff) have been excluded.

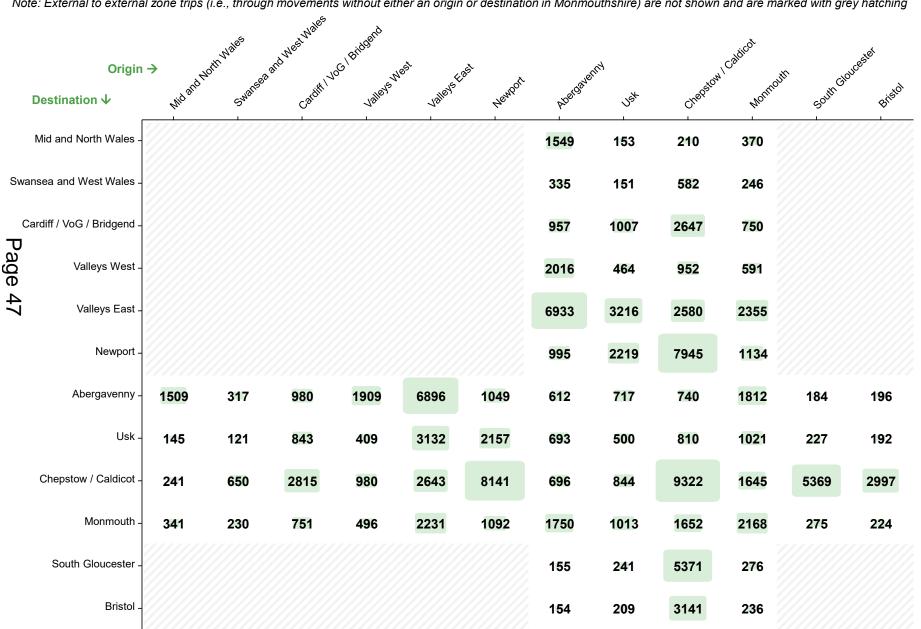


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#### Figure 3.4: Monmouthshire Origin-Destination Transport Demand Table (Source: TfW Mobile Network Dataset, Spring 2019)

Note: External to external zone trips (i.e., through movements without either an origin or destination in Monmouthshire) are not shown and are marked with grey hatching





High levels of car dependence are caused by land use patterns and a lack of alternative transport options

#### 3.3 Transport Problems and Challenges



## Although improving, lack of provision of active travel infrastructure limits the viability of walking and cycling

- While there have been efforts to improve walking and cycling infrastructure, there are still gaps in the network, hindering the uptake of active travel.
- Monmouthshire faces road safety concerns, particularly where high traffic volumes on A-roads run through town centres and in areas with high pedestrian
- D activity.



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#### Topography and distances between key towns is also a limiting factor.

## Lack of public transport connectivity and alternatives leads to social isolation for residents without access to private vehicles

- Unreliable bus services, low frequency, and poor network coverage. Slow journey times and non-direct routes mean bus is not a viable alternative to private car.
- Rail is expensive and has performance issues services to Bristol, Newport and Cardiff are often overcrowded.
- Public transport access to centralised healthcare services (especially the Grange University Hospital) from rural locations is difficult or impossible.
- No direct connectivity between Chepstow and Bristol, and lack of integration between SWML and services to Gloucester (via Chepstow and Lydney).
- Low number of rail stations limits number of journeys that can be made by rail, particularly the SWML e.g., Magor.

## Lack of transport integration limits joined up journeys, and the reach of the public transport network

- Lack of first and last mile connections to key transport hubs, including active travel provision, secure cycle parking and car parking capacity – particularly Severn Tunnel Junction (STJ).
- Lack of intermodal connectivity; particularly bus and rail links at key stations (Chepstow, STJ) as well as information and multi-modal ticketing.



## Previous land use and development patterns contribute to high mode share and reliance on private car trips

- Car reliance and long commuting distances are key issues in Monmouthshire, as noted in the RLDP. 40% of economically active residents commute significant distances, e.g., to Bristol, Newport and Cardiff.
- Growing car ownership (663 veh / 1000 people vs 600 UK average) only 4% of commuters use public transport and 1% use active travel. New housing developments have not been served by viable public transport services.
- Centralisation of services (GP, hospitals, schools) and the rural nature of the county means that travel times to services are higher than the Wales average (for both public and private modes of transport). Above average population of elderly people, meaning these services are required more often.



## Localised and motorway traffic congestion contributes to poor air quality and GHG emissions

- There are significant commuting flows, particularly from Monmouthshire to the West of England, which has been intensified by removal of the Severn Tolls in 2018.
- Limited motorway junctions contribute to increased traffic on local roads, and limited use of M48 especially during peak travel times and congestion at key pinch points e.g., High Beech Roundabout, Chepstow.
- Lack of EVCI currently 44 charging points across the whole of Monmouthshire
- Air quality impacts due to transport related emissions, with AQMAs in Chepstow and Usk
- Transport to tourism destinations, such as Bannau Brycheiniog and the Wye Valley is heavily car based, leading to traffic and parking challenges, especially during peak seasons.



A holistic combination of policies will be required to decarbonise Monmouthshire's transport system

#### 3.4 Decarbonising Monmouthshire's Transport System

Technological change and the need for urgent action on climate change presents a once-in-a-generation opportunity to re-imagine our future transport system.

The role of public transport must be significantly expanded to reduce car dependency and provide integrated, seamless, resilient transport which allows us to get around in a holistic system where not owning a car does **-p**t affect your ability to be included in society.

Beleasing ourselves from car dependency is key to delivering on net-zero espirations, and a reliable transport system can enable urban residents to sove towards single car households as an interim step, while improving clusivity and transport equity.

Too little progress has been made in reducing transport emissions, especially when compared with significant decreases in the energy sector over the same period. Cars and taxis are the biggest contributor, responsible for 90% of transport emissions. Action on climate change requires systemic change across planning, decision-making and funding of transport.

Decarbonisation requires a safe, inclusive, affordable, convenient, lowcarbon public transport system that, in combination with active mobility, genuinely provides a competitive alternative to car use for local journeys to stimulate behaviour change.

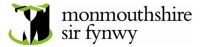
Net Zero Wales sets out our decarbonisation ambitions for the next 5 years and is aligned to a pathway to net zero by 2050. As set out in the National Transport Delivery Plan, the Net Zero Wales ambition statement for transport addresses emissions through three broad areas of mitigation:

- 1. Demand reduction and modal shift setting targets for journeys to be made by public transport, walking and cycling of 35% for 2025 and 39% for 2030.
- 2. Technological options including low and zero emission transport.
- 3. Improvements to fuel efficiency in conventional vehicles.

We support the Welsh Government's strategic plan, and we will seek to help contribute to achieving net zero in the transport sector through:

- Align our planning to the Sustainable Travel Hierarchy, including addressing existing barriers to the use of active travel and public transport, working collaboratively with our partners and local operators to identify opportunities that promote their uptake.
- Supporting the Welsh Government's ambition for 30% of the Welsh workforce to be working at or near home, with improved opportunities for more flexible, mobile way of working, optimising the use of workspaces and modern technology.
- Supporting the Welsh Government provide tools and guidance on the carbon emissions impact of travel choices to empower people to make sustainable travel choices.
- Supporting the development of the EV charging infrastructure in Wales.
- Reducing energy consumption from transport infrastructure whilst maintaining safety standards and function.

We acknowledge that decisions around infrastructure investment in the coming years must influence positive changes to movement patterns, creating liveable neighbourhoods and embedding active mobility and public transport. A targeted reduction in private car trips and ownership will improve local air quality and, act as a catalyst for tackling climate change.



Addressing the climate emergency is a key policy at all levels of government in Wales

#### 3.5 Meeting Transport Targets

Welsh Government have set out ambitious mode share targets in the Wales Transport Strategy and Net Zero Wales, as summarised in Figure 3.5. Achieving these mode share targets in Monmouthshire will be all the more challenging, given the rural nature of the county, dispersed settlement pattern, and currently largely car-dependent transport system.

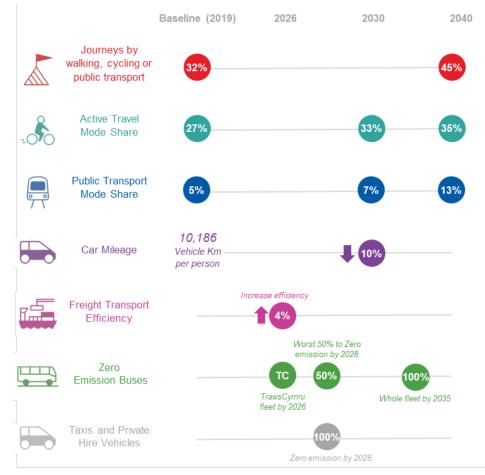
Significant improvements to sustainable transport options are required to hable the county and wider region to meet its greenhouse gas reduction goals and improve well-being. Yet, measures to improve the attractiveness of active variable and public transport alone are unlikely to lead to substantially different watterns of behaviour, rapid emissions reductions, and addressing the root causes of car dependency.

In parallel to efforts to improve public transport and active travel, it is considered necessary to prioritise transformative actions to close the gap in attractiveness of these modes with private car use. Welsh Government legislation of 20mph on restricted roads is a starting point, but a strategic programme of road space reallocation (making more space available for active travel and public transport rather than private car), for example, could reverse induced car demand and set the conditions for rapidly improving the performance of sustainable transport.

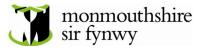
Figure 3.6 overleaf explores the potential outcomes of addressing some elements, rather than a systems approach to decarbonising transport. A holistic combination of policies will be required to improve the viability investments focused on improving public transport and active travel.

A regional and long-term approach will be required to decarbonising transport, and the approach to meeting WTS targets will ultimately be set out and quantified within the SEWCJC Regional Transport Plan. However, this LTP aims to acknowledge the need to go beyond solely identifying transport infrastructure improvements to decarbonise Monmouthshire's transport system.

#### **Figure 3.5: Transport Targets in Wales (Source: Llwybr Newydd / Net Zero Wales)** *Note: Baseline figures are averages for Wales, rather than Monmouthshire specific*



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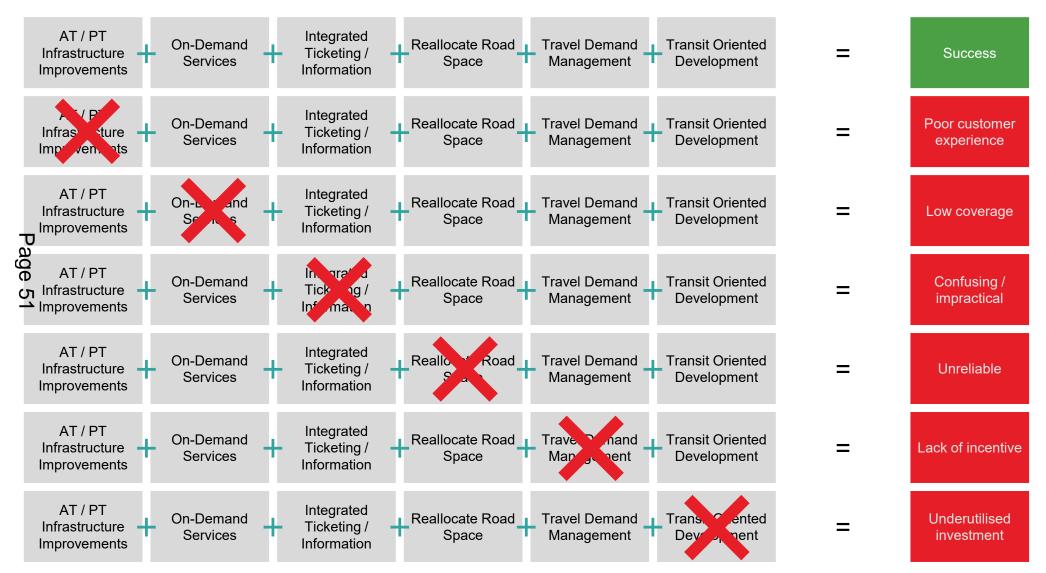
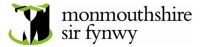


Figure 3.6: A holistic combination of policies will be required to address car dependency and decarbonise Monmouthshire's transport system





This LTP reflects the priorities of the Wales Transport Strategy and Monmouthshire's Corporate Plan vision

#### 4.1 Overarching Aim

The overarching aim for our LTP is to deliver:

An integrated transport and land use system that prioritises sustainable travel, enables transition to a zero-carbon county, and supports well-being, health and dignity for everyone at every stage of life.

This aim reflects the vision and priorities of the WTS, and Monmouthshire ounty Council's well-being and corporate plan. It is also consistent with the decal and national policy context, the sustainable transport hierarchy, and the merging Replacement Local Development Plan.

Monmouthshire is renowned for its beautiful landscapes and biodiversity resource, whilst occupying a strategic position between the major centres in South Wales, the South West of England and the Midlands. Whilst we are a rural authority, the majority of our residents live in and around the settlements of Abergavenny, Caldicot, Chepstow, Monmouth, Penperlleni, Raglan and Usk which offer a wide range of opportunities for employment, shopping, leisure, community facilities and sustainable and active travel.

Our ambitions for transport seeks to make the most of our unique context, allowing Monmouthshire residents to access the services they need to within their local community, to socialise and shop locally and have the opportunity to work locally avoiding the need for long commuting journeys, where possible.

Trends in the closure of services in rural areas and the centralisation of healthcare services increase rural isolation, deprivation and transport costs.

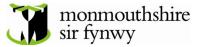
Our LTP seeks to enhance the services available in these towns, supporting a high quality of life, and communities that people want to live in, to visit, and to be the location for their business whilst making active travel more viable and reducing the need to travel.

We recognise that to support social inclusion and a healthier way of life for our residents, car dependence is no longer viable, and we need more mobility choice to enable behaviour change, not less. We commit to creating a transportation system that is accessible to all members of our community, regardless of age, ability, or income. This includes safe pedestrian footways, cycling routes, bus, and demand responsive transport options as well as an enhanced rail network that is easier to access by a range of first and last mile options to make the most of investment in the Metro network.

Whilst recognising the need for modal shift away from private car use, we also acknowledge the importance of the rural and strategic road network for the movement of people and goods in a rural authority such as Monmouthshire, and the need to transition to EVs as quickly as possible. We will address the current lack of electric vehicle charging infrastructure, and support car clubs and lift sharing to enhance the accessibility and affordability of zero emission vehicles.

Our replacement Local Development Plan strategic allocations reflect the need to shape development at locations where sustainable travel is a realistic choice, and the need to provide sustainable travel options from first occupation.

The development of these sustainable transport options will need to be an inclusive process. We commit to engaging residents, businesses, and local organisations to seek their views, insights and ideas to help shape the future of our transportation system and evolving the way we get around in Monmouthshire.



Policies and interventions are assessed against this framework to ensure alignment with WTS, and emerging RTP

Vision

#### **4.2 LTP Objectives and Policy Alignment**

The interventions and policies identified in this document will be put forward for further assessment and potential inclusion in the RTP, and so there is a need to align this voluntary LTP with the Wales Transport Strategy, as summarised in Table 4.1. This will help ensure national, regional and local Dicy alignment and a consistent approach to the Bessessment and prioritisation of interventions.

The output of th Comprehensive set of objectives that encapsulate the desired ambitions for Monmouthshire, aligned with the WTS well-being ambitions. A set of twelve focus areas have also been developed to inform the development of interventions, reflecting the three WTS priorities.

This has resulted in the Framework shown in Table 4.1, which provides the appropriate criteria to consider any existing or emerging transport interventions.

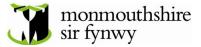
As discussed within the delivery plan of this LTP, monitoring will be aligned with the WTS framework, ensuring that interventions achieve the vision and aspirations of the strategy, without adding additional requirements for MCC over the comprehensive WTS framework.

The vision, aims and objectives of this LTP have been informed by discussion with key stakeholders and agreed during stakeholder workshops.

#### Table 4.1: MCC voluntary LTP Objectives and Policy Alignment Framework

MCC LTP An integrated transport and land use system that prioritises sustainable travel, enables transition to a zerocarbon county, and supports well-being, health and dignity for everyone at every stage of life.

WTS Well-being Ambitions	Good for people and communities		l for the onment	Good for culture and the Welsh language		Good for the economy and places in Wales	
MCC LTP Objectives	To create safe, healthy and equal communities in Monmouthshire ensuring residents and visitors have access to active travel, public transport, and zero emissions vehicles with respect to the transport hierarchy.	A transport system that delivers a significant reduction in greenhouse gas emissions and improves awareness of the consequences of travel choices in Monmouthshire on climate change, biodiversity, air quality and health.		A transport system that supports the Welsh language, enables more people to use sustainable transport to get to arts, sport and cultural activities, and protects and enhances the historic environment.		A transport system that contributes to Monmouthshire's economic ambitions, supports local communities, and improves sustainable connections to key market towns and key external destinations.	
WTS Priorities	Bring services to people in order to reduce the need to travel		Allow people and goods to move easily from door to door by accessible, sustainable and efficient transport services and infrastructure		Encourage people to make the change to more sustainable transport		
	Land Use Planning		Active Travel		Behaviour Change & Information		
MCC LTP Focus	Digital Connectivity		Bus		EV Charging Infrastructure		
Areas	Freight and Logistics		Rail		Roads, Streets and Parking		
	Mobility Hubs & Interchanges		On-demand & Community services		Home to School Transport		
WTS Monitoring	Distance travelled per pers	son	% active travel & public transport		Vehicle kilometres travelled		
Framework	% workforce working remotely		Greenhouse gas emissions		% zero emission vehicles		



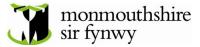
## Twelve focus areas have been developed to inform the development of interventions in this LTP

#### 4.3 LTP Focus Areas

Table 4.2 summarises the twelve focus areas, along with an ambition statement for each. Section 6 explores the focus areas and associated interventions in further detail.

#### Table 4.2: MCC voluntary LTP Focus Areas and Policy Ambitions

MCC LTP Focus Area	Policy Ambition				
Land Use Planning	Development proposals must promote sustainable, low carbon, safe forms of transport which reduce the need to travel by car, increase provision for walking and cycling and improve public transport provision, delivering mode share targets from the outset.				
Digital Connectivity	Enhance digital connectivity and support more local facilities and services, so people can work from or near home and access services locally on a regular basis instead of travelling long distances.				
Freight and Logistics	Support the development of a competitive, responsive and resilient network of freight and logistics distribution service, that reduce the need to travel and contribute to our wider well-being ambitions.				
Mobility Hubs and Interchanges	Mobility hub and station facilities that support interchange between bus and rail services and facilitate first and last mile journeys by a range of sustainable transport modes.				
Active Travel	Continuously develop a network of local routes to connect people with the places they travel to for everyday journeys to support walking, cycling and wheeling becoming the preferred choice for shorter journeys.				
Bus	Ensure that there is a stable and coherent network of frequent, reliable and affordable bus services that are fully integrated with other modes of public transport enabling residents to access key destinations including town centres, healthcare, schools and workplaces.				
Rail	An integrated, accessible rail network with increased frequency of trains to key destinations.				
On-demand and Community Services	Ensure a thriving set of on-demand and community transport services that meet the needs of local communities and delivers wider social, economic, environmental and cultural benefits.				
Behaviour Change and Information	Ensure that residents and visitors to Monmouthshire are fully informed about sustainable travel options, allowing them to plan, pay for and undertake journeys using information available in their preferred medium.				
EV Charging Infrastructure	Ensure that MCC continues to lead the transition to electric vehicles in Wales by ensuring that fair and equitable charging infrastructure is available for residents and visitors.				
Roads, Streets and Parking	Ensure that roads and streets are safe, well-maintained and managed for all road users, and support sustainable transport options including active travel and public transport.				
Home to School Transport	Prioritise sustainable travel for home to school transport, ensuring that most secondary school and college trips, and nearly all primary school trips are made by walking, cycling or public transport.				



Improving reliability and frequency is crucial to the operation and attractiveness of public transport services

#### 4.4 Modal Shift: Creating Faster, Reliable, Joined-up Services

While the climate crisis requires a fundamental shift in travel behaviour to secure a transition to net-zero, exponential technological progress is beginning to significantly impact transport business models and has the potential to reshape how we think about personal mobility. As the transport sector strives to decarbonise, it is essential to rethink how we integrate public transport services with walking, cycling, and wheeling to make it easier for people to travel seamlessly.

The benefits of an effective, multi-modal, integrated public transport system go beyond getting people from A to B but provide an opportunity to mansform passengers' experience and contribute to a more sustainable future in our cities and neighbourhoods.

In producing this plan, we understand that travel time, predictability, health, safety, ease of planning and access to quality information are some of the things that will shape behaviours and the choices people make about using particular modes of transport.

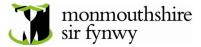
A car journey may be preferable to walking or cycling for distances over three kilometres. But when you walk or cycle, you go straight to the destination. With driving, you have to find a place to park, then walk to the destination.

We need to provide easily walked and navigated access to train stations and bus interchanges, from multiple directions, to reduce the total journey length of public transport journeys. We also need to increase the frequency of trips, making it easier for people to decide to use more sustainable modes of transport for their journeys. To persuade users to move away from private vehicles, public transport systems must offer a similar level of freedom as car ownership. Public transport itself might not be able to offer door-to-door journeys, but when combined with active travel it can rival the car, providing multi-modal transport in a seamless journey. A new understanding of travel as intregrated, multi-modal and continuous will replace traditional notions of moving from A to B.

Transfers between services can be improved by well-designed infrastructure where lines coincide. This improves the interchange experience for passengers, and reduces the perceived difficulty of changing service.

If successful in delivering this approach, passengers are likely to be modeagnostic – choosing whichever mode gets them to their destination via the fastest, most efficient or most direct route, depending on their preference.

Improving reliability and frequency is crucial to the operation and attractiveness of public transport services and increasing patronage. Highquality roadside infrastructure at bus stops and mobility hubs to better integrate rail stations with other modes, as well as a public realm that supports and encourages active transport, is also required to build consumer trust in public transport as a viable and attractive alternative to car use.



We need to continue to make it easier for people to get around by walking, cycling and wheeling for shorter journeys

#### 4.5 Walking, Cycling and Wheeling

The Active Travel (Wales) Act aims to make it easier for people to walk and cycle in Wales, specifically to promote walking and cycling as viable modes of transport for everyday journeys such as to the shops, work or college.

We want to make our towns and communities more walkable by measures cuch as making shopping streets more Pedestrian friendly, planting more trees to provide shade, and providing more benches and making public toilets available.

Walking and cycling has been shown to make people happier, healthier and reduce air pollution, and a walkable neighbourhood increases the informal interactions between people, building ties among neighbours and within communities.

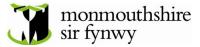
By designing for walking, cycling and wheeling, we are also ensuring a level of social cohesion that transcends age and social groups. For example, walking to school is very beneficial in providing exercise, the chance to socialise with peers, fostering independence and improving academic performance according to some studies. For all these reasons we believe walkability ought to be a foundational part of our approach to shaping our places and communities.

The Covid-19 pandemic highlighted that there is not always the option to walk to shops given the dominating and sometimes intimidating road infrastructure. Efforts to change this and create neighbourhoods that offer a mixed of uses within walking distance, whether referred to as the 15minute neighbourhood or compact communities, have been gaining traction.

During the pandemic many towns and cities witnessed a vast increase in the number of people walking and cycling, benefiting from reduced numbers of motor vehicles on the roads, and also partly demonstrated in the uptake in bicycle sales. This shows that when the streets are quieter people feel more confident to cycle. This catalysed an increase in the amount cycle infrastructure.

We need to continue to make it easier for people to get around by walking, cycling and wheeling for shorter journeys to help reduce the reliance on the car.





We will create a 'backbone' of reliable and resilient services around which passengers can make plans

#### 4.6 An Integrated Public Transport Network

The Welsh Government is proposing changes to bus services in Wales through its 'one network, one timetable, one ticket' approach, which includes franchising as a key element.

That would see the public sector plan services, with local authorities, regional Corporate Joint Committees, Transport for Wales and the Welsh Government collaborating to design networks to best meet public need within available unding. Operators would bid for contracts to run services to the franchising outhority's specification. The Welsh Government, rather than local authorities, would be the 'franchising authority'. It would take the revenue risk, receiving re income and paying operators a fee.

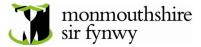
Taking this emerging change into account, we want our bus services to be arranged as a single, unified network of services as part of a wider public transport network, connecting into existing and planned new rail stations as well as active travel routes. The following principles will be used to inform the design of core networks:

- Easy to understand A network of high-frequency core routes forming a coherent network shape, rather than over-provision on a few busy corridors. Showing all routes on the same map, with consistent numbering and common branding to improve passenger understanding and make services more accessible and inclusive for those without access to supporting technology.
- Turn-up-and-go frequencies For core routes, with consistent operating hours and evening/weekend services to improve the convenience and flexibility of the network without knowledge of timetables.
- Transfers Improved by well-designed infrastructure, where bus lines coincide. This improves the interchange experience for passengers, and reduces the perceived difficulty of changing service, opening up the range of possible journeys.

• Direct, fast, reliable services – Consistent route lines enhanced by bus priority on key corridors, making services more reliable for passengers.

The core network should provide a long-term 'backbone' of reliable and resilient services around which passengers can make plans. Frequencies could be monitored and dialled up or down to respond to demand changes and short term/seasonal disruption, as opposed to services being fundamentally changed leading to confusion for passengers.





Over time, mode shift away from cars will enable the creation of greener, more liveable streets and neighbourhoods

#### 4.7 Land Use and Transport Planning

As set out in the National Transport Delivery Plan, the Welsh Government is committed to reducing the need for travel by bringing jobs, services, and facilities closer to where people live; to make sustainable modes of transportation such as walking, cycling, and public transport an attractive option; and to encourage everyone to make these sustainable transport choices.

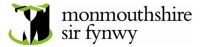
As part of that approach, it is seeking to bring about change through a new approach to the operation, maintenance and improvement of the strategic oad network; a more joined up approach to land-use and transport planning; improving and speeding up implementation of active travel chemes and programmes; and changing the way we plan and fund transport programmes and projects. The recent speed limit changes are being considered alongside emerging legislation to modernise the taxi and private hire vehicle sector and change the way bus services are delivered across Wales moving towards a proposed franchising model that aims to eventually deliver 'one network, one timetable and one ticket'. It is also working towards addressing pavement parking with proposed legislation for managing unnecessary obstruction of the road.

Building on this, we will embrace a healthy streets approach, which provides a framework to bring about positive changes to the character and use of our places and streets by increasing space, greening, and reducing air pollution. It has 10 main indicators which can be used as a measure of how 'healthy' a street is. Considering these alongside the impacts and opportunities of logistics and transport is increasingly important.

Over time, mode shift away from cars will enable the creation of greener, more liveable streets and neighbourhoods with priority for public transport and active mobility and the virtuous circle will continue.



Figure 4.1: A framework to achieve healthy streets



We will place multi-modal connectivity at the heart of 15-minute neighbourhoods or compact communities

#### 4.8 Mobility Hubs

Mobility hubs are places where people can switch from one mode of transport to another, with convenient facilities designed for a low-carbon society. They form a network of stations, stops and facilities that cluster together a full suite of complementary transport modes to better enable sustainable journeys. Mobility hubs can be introduced to increase the reach of the public transport network and encourage active mobility for first/last mile trips. Seizing the opportunity to transform our places around changes in travel behaviour will support local jobs and neighbourhood renewal, and make them better places to live and visit. Concentrating mobility throughout urban, suburban and rural areas also unlocks other opportunities, whether they are localised public realm of make them.

The world of transport is being disrupted by technology, changing working habits and how people choose to spend their leisure time, meaning that we can no longer take growth in demand for granted. Projects that 'lock in' demand by building homes and office space on mobility hubs and interchanges is one way to tackle this challenge. Strategies to tactically make best use of existing infrastructure, such as the retrofitting of multi-storey car parks or installation of parklets to create resilient green spaces and deliver electric charging infrastructure for example will become increasingly important in future, as will designing flexibility and adaptability into new infrastructure, given the increasing rate of technological change.

Mobility hubs, docking stations and charging infrastructure should be designed to be universally used by multiple operators rather than proprietary solutions. To help achieve successful mobility hubs, we will:

- Improve consumer trust in public transport by re-allocating road space where appropriate and practical to deliver priority for public transport and active mobility that enables faster, more attractive journeys and improves reliability.
- Improve the ability to transfer between services by designing interchange infrastructure where lines coincide, opening up the range of potential journeys.
- Support urban realm transformation projects around mobility hubs to embed active mobility for first and last mile trips, and place multi-modal connectivity at the heart of 15-minute neighbourhoods or compact communities.

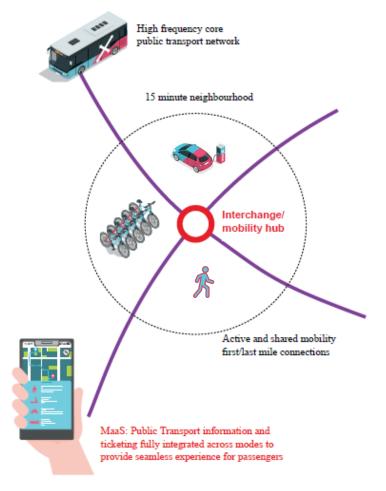
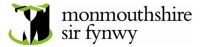


Figure 4.2: Key components of a mobility hub



## 5 | Appraisal Framework and Methodology



## 5. Appraisal Methodology

## The appraisal methodology broadly follows Welsh Government's updated WelTAG guidance

#### **5.1 Appraisal Framework**

An appraisal process has been adopted that helps prioritise interventions that align with the Wales Transport Strategy and the Well-Being of Future Generations Act. It broadly follows the processes in the Welsh Transport Appraisal Guidance (WelTAG), which has recently been updated to reflect the WTS priorities. This will help provide a consistent approach with the appraisal process that will be considered as part of the emerging RTP.

The appraisal uses an agreed set of criteria to assess the likely performance of the long-list interventions against the strategic objectives and provides mapping **O** f the short-listed options for inclusion within the LTP, and potentially within the **Q** merging RTP. The full appraisal process is outlined in Table 5.1.

The long list of interventions was sourced from key policy documents and optioneering studies, including:

- Previous MCC LTP (2015-2020)
- National Transport Delivery Plan (NTDP)
- Adopted Local Development Plan (LDP)
- Chepstow-Newport MEF Stage 1 Report
- Schemes identified by stakeholders in LTP workshops
- Schemes proposed by the Arup project team at a high level, based on a gap analysis of existing schemes, review of LTP best practice, and ongoing transport and wellbeing challenges within Monmouthshire.

The appraisal classifies schemes into 5 categories, described further overleaf:

• Deliver; Plan; Continue; Support; and Review.

This approach will help MCC make decisions considering status of funding or planning, governance arrangements, collaboration needs and risks.

#### Table 5.1: MCC LTP Appraisal Process

#### Step 1: Develop Long List of Potential Interventions

- Creation of a long list of options
- Input and review from stakeholders during Workshop 1, 2 & 3
- Long list includes behaviour change and non-transport measures

### Step 2: Initial Appraisal

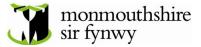
- Appraise log list against the three WTS priorities and four LTP objectives
- Identify initial intervention LTP scheme classification

#### Step 3: Well-being Appraisal

- · Appraise alignment with LTP and WTS objectives
- · Identify acceptability, deliverability, timescales and cost issues
- · Shortlist options / reclassify where necessary
- Appraise impact on well-being objectives

### **Step 4: Prioritised Shortlist of Interventions**

• Develop delivery plans based on timescales, cost and deliverability, aligned with the requirements of RTPs based on Welsh Government guidance



## 5. Appraisal Methodology

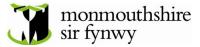
LTP interventions have been classified into five categories, based on priority and MCC's responsibility for delivering them

#### 5.2 LTP Scheme Classification

It is recognised that MCC will not be responsible for achieving the vision of this LTP in isolation. We will work with Welsh Government, Transport for Wales, South East Wales Corporate Joint Committee, Network Rail and other key stakeholders in the development and delivery of the 131 interventions identified within this LTP. Equally, some schemes will need more work than others to establish the case for investment, and requirements and responsibilities for delivery. As such, each intervention has been grouped according to the five categories identified in Table 5.2.

#### Table 5.2: LTP Scheme Classifications

	LTP Classification		Description			
lge 63	Deliver		Specific interventions that align with WTS and LTP objectives, that have undergone an integrated well-being appraisal. These are the key focus of the LTP period and MCC will be responsible for delivery (in full for smaller schemes, or initial stages for larger programmes such as ATNM development) within the five-year LTP plan period.	43		
	Plan		Longer term interventions that align with the LTP objectives and WTS priorities, that could be developed further but are unlikely to be deliverable within the plan period. These schemes have not been fully appraised (Step 3) due to a lack of detail at this stage.	31		
	$\sim$	Continue	Interventions that are already funded, have gone through WeITAG appraisal elsewhere or that are Welsh Government requirements or ongoing commitments undertaken by MCC.	11		
	ELECTRON CONTRACTOR	Support	Interventions that MCC will not ultimately be responsible for delivering, but have an interest in promoting, supporting and/or collaborating on with other entities (e.g., Welsh Government, TfW, neighbouring Local Authorities etc. These schemes have not been fully appraised (Step 3) as they will be taken forward/led by others.	37		
	£33	Review	These schemes do not meet one or more of the appraisal criteria. However, they may hold significance for the transport network and the people in Monmouthshire, and thus remain ambitions of MCC. Hence, These interventions will be reviewed or adjusted to align with wider objectives and funding requirements. Further detail provided overleaf.	9		



## 5. Appraisal Methodology

Several schemes will be reviewed to ensure alignment with WG policy and funding criteria

#### 5.3 Schemes Subject to Review and Further Consideration

A handful of schemes have been flagged for review as they may not directly align with latest Welsh Government policy in their current form. However, in some instances we continue to see value in these schemes in addressing key transport issues local to Monmouthshire.

Whilst the need for modal shift is clear, the rural nature of Monmouthshire makes it difficult to achieve modal shift on a large scale without significant and continued investment in alternatives, as well as changes in the way we make choices about where we live and work, and whether or how we travel.

e acknowledge the importance of the rural and strategic road network to our residents. Small-scale infrastructure improvements and making better use of existing road space to support modal shift is a key part of the equation. For example, we strongly support the proposition that the M48 should be re-classified and that a link road should be constructed from the reclassified M48 to the B4245, as expressed in our response to the Burns Delivery Unit. We consider this would improve access to the rail network at Severn Tunnel Junction and support active travel improvements.

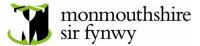
Notwithstanding our support for these schemes, it is acknowledged that they should be reviewed. Table 5.2 provides an assessment of the strengths and risks associated with each scheme, and where potential adjustments could be made that improve alignment with policy objectives. We will continue to support and promote these schemes, where we believe that they offer improvements to wellbeing and the priorities of people in Monmouthshire, whilst acknowledging that further development of these schemes must align with Welsh Government funding requirements.

#### A handful of schemes have been flagged for review as they may not Table 5.2: Strengths and Risks of the Schemes Subject to Review and Further Consideration

Scheme	Strengths	Risks		
Walking Friendly Chepstow High Street	Scored highly in all appraisal categories supported by Stage 3 WeITAG study. Potential for other measures that improve walkability that do not involve closing High Street.	A survey showed opposition to closing High Street to traffic, and Councillors voted to reopen it in response to consultation. MCC is not intending revisit that decision in the short term.		
Car parking at Abergavenny rail station	Would increase rural accessibility to the rail network and resolve parking issues in residential streets. Positioning away from town centre (eastern side of A465) would deter non-station users from using car park.	P&R may induce more vehicle trips with limited modal shift. People may use the car park to access Abergavenny local services rather than the station. Does not solve underlying issue of lack of public transport connections between stations and rural settlements.		
Monmouth Park and Ride	By keeping tourist vehicles outside of central Monmouth, active travel conditions within the town may improve.	P&R could induce more vehicle trips to Monmouth with limited mode shift. Does not target underlying issue of limited public transport connectivity		
B4245 / M48 Link Road	MCC remains committed to the proposition that the M48 should be re-classified and that a link road should be constructed from the reclassified M48 to the B4245.	Needs careful consideration to ensure that the scheme encourages people to make the change to more sustainable forms of transport. Was subject to the Welsh Roads Review.		
Magor / Undy traffic relief	Shifts traffic away from B4245 and Magor and Undy town centres.			
High Beech traffic relief	Congestion impacts bus operations. A revised scheme focused on bus priority and active travel measures could encourage mode shift.	Need careful consideration to ensure that the schemes encourage people to make the change		
A48 Chepstow traffic relief	Shifts traffic away from A48 and Chepstow town centre	to more sustainable forms of transport.		
A466 lane management	No additional infrastructure required if flexible lane management is used (e.g., two lanes towards M48 in AM and two lanes from M48 in PM).			
Re-instate tolls on Severn bridges	Would reduce journeys to/from Bristol by private car and subsequently would reduce traffic on the M4 and M48.	Would involve multi-agency approval and likely to attract significant public and business opposition, as well as high infrastructure costs.		



### 6 | Focus Areas and Interventions



Twelve focus areas set out how we will implement the vision identified in this LTP, along with associated interventions

#### **6.1 Introduction**

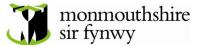
This section outlines the shortlisted interventions under each of the following twelve focus areas. Each intervention proposed is categorised for the level of action required: deliver, plan, continue, support or review.

	Land Use Planning	Rail
T	Digital Connectivity	On-demand and Community Services
age	Freight and Logistics	Behaviour Change and Information
66	Mobility Hubs and Interchanges	EV Charging Infrastructure
0,	Active Travel	Roads, Streets and Parking
	Bus	Home to School Transport

The number and nature of the interventions vary across the LTP focus areas, depending on the current baseline, policy ambitions and level of control we have over delivery. For example, in terms of Land Use Planning, we have control over implementation at a local level, but are largely driven by national policy. Change will take a long time and to an extent relies on us working closely with private developers and other stakeholders.

Some, such as delivery of Active Travel is familiar ground for Monmouthshire, and we are confident in delivering more interventions in a shorter period of time. Likewise, for Roads, Streets and Parking we are leading the implementation of 20mph zones in Monmouthshire, based on Welsh Government legislation to make this the default speed in Wales. Other focus areas will require further work to develop plans and programmes within the plan period, with support from stakeholders at the national and regional level.





We will ensure that any proposed development sites are well-connected by public transport and active travel.

#### 6.2 Land Use Planning

Development proposals must promote sustainable, low carbon, safe forms of transport which reduce the need to travel by car, increase provision for walking and cycling and improve public transport provision, delivering mode share targets from the outset.

Improved interaction between land use planning and transport is critical for our county progressing towards a more sustainable and equitable future. Our RLDP Preferred Strategy sets out how we plan to support delivery of the Council's core purpose of becoming a zero-carbon county and deliver we development within the Future Wales national policy context.

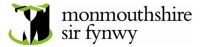
we will continue to approve planning applications in line with best practice principles for promoting sustainable transport. These include:

- Development that accords with the Sustainable Transport Hierarchy;
- Promoting Active Travel (walking and cycling) connectivity through safeguarding, enhancing and expanding on the ATNMs;
- Locating development close to public transport facilities and designing developments to facilitate and improve public transport infrastructure, its connections and geographical reach to rural areas;
- Ensuring developments incorporate and/or enable the use of ULEVs by providing the necessary underlying charging infrastructure;
- Ensuring developments are served by an appropriate level of parking provision depending on the nature and location of the proposal;

- Developing the role of Monmouthshire's Primary Settlements in accordance with the Local Transport Plan and Regional Transport Plan around which low carbon sustainable transport opportunities can be developed and linked to the South East Wales Metro;
- Placemaking principles will underpin all new developments ensuring we deliver attractive and accessible places to live and work; and
- Demonstrating how proposed development in rural areas enables solutions to rural transport problems, such as improvement of links to public transport, digital infrastructure, and innovative solutions, such as car sharing schemes.

We also commit to the following interventions as part of this LTP:

- Over time reducing the parking standards for new developments, particularly in areas where we will be actively improving car alternatives;
- Promoting high-quality, covered and secure cycle storage solutions for new developments, as well as retrofitting existing developments;
- Encouraging developments to integrate shared mobility solutions, including car-sharing bays, shared e-bikes and shared (e-)cargo bikes;
- Encouraging density in suburban and urban areas to reduce the negative environmental impacts of sprawl, as well as around rail stations, bus stations and other notable transport hubs (transit-oriented development);
- Using s106 and other developer contributions to ensure high quality public transport connections, both in terms of proximity (400m walk to bus stop, 800m to railway station) and service quality (e.g. frequent services throughout the day and night.



We aim to enable equal opportunity for home working, tele-appointments and local working hubs

#### 6.3 Digital Connectivity

We will enhance digital connectivity and support more local facilities and services, so people can work from or near home and access services locally on a regular basis instead of travelling long distances.

In terms of air pollutant and carbon emissions, the most sustainable journey is the one we do not make. The COVID-19 pandemic has highlighted the wide range of <u>activities that can be done remotely</u>, which would avoid journeys being undertaken.

Whilst we acknowledge that this will not be possible for everyone and is highly dependent of personal circumstances, promoting digital and innovative infrastructure in both urban and rural areas to enable remote working and reduction a need to travel to the workplace on a day-by-day basis is a key focus area.

#### **Remote Working**

The Welsh Government has an ambition for 30% of the workforce to work from or near home. In order to work from home or in local working hubs, or access services digitally, we need to ensure people have high quality broadband connections and suitable speeds to adequately replace in-person working or appointments. We will promote the development of agile working hubs in towns and villages across Monmouthshire, so people can travel shorter distances to these hubs to work, rather than longer distances to employment (a key challenge identified in this LTP.)

#### **Digital Connectivity**

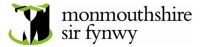
Currently, the average internet speed in Monmouthshire is 84 megabytes per second (Mbps). This is 39% lower than the UK average (117 Mbps). We will work with partners to improve speeds across the county and ensure that areas of particularly poor broadband connectivity are prioritised for improvements so that there is greater consistency in connectivity across the county to enable equal opportunity for home working, tele-appointments and local working hubs.

#### Healthcare

The National Health Service (NHS) in the UK, and other health departments internationally, have been experimenting with telephone and virtual appointments, which can be effective in reducing carbon emissions. For example, where previously a patient might return to a hospital or GP surgery to find out the results of a test, health practitioners are using video conferencing and telecommunications technologies to discuss results with patients. A <u>recent systematic review</u> on telemedicine has found that it reduces the carbon footprint of healthcare by up to 372kgCO2e per consultation. We will support accessing services remotely through improved broadband connectivity and speeds.

#### **Table 6.1: Shortlisted Digital Connectivity Interventions**

LTP Classification	Shortlisted Interventions	
Deliver	DC1	Promote agile working hubs
Support	DC2	Improving broadband connectivity and speeds



We will reduce the number of short car/van trips through parcel lockers, a distribution strategy and e-cargo bikes

#### 6.4 Freight and Logistics

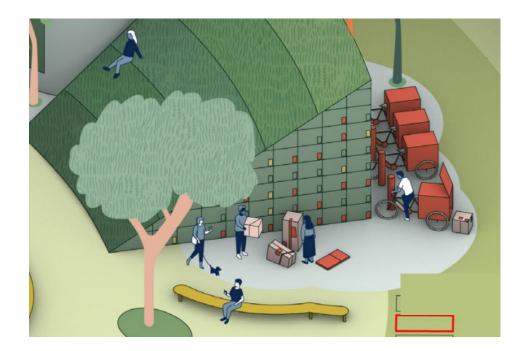
We will support the development of a competitive, responsive and resilient network of freight and logistics distribution service, that reduce the need to travel and contribute to our wider well-being ambitions.

Freight transport is responsible for one third of the overall emissions from transport in the UK (and road freight accounts for 77% of this amount). At a national and industry-wide level, efforts are being made to decarbonise freight through technological and fuel improvements, but there is also work we can do at go local level to reduce the impact of local distribution.

The final stage of parcel delivery between the local depots and homes (the 'last onice'), represents one of the most polluting and carbon intensive components of the retail supply chain, and we would look to reduce emissions at this stage of the supply chain through delivering and facilitating:

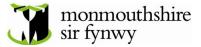
- Parcel lockers in towns and villages across the county;
- · Promoting e-cargo bikes for small businesses to make local deliveries; and
- Creating a strategy for distribution centres to further consolidate parcels into fewer vehicle trips.

Delivering the proposed active travel network will facilitate more short walking and cycling journeys to local parcel lockers in local centres. We will look at available data and consult with local communities around possible good locations for parcel lockers that will enable them to pick-up and drop-on on their way to work, school, at public transport interchanges/mobility hubs or other daily trips. Where local, parcel lockers are also more convenient for uses, with many offering 24/7 access, making use of technology like QR codes and mobile messaging platforms. Reducing the number of van deliveries will also have benefits related to air quality, particularly as delivery vehicles idle, and regularly accelerate and brake when completing deliveries.



#### Table 6.2: Shortlisted Freight and Logistics Interventions

LTP Classification	Shortlisted Interventions		
	FL1	E-cargo bike scheme for small businesses in the main towns	
Deliver	FL2	Distribution centres review and strategy	
	FL3	Parcel lockers	



First and last mile journey options that extend the reach of the core public transport network is a key aim of this LTP

#### 6.5 Mobility Hubs and Interchanges

Mobility hubs and station facilities that support interchange between bus and rail services and facilitate first and last mile journeys by a range of sustainable transport modes.

Journeys often involve more than one mode of transport, particularly in a rural authority such as Monmouthshire as the distance to key hubs such as rail stations is further. By delivering a public transport network that offers users multiple options, sers can choose the tool that best meets the specific needs of their journey. Improving provision for first and last mile journeys that extend the reach of the core public transport network is a key aim of this LTP.

reating an interchange experience that is efficient, comfortable, safe and reliable is key in achieving modal shift away from private cars. We will further develop and deliver schemes that aim to provide a more integrated and user-friendly transportation network for the benefit of residents and visitors alike. These include:

- Transport interchange improvements at the Severn Tunnel Junction rail station, creating a hassle-free bus interchange alongside new facilities and embracing active travel.
- Chepstow Transport Hub to optimise connectivity by relocating Chepstow Bus Station adjacent to the railway station..
- Abergavenny rail station accessibility and interchange improvements, following a WeITAG Stage 2 that identified a preferred bus option for development

We also aim to develop plans and programmes that improve travel experiences by incorporating amenities such as toilets, CCTV, bins, benches, streetlighting, and enhanced policing, ensuring safety and comfort for all. We plan to establish a network of community hubs that serve as essential interchanges for rural, demand-responsive, Fflecsi, and community-based transport services, along with mainstream bus services.

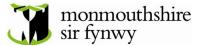
Working with operators, we want to coordinate rail and bus timetables and routes, minimising waiting times and optimising connectivity.

We will seek to support rail-bus link services with optimised routes and frequencies, for enhanced accessibility for our community.

We also want to progress safe cycle parking schemes to provide people with the confidence that their bikes will still be there upon their return.

#### Table 6.3: Shortlisted Mobility Hubs and Interchanges Interventions

LTP Classification	Shortlisted Interventions		
	MHI1	Bus and active travel integration with Marches Line	
	MHI2	Sustainable travel improvements at Abergavenny Railway Station	
Deliver	MHI3	Transport interchange improvements at Severn Tunnel Junction	
	MHI4	Chepstow Transport Hub	
$\wedge$	MHI5	Interchange hubs between on-demand and timetabled bus services	
Plan	MHI6	Security and welfare provision for passengers and staff (incl. coach drivers) at interchange locations	
	MHI7	Cycle parking at bus stops	
	MHI8	Timetable coordination at key points of interchange	
	MHI9	Rail-bus link services (routes and frequencies)	
Support	MHI10	Active Station Network Plan for all stations	
	MHI11	Cycle storage at interchanges	



We will extend and improve the active travel network complemented with wider interventions, aiding modal shift

#### 6.6 Active Travel

We will continuously develop a network of local routes to connect people with the places they travel to for everyday journeys to support walking, cycling and wheeling becoming the preferred choice for shorter journeys.

Active Travel is the term used for getting around via walking, cycling and wheeling (which includes wheelchairs and mobility scooters), instead of by car for short everyday journeys, such as going to school, work or shopping. Active Travel is better for our health, our environment and the economy. We envision future in Monmouthshire where active travel is at the heart of the community, ffering safe, accessible, convenient, and enjoyable options for both residents **G** nd visitors.

Aur main objectives for the Active Travel focus area are to:

- Expand and refine the network of local routes for walking and cycling, seamlessly connecting people to their everyday destinations.
- Engage with Children, Young People and Adults to reduce the barriers of Active Travel and promote modal shift for current and future generations.
- Focus on journeys shorter than 3 miles to education, employment, shopping, health destinations, bus and rail stations that can reduce everyday car journeys, and make walking, cycling and wheeling the easiest option.
- Develop schemes in partnership with local people and prioritise safe and accessible pathways that cater to individuals of all abilities and backgrounds.
- Support and collaborate with WG, TfW and neighbouring local authorities in Wales and England to deliver Active Travel across borders and on trunk roads in Monmouthshire.

MCC are currently delivering on key strategic active travel projects across the county. These include:

- Initial Active Travel Network Schemes within Usk, Gilwern, Chepstow, Monmouth, Magor and Undy and Abergavenny and Llanfoist; and
- Severnside spinal route including Caldicot Links, a conversion of a disused MOD railway to an Active Travel path and links through Caldicot town to the railway station.

In addition, MCC officers are working to improve the quality and accessibility of the current network of Active Travel routes, through interventions such as installing dropped kerbs and redesigned crossings, using core funding received from the Welsh Government..

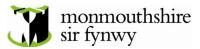
MCC has been successful in bidding for national Active Travel funding, with the latest award for financial year 23/24 reaching £7m. MCC Officers will continue to maximise grant funding opportunities where available, supported by match funding to maximise the growth of the network.

We also aim to develop plans and programmes that further encourage active travel, such as implementing clear wayfinding systems, removing clutter and making accessibility improvements, improving crossings, making routes within communities safer, introducing e-bike charging infrastructure, and supporting cycle hire services county-wide.

Furthermore, as part of our ongoing commitments and requirements, we will continue to regularly update and refresh our ATNMs every three years, following thorough engagement with those who do not currently walk or cycle for local trips.

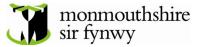
The shortlisted interventions for Active Travel are shown in Table 6.4 overleaf.

#### Monmouthshire County Council DRAFT Local Transport Plan



#### Table 6.4: Shortlisted Active Travel Interventions

LTP Classification		assification	tlisted Interventions	
			Initial Usk Active Travel Network Schemes	
			Initial Gilwern Active Travel Network Schemes	
			Initial Chepstow Active Travel Network Scheme	S
		Dolivor	Initial Caldicot Active Travel Network Schemes	
		Deliver	Initial Monmouth Active Travel Network Schem	es
			Initial Magor and Undy Active Travel Network S	chemes
			Initial Abergavenny and Llanfoist Active Travel	Network Schemes
			Undy to Rogiet Active Travel improvements alo	ngside B4245 (Severnside spinal Active Travel route)
			Cross-border links with Newport	
Page			Develop further Active Travel routes (as per AT	NM)
Ő			Safe routes in Community Schemes (SRiC) be	rond those currently funded
ው			Crossing improvements for Active Travel	
72	$\bigcirc$	Plan	Removal of barriers to active travel	
	$\square$	I IAII	Wayfinding for key Active Travel routes	
			Active Travel links to RLDP sites	
			Active Travel friendly towns centres	
			Support cycle hire initiatives and look for wider	rollout
			E-bike charging scheme	
		<ul><li>☐ Continue</li><li>☐ Continue</li><li>☐ Support</li></ul>	ATNM Planning and Mapping	
			School Streets feasibility study (SRiC)	
				pridge construction and furthering scheme development
	$\sim$		Active Travel link up Pen Y Pound (SRiC)	
			Old Hereford Rd junction improvements and Ad	tive Travel links to new King Henry School site (SRiC) in Abergavenny
			Monmouth link from Williamsfield Lane route to	Monnow Bridge (part of Monmouth spinal Active Travel route)
			Caldicot Links (disused MOD railway) phase 1	construction (part of Severnside spinal route)
	$\sum_{i=1}^{n}$		Cross border links to neighbouring authorities	
	En		Upgrades to Active Travel links on SWTRA net	
			National pilot schemes from Government organ	isations e.g. TfW cycle hangars
	ESS.	Review	Walking friendly Chepstow High Street	



A franchised bus system offers us the opportunity to re-think how services are planned and delivered in Monmouthshire

#### 6.7 Bus

Ensure that there is a stable and coherent network of frequent, reliable and affordable bus services that are fully integrated with other modes of public transport enabling residents to access key destinations including town centres, healthcare, schools and workplaces.

The Welsh Government has set out an ambitious vision for the future of bus services in Wales, summarised as 'One Network, One Timetable, One Ticket', with the following aims:

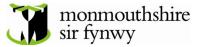
- a bus system that is purposely designed to maximise the public good;
- age a bus system that efficiently uses public investment to strategically address
- public priorities for bus improvements, thereby justifying greater public ω investment: and
- a bus system, which forms part of an integrated transport network that provides an excellent travel option, wherever people need it, whenever people need it, throughout Wales.

The proposed changes in bus system governance to a franchised system offers us the opportunity to re-think how services are planned and delivered in Monmouthshire. We will undertake a review of current bus provision, and develop a future network that aligns with our ambitions. Whilst this exercise is to be undertaken, we envisage that core bus services run at least hourly between 08:00 and 18:00, and at least two hourly during evenings and Sundays. For the more urban parts of the county (e.g., Severnside), a higher frequency will be more appropriate (e.g., half-hourly and hourly on evenings/Sundays).

In general, these core services will be reliable and direct with improved journey times to get people where they need to be. Lower frequency secondary, ondemand and community services will be formed around this core network, and we will explore strategic longer distance and cross-border services to make public transport a viable option for everyday journeys.

Table 6.5: Shortlis	sted Bus	Interventions
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LTP Classification	Shortlisted Interventions					
	BUS1	Improved bus links to and from the Grange University Hospital				
	BUS2	Chepstow/Caldicot – Newport bus corridor improvement				
	BUS3	Improved bus frequencies between Monmouth and Chepstow				
Deliver	BUS4	Bus Priority at Severn Tunnel Junction Station				
	BUS5	Monmouth bus/coach stop				
	BUS6	Rural bus routes e.g., Abergavenny – Monmouth				
	BUS7	Abergavenny bus station improvement				
	BUS8	Improved PT links between Monmouthshire and Avonmouth				
	BUS9	Bus information (incl. RTI)				
	BUS10	Bus infrastructure (incl. priority) measures along key corridors				
	BUS11	Local Bus Service Upgrades				
	BUS12	Bus stop upgrades				
	BUS13	An improved (T7) Express bus service (TfW)				
	BUS14	BRT A4042 (trunk road - SWTRA)				
Support	BUS15	'One Network, One Timetable, One Ticket' Bus Network Review				
El Cuppert	BUS16	Extend Bristol Metrobus services to Chepstow / Severnside				
	BUS17	Mass Transit from Forest of Dean and Chepstow to Bristol				
	BUS18	Work with WECA on mass transit extension				



We will improve network accessibility, and the quality of our services and rolling stock to meet passenger needs

#### 6.8 Rail

### An integrated and accessible rail network with high frequency, highly connected services to key destinations within Monmouthshire and beyond.

Rail has the potential to become a key driver of decarbonisation and modal shift within Wales. However, to achieve this, routes and service frequencies will have to increase, the quality and reliability of journeys must improve, stations <u>m</u>ust become more accessible for all, and fares must become more affordable.

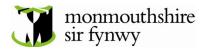
Becognising that MCC does not have direct responsibility for the rail network

- Help in making stations physically accessible for all, addressing issues
- ✤ faced by disabled passengers and passengers facing mobility restraints (such as heavy luggage or pushchairs) when using railway stations.
- Explore pathways to deliver Magor and Undy walkway station as soon as possible, to further advance accessibility and interchange improvements that contribute to a more inclusive rail experience.
- Support the South Wales Metro proposals that aim to provide faster, more frequent and joined-up services across the region.
- Continue to campaign for enhanced services frequencies (2tph minimum) linking Abergavenny, Caldicot, Chepstow and Severn Tunnel Junction with each other and connecting onwards to Cardiff, Newport, Lydney, Gloucester, Bristol and Bath to make rail a competitive option for commuting and leisure trips.
- Assess potential locations for new or reopened stations to enhance accessibility to the rail network.

Collaboration with Network Rail (NR), Transport for Wales (TfW), and other train operating companies such as Great Western railway (GWR) will be key to achieving a thriving rail network within Monmouthshire and beyond.

TP Classification	Shortlisted Interventions			
	R1	Access for all at rail stations		
	R2	Chepstow railway station overbridge		
	R3	Magor and Undy walkway station		
	R4	Green Routes - Abergavenny Railway Station		
	R5	Fairer fares for trains to increase attractiveness of train journeys		
Support	R6	South Wales Metro		
	R7	Service frequency improvements from MCC stations to key urban areas		
	R8	Introduction of new Class 197 trains across the Marches Line		
	R9	Local service on Marches line		
	R10	Explore opportunities to reopen decommissioned or build new railway stations (NR / TfW)		
		52		

Monmouthshire County Council DRAFT Local Transport Plan

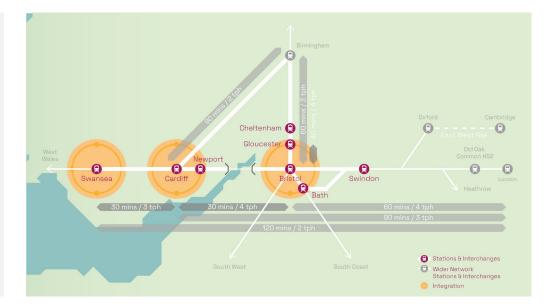


**Top Right:** We endorse the Western Gateway 2050 vision, which sets out a long-term vision for rail services in South Wales and Western England, articulating the importance of rail investment where and when this should be targeted to provide best value for money.

Expansion of the Metro, improvements to the South Wales Main Line, and the development of enhanced interchange hubs form part of the plan and would directly impact Monmouthshire. In particular, we endorse proposals for a new station at Magor and service frequency to 2 trains per hour to Chepstow.

**Bottom Left:** We are working with Transport for Wales to deliver a longstanding ambition for a new rail station serving Magor & Undy, one of five stations TfW are taking forward as part of the Burns Delivery Unit.

Bottom Right: We support the roll out of modern rolling stock, including introduction of the new Class 197 trains (manufactured by CAF in Newport) by Uransport for Wales on the Marches Line, to improve the customer experience.









We will expand and promote car clubs and community transport to meet the needs of rural and tourist communities

#### 6.9 On-demand and Community Services

Ensure a thriving set of on-demand and community transport services Table 6.7: Shortlisted On-demand and Community Services Interventions that meet the needs of local communities and delivers wider social. economic, environmental and cultural benefits.

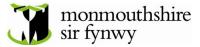
Monmouthshire is a rural county, which makes it difficult to achieve comprehensive public transport coverage and reduce the reliance on private rear ownership. On-demand and community services provide the needed Dexibility to link rural settlements to key services and the conventional public Gransport network.

k isolation, public transport and active travel are unlikely to replace all car  $\mathfrak{P}_{\mathsf{rips}}$  in a rural authority like Monmouthshire. Access to on-demand services such as car clubs and car or lift sharing apps/websites have their place in facilitating multi-modal lifestyles for when public or active travel is not an option. In combination with public transport, they can provide a system that is greater than the sum of its parts, facilitating door-to-door connectivity and facilitating journeys from the first to last mile.

We will:

- Identify gaps in conventional public transport provision and assess what type of flexible or shared mobility services are required to fill these;
- Involve the community, users and third sector organisations in the design; planning and delivery of community and on-demand services
- Develop and promote shared mobility solutions as an alternative to • private car ownership; and
- Make information about community and on-demand services more widely • accessible.

LTP Classification	Shortlisted Interventions		
	ODS1	Wye Valley tourism Fflecsi and Sherpa services	
Deliver	ODS2	Community / village car club (incl. use of an app for car clubs) and promotion of car and lift share schemes	
	ODS3	Expand flexible bus services geographically and temporally	
	ODS4	Community Transport Association MOU and advertising	
Plan Plan	ODS5	Explore flexible rural transport options to stations	
	ODS6	MOUs with shared mobility providers	
Support	ODS7	Regional fund for local community transport groups for the purchase and maintenance of electric bikes and cargo bikes	



We will look to support mode shift by enhancing travel planning, education, campaigns and variable parking charges

#### 6.10 Behaviour Change and Information

Ensure that residents and visitors to Monmouthshire are fully informed about sustainable travel options, allowing them to plan, pay for and undertake journeys using information available in their preferred medium.

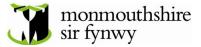
We want to encourage people to change their travel behaviour to use lowcarbon, sustainable transport where this is a viable option for their journey. Not only do we need to make sustainable transport more attractive and more affordable, but we also need complementary innovations that increase wareness of available travel options. We aim to grow a sustainable travel culture by providing comprehensive, accessible, and engaging information. We are committed to facilitating positive behaviour change and enhancing avareness of greener travel alternatives.

We will deliver a range of behaviour-change schemes that encourage people to make smarter travel choices and increase use of sustainable modes of transport. Our approach to sustainable tourism includes the creation of informative walking maps for routes that combine buses for the outbound journey and walking for the return, with multiple routes for each settlement to promote active travel. To address traffic congestion, we propose charging employers for workplace parking, with generated revenue dedicated to local transport enhancements. Variable parking charges based on vehicle size or emissions will encourage a shift towards greener travel options. Additionally, an annual 'No Car Day' event, aligned with World Car Free Day, will showcase what a more sustainable Monmouthshire could look like.

We plan to develop a package of 'soft' behaviour change measures, such as personalised travel planning for households and workplaces, to complement infrastructure investment. We have a focus on road safety education, training, and publicity, and want to consider incentivising active travel through introducing awards for companies that successfully demonstrate behaviour change and contribute to improved air quality through sustainable travel initiatives. We will support initiatives such as the establishment of a unified transport services brand with consistent standards, along with the implementation of integrated, contactless ticketing with a zonal fare system for transparent and affordable pricing. Collaboration extends to the TfW Mobility as a Service (MaaS) app, enabling enhanced travel options. Additionally, Monmouthshire will champion air quality awareness through impactful publicity campaigns.

#### Table 6.8: Shortlisted Behaviour Change and Information Interventions

LTP Classification		Shortlisted Interventions			
	Deliver	BCI1	Wye Valley tourism walking and bus route maps		
		BCI2	Promote a 'No Car Day' event		
		BCI3	Workplace parking levy (WPL)		
		BCI4	Variable parking charges		
	Plan	BCI5	Road Safety Education, Training and Publicity		
$ \land \rightarrow $		BCI6	Personalised travel planning for households		
A		BCI7	Workplace travel planning		
0		BCI8	Travel planning for tourism		
	Support	BCI9	Unified transport branding and integrated ticketing		
Elong		BCI10	TfW Mobility as a Service app		
		BCI11	Active Travel Behavioural Change campaign		
		BCI12	Air Quality Awareness publicity campaigns		



We will expand EV charging in priority residential, station, tourist, public and workplace locations

#### 6.11 EV Charging Infrastructure

Ensure that MCC continues to lead the transition to electric vehicles in Wales by ensuring that fair and equitable charging infrastructure is available for residents and visitors.

In Monmouthshire, the existing electric vehicle charging infrastructure remains limited, with a total of only 44 charging points available. While gigning with the Welsh Government's transport policy, which emphasises the imperative of shifting away from private car usage, it is crucial to ecognise the significance of the rural and strategic road network for an authority like Monmouthshire. Balancing this, there is an urgent need to ansition to electric vehicles to align with sustainable practices. This acknowledges the dual importance of promoting modal shift and adopting electric vehicles, acknowledging Monmouthshire's rural context and the vital role of its road network.

In line with the Welsh Government's vision for charging in Wales, we will execute the Electric Vehicle Charging Strategy to support the growth and accessibility of electric vehicles, contributing to environmental sustainability.

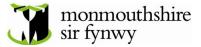
The shortlisted interventions encompass the establishment of EV charging points at public sector sites to facilitate tourism and destination charging, enabling visitors to make the switch to EVs. The plan also involves progressing residential charging in priority areas and implementing charging within shortlisted carparks, as part of the Electric Vehicle Charging Infrastructure (EVCI) strategy.

We are also committed to ensuring that any new EV infrastructure provision does not conflict with pedestrian movements, for example by interfering with active travel routes or pavements.

We will aim to support and collaborate with public sector workplaces that want develop or increase their EV charging points. Moreover, the plan outlines the advancement of fast charging stations at rail station car parks to encourage EV adoption. Monmouthshire's commitment to electric vehicle charging provision will pave the way for a more sustainable transportation landscape while acknowledging that there will always be a need for some car journeys.

#### Table 6.9: Shortlisted EV Charging Infrastructure Interventions

LTP Classification	Shortlisted Interventions		
	EV1	Tourism and destination charging at public sector sites	
Deliver	EV2	Residential charging in the 13 priority areas	
	EV3	EV charging in the 10 shortlisted carparks	
	EV4	Electric Vehicle Charging Strategy (with Welsh Government)	
Support	EV5	Public sector workplace EV charging	
	EV6	Rail station EV charging	



We aim to have a well-maintained network of roads and streets that enhances well-being and quality of life

#### 6.12 Roads, Streets and Parking

Ensure that roads and streets are safe, well-maintained and managed for all road users, and support sustainable transport options including active travel and public transport.

Our LTP reflects our commitment to creating a transportation network that not only ensures the safety and efficient movement of all road users but also prioritises and promotes sustainable choices such as active travel and public transport. Through strategic planning, collaboration, and continuous improvement, we aim to create a ad and street environment that enhances the quality of life for our residents and sistors while contributing to a greener, healthier future for Monmouthshire.

- We aim to deliver schemes that will:
- Reallocate road space, particularly within the four market towns, prioritising pedestrians, cyclists, and public transport, creating safer and more accessible environments.
- Deliver parking that drives modal shift to public transport and active travel, that doesn't impact on local streets or have negative unintended consequences.
- Optimise kerbside usage, considering sustainable modes and spaces for pedestrians while accommodating disabled parking needs.
- Tackle pavement parking and street clutter, so that streets are safer for all.

#### We plan to develop:

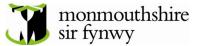
- A comprehensive speed limit strategy that incorporates reduced speed limits on rural roads, fostering a safer environment for walking, cycling, and riding.
- · Road safety capital schemes to enhance overall safety infrastructure.
- An integrated strategy for HGV parking and driver welfare.
- · A strategy for congestion and emissions zones that promote cleaner air.

We strive to keep the roads in good condition, and we will continue our road maintenance programme for essential repair and road works to be carried out in a way that meets our statutory obligations.

In line with WTS, we will upgrade, improve and future-proof our road network, addressing congestion pinch points and investing in schemes that support road safety, journey reliability, resilience, and modal shift. Such schemes will be subject to review and further consideration in the context of WG's Roads Review.

#### Table 6.10: Shortlisted Roads, Streets and Parking Interventions

assification	Short	isted Interventions
	RSP1	Implementation of WG Pavement Parking recommendations
Deliver	RSP2	Road space reallocation
Deliver	RSP3	Magor Walkway station parking strategy
	RSP4	Kerbside strategy
	RSP5	Congestion zone / Emissions zone
Plan	RSP6	Speed limit strategy (incl. rural roads)
	RSP7	Road safety capital schemes
	RSP8	HGV parking and driver welfare strategy
Continue	RSP9	Road maintenance programme
	RSP10	Car parking at Abergavenny rail station
	RSP11	Monmouth park and ride
	RSP12	Chepstow traffic relief
Deview	RSP13	High Beech traffic relief
Review	RSP14	Magor/Undy traffic relief
	RSP15	A466 lane management
	RSP16	B4245/M48 Link Road
	RSP17	Re-instate tolls on Severn bridges with ANPR
	Deliver Plan	RSP1 RSP3 RSP3 RSP4 RSP5 RSP6 RSP6 RSP6 RSP7 RSP8 RSP10 RSP10 RSP11 RSP12 RSP13 RSP13 RSP13 RSP13 RSP13 RSP13 RSP15 RSP15



We will work with schools to implement school streets, campaigns and safe routes to promote sustainable travel

#### 6.13 Home to School Transport

Prioritise sustainable travel for home to school transport, ensuring that most secondary school and college trips, and nearly all primary school trips are made by walking, cycling or public transport.

Feedback from stakeholders on the development of this voluntary LTP highlighted home-to-school transport as a focus area for Monmouthshire that could facilitate improved awareness and habits around healthy and Sustainable travel to school.

By encouraging active travel and reducing vehicle traffic around schools, we an create a safer, healthier and cleaner environment for the generations of momorrow.

This will also benefit have the benefit of reducing congestion for other transport users in Monmouthshire as schools start and finish times currently align with peak commute times.

#### We will:

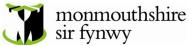
- Deliver school streets across the county to create safe active travel spaces in the vicinity of schools;
- · Identify safe active travel routes to schools and enhance these;
- Work with schools to develop travel plans and set mode share targets; and
- Liaise with operators to expand accessibility to schools by public transport and schedule services to meet the needs of students.

#### Table 6.11: Shortlisted Home to School Transport Interventions

LTP Classification	Shortli	sted Interventions				
Deliver	HtS1 School Streets					
Plan	HtS2	Active Travel campaigns and staggered timings for school buses				
C∕⇔ Continue	HtS3	School Active Travel Plans - all schools in Monmouthshire				
Continue	HtS4	Safe routes to schools mapping				
Support	HtS5	Work with operators to ensure suitable access to education facilities				



### 7 | Transport Decarbonisation Scenario Assessment



#### 7. Transport Decarbonisation Scenario Assessment

Five scenarios have been modelled to consider decarbonisation pathways to 2040, aligned with LTP interventions

#### 7.1 Transport Decarbonisation Pathway Scenarios

A high-level assessment of operational carbon (tailpipe emissions) has been undertaken to consider the relative contributions of the interventions identified in this LTP. The methodology uses industry-standard reference data and projections from DfT's Transport Analysis Guidance (TAG), covering the period 2023 to 2040. Based on the analysis of 2023 base year, trips with an origin and/or destination in Monmouthshire contribute around 3% of annual transport missions in Wales associated with cars, LGVs and HGVs (5.6 MtCO<sub>2</sub>e).

Business-as-usual trends and core scenario projections without additional **On**tervention, five pathway scenarios are identified as detailed in Table 7.1.

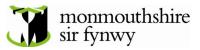
Table 7.1: 'What if' Decarbonisation Pathway Scenarios and Key Assumptions

Scenario	Key Assumptions
1. Behaviour Change Pathway	<ul><li> 30% home or remote working</li><li> Double the amount of cycling trips</li></ul>
2. Public Transport Pathway	<ul> <li>Double the amount of public transport trips</li> <li>100% zero emission bus fleet by 2035</li> <li>Fully electrified rail network by 2050</li> </ul>
3. EV Transition Pathway	<ul> <li>Faster transition to zero emission car fleet, as per 'Leading the Way' uptake curve outlined in the WG EV Charging Strategy</li> </ul>
4. Demand Management Pathway	<ul> <li>10% reduction in mileage in line with Net Zero Wales target</li> </ul>
5. Freight Decarbonisation Pathway	<ul> <li>Accelerated transition to zero emission HGV and LGV fleet in line with 'Vehicle-led Decarbonisation' Common Analytical Scenario from DfT's TAG Uncertainty Toolkit</li> </ul>

Figure 7.1 identifies the estimated do-minimum baseline carbon emissions, and savings associated with each pathway scenario. Table 7.2 illustrates how the proposed LTP interventions contribute to the high-level scenarios modelled.



#### Figure 7.1: Estimated Carbon Emissions (MtCO2e) and Potential Savings (2023 - 2040)



#### Table 7.2: Alignment between LTP Implementation Plan and Decarbonisation Pathway Scenarios

Ref.	Intervention	1. Behaviour Change Pathway	2. Public Transport Pathway	3. EV Transition Pathway	4. Demand Management Pathway	5. Freight Decarbonisation Pathway
AT1	Initial Usk Active Travel Network Schemes	•			٠	
AT2	Initial Gilwern Active Travel Network Schemes	•			•	
AT3	Initial Chepstow Active Travel Network Schemes	•			•	
AT4	Initial Caldicot Active Travel Network Schemes	•			•	
AT5	Initial Monmouth Active Travel Network Schemes	•			•	
AT6	Initial Magor and Undy Active Travel Network Schemes	٠			•	
AT7	Initial Abergavenny and Llanfoist Active Travel Network Schemes	•			•	
AT8	Undy to Rogiet Active Travel improvements alongside B4245	•			•	
BCI1	Wye Valley tourism walking and bus route maps	•	•		•	
BCI2	Promote a 'No Car Day' event	•	•		•	
BCI3	Workplace parking levy (WPL)	٠	•		•	
BCI4	Variable parking charges	٠	•	•	•	
US1	Improved bus links to and from the Grange University Hospital		•		•	
DBUS2	Chepstow/Caldicot – Newport bus corridor improvement		•		•	
<b>G</b> BUS3	Improved bus frequencies between Monmouth and Chepstow		•		•	
BUS3 BUS4	Bus Priority at Severn Tunnel Junction Station		•		•	
	Monmouth bus/coach stop		•		•	
US6	Rural bus routes e.g., Abergavenny – Monmouth		•		•	
BUS7	Abergavenny bus station improvement		•		•	
BUS8	Improved PT links between Monmouthshire and Avonmouth		•		•	
DC1	Promote agile working hubs	•			•	
EV1	Tourism and destination charging at public sector sites			•		•
EV2	Residential charging in the 13 priority areas			•		
EV3	EV charging in the 10 shortlisted carparks			•		•
FL1	E-cargo bike scheme for small businesses in the main towns			•	•	•
FL2	Distribution centres review and strategy				•	•
FL3	Parcel lockers				•	•
HtS1	School Streets	•			•	
MHI1	Bus and active travel integration with Marches Line	•	•		•	
MHI2	Sustainable travel improvements at Abergavenny Railway Station	•	•		•	
MHI3	Transport interchange improvements at Severn Tunnel Junction	•	•			
MHI4	Chepstow Transport Hub	•	•		•	
ODS1	Wye Valley tourism Fflecsi and Sherpa services		•		•	
ODS2	Car Clubs and promotion of car and lift share schemes	•	•	•	•	
RSP1	Implementation of Pavement Parking recommendations				•	
RSP2	Road space reallocation	•	•		•	
RSP3	Magor Walkway station parking strategy					
RSP4	Kerbside strategy			•	•	•

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#### 7. Transport Decarbonisation Scenario Assessment

A credible pathway to decarbonisation requires concerted effort and partnership working across all pathway scenarios

#### 7.2 Key Findings and Next Steps

As demonstrated in Figure 7.1, in the context of Monmouthshire, an accelerated EV transition and enabling more journeys by public transport whilst decarbonising the bus fleet represent the most significant scenarios for enabling emission savings.

Figure 7.2 overleaf identifies estimated carbon emissions in a Do Minimum scenario, whilst Figure 7.3 identifies the emission profile with all intervention representation combined.

Whilst a pathway to near zero (note: 5% of emissions remain by 2040 in the combined scenario as car, LGV, HGV and rail fleet are not forecast to be fully zero emission) is identified, it requires concerted effort across all intervention scenarios: behaviour change, public transport, EV transition, demand management and freight decarbonisation. Doing so could save 45% of carbon emissions (0.93 MtCO<sub>2</sub>e) over the period 2023 to 2040 versus a Do Minimum scenario.

That is not to say that the interventions identified in this LTP alone will be sufficient alone to achieve the carbon reductions. Delivering the ambitions of this LTP is required alongside UK and Welsh Government efforts, as MCC do not hold all the levers to influence the behaviour change required. This initial modelling exercise is indicative, and it is recommended that more detailed modelling of specific interventions and sensitivity analysis is undertaken as part of the RTP and target development along with South East Wales CJC partners.

It is noted that this analysis only estimates operational carbon reductions from tailpipe emissions. Further, more detailed analysis should consider the impacts of indirect carbon emissions for example for from the generation of electricity and embodied carbon associated with infrastructure and transition to electric vehicles.

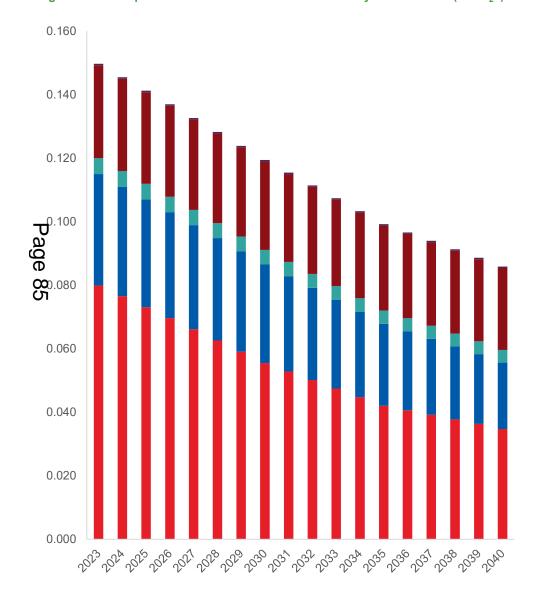
The analysis also doesn't capture the significant health, accident reduction and wider benefits from a mode shift to active and public transport modes, which in many cases vastly exceeds the carbon benefits in economic appraisal terms.

The following key conclusions are drawn from this LTP, for further consideration within the processes to develop the South East Wales RTP:

- MCC and other authorities in South East Wales have not established a definitive carbon baseline, without which it is difficult to develop a clear plan to achieve what is necessary to decarbonise transport.
- Equally, existing and future mode share targets at a national level have not been translated to the context of a rural authority such as Monmouthshire, and without this information it is not fully understood what needs to be achieved.
- The cost of meeting national mode share targets in a rural authority will be higher than in an urban equivalent, where mode shift to active travel and public transport are more achievable. Achieving these targets uniformly across Wales is unlikely to be practical to deliver and will not be the most cost-effective way to decarbonise our transport system.
- A holistic combination of policies will be required to address car dependency. Aligning with Welsh Government's transport policy requires a focus on modal shift away from private car use. Extending the reach of public transport network by improving active travel connections, on-demand transport and better integration of all modes are key interventions to achieve this. However, it is important to acknowledge the importance of the rural and strategic road network for a rural authority such as Monmouthshire, and the need to transition to EVs as quickly as possible.

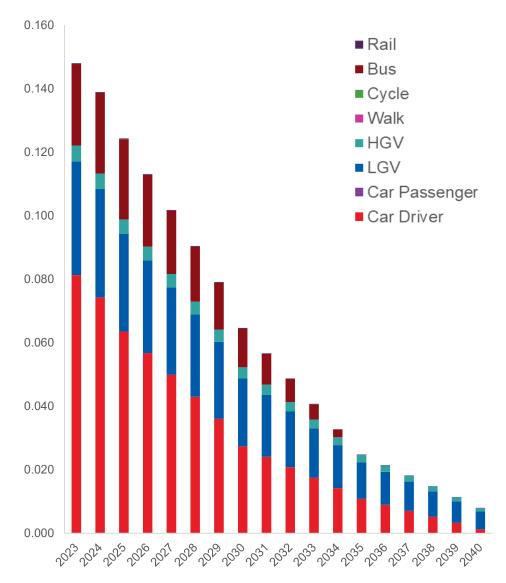
#### Monmouthshire County Council DRAFT Local Transport Plan



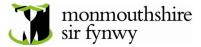


#### Figure 7.2: Transport Decarbonisation Emissions Pathway: Do Minimum (MtCO<sub>2</sub>e)

#### Figure 7.3: Decarbonisation Pathway: All Intervention Scenarios Combined (MtCO<sub>2</sub>e)







The delivery plan follows the format required by RTP guidance

#### 8.1 Making Our Vision a Reality

Delivery of the interventions set out in Section 6 will make our vision a reality.

Our implementation plan looks at the schemes by focus area in the deliver category that have been fully appraised, and which are the key focus of the LTP period. It outlines what each scheme contains, how it aligns with well-being objectives, what deliverability, funding and management **-**ponsiderations there are and the expected timescales.

Ach scheme has unique reference code which identifies their focus area res well as a sequential number. This follows the required format of the regional Transport Delivery Plans (RTDPs).

The implementation plan is summarised in Table 8.2 overleaf.

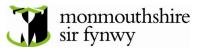
This Local Transport Plan will help inform the emerging RTP and has hence been prepared at a suitably and proportionately high level, considering the further work that MCC will need to undertake as part of the CJC when preparing its RTP.

We acknowledge further work is required to collaboratively consider the priorities for South East Wales including Monmouthshire, taking into account affordability as well as other key considerations for investment decisions.

#### Table 8.1: Delivery Plan Reference Codes

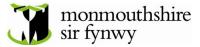
Focus Area	Reference
Active Travel	AT
Behaviour Change and Information	BCI
Bus	BUS
Digital Connectivity	DC
EV Charging Infrastructure	EV
Freight and Logistics	FL
Home to School Transport	HtS
Mobility Hubs and Interchanges	MHI
On-demand and Community Services	ODS
Roads, Streets and Parking	RSP

Cost Range	Timescale
Low = <1m	Short = <1yr
Medium = 1m-10m	Medium = 1-5yr
High = >10m	Long = >5yr



#### Table 8.2: LTP Implementation Plan Summary

	Ref Intervention C		Strategic Fit				Well-being Assessment Summary				Deliverability				
Ref			Obj 2	Obj 3	Obj 4	Economic	Social	Cultural	Envir.	Cost Range	Timescales	Acceptability	Existing Plan/Policy		
AT1	Initial Usk Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
AT2	Initial Gilwern Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
AT3	Initial Chepstow Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
AT4	Initial Caldicot Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
AT5	Initial Monmouth Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
AT6	Initial Magor and Undy Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
AT7	Initial Abergavenny and Llanfoist Active Travel Network Schemes	+++	+++	+	++	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
AT8	Undy to Rogiet Active Travel improvements alongside B4245	++	+	+	+	Positive	Positive	Positive	Positive	Medium	Medium	High	Yes		
	Wye Valley tourism walking and bus route maps	+	+	++	+	Positive	Positive	Positive	0	Low	Medium	High	Yes		
BCI2	Promote a 'No Car Day' event	++	++	0	+	0	Positive	Positive	Positive	Low	Short	Medium	Yes		
	Workplace parking levy (WPL)	++	++	0	+	Negative	0	0	Positive	Low	Short	Medium	No		
BCI4	Variable parking charges	+	++	0	+	Positive	0	0	Positive	Medium	Medium	Medium	No		
	Improved bus links to and from the Grange University Hospital	++	++	0	+	Positive	Positive	Positive	Positive	Low	Medium	High	No		
	Chepstow/Caldicot – Newport bus corridor improvement	++	+	0	+	Positive	Positive	Positive	Positive	Low	Medium	High	Yes		
BUS3	Improved bus frequencies between Monmouth and Chepstow	++	++	0	++	Positive	Positive	Positive	Positive	Low	Medium	High	No		
	Bus Priority at Severn Tunnel Junction Station	+	+	0	+	Positive	Positive	Positive	Positive	Low	Medium	Medium	Yes		
BUS5	Monmouth bus/coach stop	+	+	0	+	Positive	Positive	Positive	Positive	Medium	Long	High	Yes		
BUS6	Rural bus routes e.g., Abergavenny – Monmouth	++	++	0	+	Positive	Positive	Positive	Positive	Medium	Medium	High	No		
	Abergavenny bus station improvement	+	+	0	+	Positive	Positive	Positive	Positive	Medium	Long	Medium	Yes		
BUS8	Improved PT links between Monmouthshire and Avonmouth	++	++	0	++	Positive	Positive	0	0	Medium	Medium	High	No		
DC1	Promote agile working hubs	+	+	0	+++	0	Positive	0	Positive	Low	Short	High	No		
EV1	Tourism and destination charging at public sector sites	+	++	+	++	Positive	Positive	Positive	Positive	High	Long	High	Yes		
	Residential charging in the 13 priority areas	++	++	0	++	Positive	Positive	Positive	Positive	High	Long	High	Yes		
EV3	EV charging in the 10 shortlisted carparks	+	+	0	++	Positive	Positive	Positive	Positive	High	Long	High	Yes		
	E-cargo bike scheme for small businesses in the main towns	++	++	0	+++	Positive	Positive	Positive	Positive	Medium	Medium	High	No		
	Distribution centres review and strategy	0	++	0	+++	Positive	Positive	0	Positive	Low	Medium	High	No		
	Parcel lockers	+	+	0	++	Positive	Positive	0	Positive	Low	Medium	High	No		
HtS1	School Streets	++	++	+	+	0	Positive	0	Positive	Low	Medium	Medium	Yes		
MHI1	Bus and active travel integration with Marches Line	++	++	+	+	Positive	Positive	Positive	Positive	Low	Short	High	Yes		
	Sustainable travel improvements at Abergavenny Railway Station	+	0	0	+	Positive	Positive	Positive	Positive	Low	Medium	High	Yes		
	Transport interchange improvements at Severn Tunnel Junction	++	+	0	+	Positive	Positive	Positive	Positive	Medium	Medium	High	Yes		
	Chepstow Transport Hub	++	+	0	+	Positive	Positive	0	0	High	Long	Medium	Yes		
	Wye Valley tourism Fflecsi and Sherpa services	++	+	++	+++	Positive	Positive	Positive	0	Low	Medium	High	Yes		
	Car Clubs and promotion of car and lift share schemes	+	+	0	+++	Positive	Positive	Positive	0	Low	Medium	High	No		
	Implementation of Pavement Parking recommendations	+++	+	+	+	Positive	Positive	Positive	Positive	Medium	Medium	Medium	Yes		
	Road space reallocation	++	+	0	+	Negative	Positive	Positive	Positive	Medium	Medium	Medium	Yes		
	Magor Walkway station parking strategy	++	+	0	0	0	Positive	Positive	Positive	Low	Medium	Medium	No		
	Kerbside strategy	++	+	0	+	0	Positive	Positive	Positive	Medium	Medium	Medium	No		



Government funding is generally allocated on a competitive basis which requires business case development

#### 8.2 Funding and Delivery

Transport is a means of delivering economic growth, jobs, homes, and a better quality of life for our citizens. Funding and financing transport improvements are essential to secure sustainable development, and the route to net zero will change the types of transport projects being brought forward. As such, our approach to their funding and financing must galvanise stakeholders into collaborative working to contribute to a wider policy agenda of environmental sustainability.

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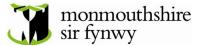
By aligning new transport routes with land use development, we can help to secure long-term sustainable demand for public transport and help to pay for projects by capturing some of the wider development values (such as higher rents and capital values) that is created. Not only does this approach generate resources for capital investment, including from the private sector, but it also helps to 'lock in' demand. For example, station car parks can be re-developed for housing, as is increasingly the case in our cities, to allow higher density accommodation to be built.

Public funding is being used to provide EV charging, upgrade the rail network, trial DRT services, subsidise shared bikes and to introduce electric bikes and e-scooters into the transport mix. Each of these modes is designed by separate teams, and each often has a different customer-facing app and payment system.

We will be advocating and working with our partners to create a system which brings various modes of transport together, with a seamless customer experience, and working towards a single payment channel instead of multiple ticketing and payment operations. This will help make sustainable transport choices more attractive to users and investors.

Improving transportation requires investment in the short-term to unlock a virtuous circle of additional revenue, further innovation and focus on passenger outcomes, leading to further additional patronage. This will mean that investments made in the short term will more than pay off in the long run, especially when the negative externalities of car dominance (carbon, inequality, air pollution, noise, congestion, fatalities and sedentary lifestyles) are included in the equation.

The case for long-term investment in our transport system has never been better, with the associated opportunities to improve the economic productivity of our city-region, reduce reliance on cars in favour of healthier alternatives and better places, and help address the climate crisis in turn.



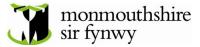
Government funding is generally allocated on a competitive basis which requires business case development

#### 8.2 Funding and Delivery

Lack of available funding was identified as the key issue impacting the previous LTP. A summary of potential funding sources is outlined below in Table 8.3.

#### Table 8.3: Summary of Potential Funding Sources for Transport Interventions

	Funding Source	Description
_	WG Capital Funding	Direct capital funding from the Welsh Government is expected to be the main method for implementing new infrastructure projects. The main grant programmes support active travel, local transport (as identified below), ultra-low emission vehicle infrastructure and road safety. Other Welsh Government budgets can also contribute to the development of the transport network. These budgets include regeneration, transforming towns, air quality and ultra-low emission vehicles.
g	D Local Authority Transport Grant Funding	This funding ultimately derives from the Welsh Government's capital budgets. The Local Transport Grant process is the mechanism through which Welsh Government funding is allocated to local authorities for smaller scale projects and project development phases. Local authorities can use their 'block' grants from Welsh Government to fund local transport investments.
Ċ	Cardiff Capital Region City Deal Funding	The Cardiff Capital Region (CCR) City Deal is a programme of investment agreed between the UK Government, the Welsh Government and the ten local authorities in South East Wales. The City Deal includes a £1.2 billion investment fund in the Cardiff Capital Region's infrastructure. This funding provides support for major infrastructure projects and initiatives designed to drive economic development and create jobs across the CCR.
	Active Travel Fund	TfW are responsible for the administration of the Active Travel Fund programme on behalf of the Welsh Government. For 2023-2024, £55m of total funding was announced to deliver active travel schemes across Wales, of which MCC received c. £8m.
	Central Government / Department for Transport	Rail infrastructure in Wales (outside of the Core Valleys Lines) continues to be the responsibility of the UK Government. The Government established the Rail Network Enhancement Pipeline (RNEP) which is the approach applied to all rail network enhancement proposals within England and Wales that require central government funding. Successful projects progress through the five stages of the framework – determine, develop, design, deliver and deploy.
	Levelling Up Fund	The Levelling Up Fund is a government initiative aimed at boosting economic growth and improving infrastructure in underprivileged areas of the UK. Local transport projects submitted for appraisal may include public transport, active travel, bus priority and enhanced public transport facilities. However, MCC has been unsuccessful in bidding for funding for Chepstow Transport Hub in recent years and is in the lowest priority for levelling up (Category 3).
	New Stations Fund	The £20m New Stations Fund (NSF) was launched by DfT to support proposals for new railway stations and the restoration of old station sites to improve access to rail services in England and Wales. Future rounds of NSF could be a possible avenue to secure UK Government funding or funding contributions for a new station at Magor.
	Other Central Government Funds	Other central government funding for transport are likely to come forward in the coming years, aligned to key political aspirations. Restoring Your Railway Fund for example identified funds to support the restoration of rail lines and the reopening of stations, although this DfT fund is not accepting new proposals. Whilst challenging to prepare for, generally these funding competitions require 'oven-ready' schemes, with technical feasibility, design and business case work undertaken in advance.
	Developer Contributions	Local authorities can secure Section 106 or Community Infrastructure Levy (CIL) funding from developers to support infrastructure projects. Agreements are made between the local planning authority and developer, which require the developer to provide specific infrastructure as a condition of obtaining planning permission for a development.
	Innovative Funding and Finance	A challenging funding landscape with inflation, budgetary pressures and reduction in spending power presents an opportunity for MCC to consider alternative funding and finance models. Whilst these challenges also apply to the private sector, partnership working and collaboration is needed to ensure that transport investment is delivered in a way that facilitates development and, in turn, the value of future development is harnessed to contribute to funding transport, alongside sustained public investment.



We will continue to monitor available funding sources whilst advancing feasibility and design, where possible

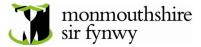
#### 8.2 Funding and Delivery

Table 8.4 provides a summary of the alignment of options with potential sources of funding, according to the following categories:

- Strong Alignment: Option aligns well with funding criteria these funding sources provide a compelling avenue for future exploration;
- Potential Alignment: There may be alignment with existing or future funding criteria, or some elements of the scheme align well with funding criteria; and
- Weak Alignment: Unlikely to be good alignment with funding criteria. Not considered a strong case for exploring this as a potential funding mechanism.

#### Table 8.4: Summary of Potential Funding Sources for Transport Interventions

Funding source	Land Use Planning	Digital Connectivity	Freight and Logistics	Active Travel	Bus	Rail	On-demand Services	Mobility Hubs & Interchanges	Behaviour Change & Information	EV Charging	Roads, Streets & Parking	Home to School Transport
Welsh Government Capital Funding	Potential	Strong	Strong	Strong	Strong	Strong	Weak	Strong	Weak	Strong	Strong	Potential
Local Authority Transport Grant Funding	Potential	Potential	Potential	Strong	Strong	Potential	Potential	Strong	Strong	Strong	Strong	Strong
CCR City Deal Funding	Potential	Potential	Potential	Weak	Potential	Potential	Weak	Potential	Potential	Potential	Potential	Weak
Active Travel Fund	Potential	Weak	Potential	Strong	Strong	Potential	Strong	Potential	Potential	Weak	Potential	Strong
Central Government / DfT	Potential	Strong	Strong	Strong	Strong	Strong	Strong	Potential	Potential	Potential	Potential	Potential
Levelling Up Fund	Potential	Strong	Weak	Strong	Strong	Strong	Strong	Potential	Potential	Potential	Potential	Potential
New Stations Fund	Weak	Weak	Weak	Strong	Weak	Strong	Weak	Potential	Weak	Weak	Weak	Weak
Other Central Government Funds	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Weak
Developer Contributions	Strong	Strong	Strong	Strong	Strong	Weak	Potential	Potential	Strong	Strong	Strong	Strong
Innovative Funding & Finance	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential	Potential



Monitoring and evaluation of this LTP plan will be aligned with WTS KPIs and reported on annually

#### 8.3 Monitoring and Evaluation

An important aspect of this voluntary LTP will be the monitoring and evaluation (M&E) of interventions. This section outlines the process for tracking and assessing the progress of plan, as well as the strategies and actions that will be taken to achieve the vision. and associated well-being objectives.

A M&E plan will be used to:

- Ensure that the LTP is implemented effectively and efficiently; t
- Identify any areas where the LTP is not meeting its objectives; and age
- Make recommendations for improvements to the LTP.

As highlighted in Table 4.1 and given that the LTP has been prepared to inform the development of the RTP, it will be important to align with the Wales Transport Strategy monitoring framework.

This will help ensure alignment between plans at the national, regional and local level, and avoid the need for duplication of efforts in recording how policies and plans are being implemented and their effectiveness, including the county's contribution to national decarbonisation and modal shift targets.

Notwithstanding the above, there may be aspects of this plan that require additional or supplementary data collection and analysis to build a better picture of the local impact on Monmouthshire.

Table 8.5 sets out Key Performance Indicators (KPIs) based on the framework of measures used in the integrated well-being appraisal, drawing on the Wales Transport Strategy monitoring framework, and showing alignment with the objectives of this LTP. We will review progress against these KPIs in Monmouthshire and aim to report on progress annually.

As work begins on the RTP, our M&E responsibilities may transfer to the functions of the South East Wales Corporate Joint Committee, and we will consider how best to continue to review our performance and progress accordingly.

#### Table 8.5: MCC LTP KPIs and Alignment with WTS Monitoring Framework

Ref	Key Performance Indicator	LTF	P Oł	ojec	tive
			2	3	4
M1	Percentage of journeys by walking, cycling and public transport	٠	٠	٠	
M2	Percentage of vehicles that are ultra-low or zero emission		٠		
M3	Total vehicle kilometres travelled	٠	٠		
M4	Average distance travelled per person		٠		
M5	Percentage of the workforce working remotely on a regular basis		٠		
M6	Greenhouse gas emissions from the transport sector		٠		
	Average travel time to education, health and leisure services	٠	٠	٠	•
	Percentage of people satisfied with their ability to access services in their local area	٠	٠	٠	•
	Percentage of people within walking distance of sustainable modes of transport	٠	٠	٠	
	Percentage of people who walk or cycle at least once a week as means of transport	•	٠	٠	
	Percentage of journeys to a rail station by walking, cycling or bus	٠	٠	٠	
	Percentage of trips to visitor attractions by sustainable modes of transport	٠	٠	•	•
	Percentage of rail network that is electrified		٠	•	
	Percentage of land-based freight moved by rail		•	•	
	Percentage of bus and rail services on time	٠		•	
	Number of publicly available electric vehicle charging points		•		
	Percentage of people satisfied with their journey	•			
	Percentage of people satisfied with ability to access public transport independently	•			
	Percentage of railway stations that are step-free	•			
	Percentage of buses and trains with audio-visual information	•			
	Percentage of Welsh speakers using Welsh language services in transport sector	•			•
	Average delay per kilometre travelled			•	
	Average cost per kilometre travelled by public transport	•		•	
	Percentage of people who feel they can't afford to travel by public transport	•		•	
	Number of people killed or injured on the transport network	•			
	Percentage of people who feel safe and welcome when travelling	•		_	
	Percentage of transport infrastructure in good condition	•		•	
	Percentage of transport infrastructure at risk of flooding	•		•	
	Level of air pollutants from the transport sector	•			
	Percentage of people regularly bothered by noise caused by transport	•			
	Hectares of habitat on the transport estate improved for biodiversity benefit				
	Percentage of waste produced by the transport sector that is reused or recycled		•		
527	Percentage of historical assets that are in a stable or improving condition				•



### 9 | Summary and Conclusions



#### 9. Summary and Conclusions

A multi-agency approach is required, which will need to be considered further through the RTP development process

#### 9.1 Summary

This voluntary LTP will inform the preparation of an up to date, robust transport evidence base that will ensure MCC is well placed in securing improvements to sustainable transport infrastructure through the development of the South East Wales RTP. It will also inform the Replacement LDP, ensuring that new homes and jobs are located in places that people can travel to and from sustainably. It will also ensure that transport infrastructure requirements are properly **To**nsidered and funded as development sites are brought forward.

An analysis of existing travel patterns identifies that the car is by far the most sed mode of transport in Monmouthshire, which isn't surprising given previous ends and the rural nature of the county. However, the Welsh Government has set out an ambitious policy direction for transport, which aims to reduce the need to travel, and encourage behaviour change to more walking, cycling and public transport. Given the rural nature of the county and its dispersed settlement pattern, car use is forecast to remain high without interventions seeking help people make fewer trips by car and improve the availability of alternative modes of travel.

This LTP sets out an appropriately ambitious set of policy ambitions and interventions across twelve areas that we will focus on to achieve our aim of achieving an *integrated transport and land use system that prioritises sustainable travel, enables transition to a zero-carbon county, and supports well-being, health and dignity for everyone at every stage of life.* 

Monmouthshire cannot achieve this vision alone. Availability of funding was a key barrier impeding the development of schemes identified in the previous LTP. There will be a need for multi-agency approach to many of the interventions identified, whilst some will need to be developed further or reviewed to achieve the support needed from the public and politicians to take them forward. The opportunity to work as part of the South East Wales CJC should help pool resources and shape sustainable decision making.

#### 9.2 Conclusions

The following key conclusions are drawn from this LTP, for further consideration within the processes to develop the South East Wales RTP:

- MCC and other authorities in South East Wales have not established a definitive carbon baseline, without which it is difficult to develop a clear plan to achieve what is necessary to decarbonise transport. This should be a priority for the CJC.
- Equally, existing and future mode share targets at a national level have not been translated to the context of a rural authority such as Monmouthshire, and the CJC should work to better understand what needs to be achieved in the region and respond with a tailored plan accordingly.
- The cost of meeting national mode share targets in a rural authority will be higher than in an urban equivalent, where mode shift to active travel and public transport are more achievable. Achieving these targets uniformly across Wales is unlikely to be practical to deliver and will not be the most cost-effective way to decarbonise our transport system. Notwithstanding this, we have a key part to play and will work as part of the CJC to agree a pathway to decarbonisation building on our initial work as part of this LTP.
- A holistic combination of policies will be required to address car dependency. Aligning with the Welsh Government's transport policies requires a focus on modal shift away from private car use. It is important to acknowledge the importance of the rural and strategic road network for a rural authority such as Monmouthshire, and the need to transition to EVs as quickly as possible. However, extending the reach of the public transport network by improving active travel connections, on-demand transport and better integration of all modes are key interventions to achieve our shared ambitions for a sustainable Monmouthshire fit for future generations.



# MCC Local Transport Plan Consultation Booklet





# Monmouthshire County Council's Voluntary Local Transport Plan

Welcome to the Monmouthshire County Council's Voluntary Local Transport Plan public consultation

Introduction

Thank you for your interest in Monmouthshire County Council's voluntary Local Transport Plan. This Local Transport Plan will also inform the replacement Local Development Plan which is currently being prepared, and the Regional Transport Plan that is expected to be developed in 2024.



Thank you for taking the time to view our

The focus of this consultation is to explore and seek your feedback on our vision, objectives and strategic framework for the future development of Monmouthshire's transport network. Inside the virtual engagement room you will find information about the current transport context within Monmouthshire, including the constraints and opportunities for our network. We also present our considered strategies to improve transport in the county, and to help us achieve our vision for an integrated sustainable transport system which positively contributes towards achieving netzero.

Whilst these exhibition banners provide a summary of the key proposals, you can also view a draft copy of our Local Transport Plan for more information, including a high level carbon appraisal, delivery and action plans. The draft Local Transport Plan will be updated to take into account any comments received during this consultation. proposals and provide us with your feedback.

Once the consultation has closed, your feedback will be analysed, reviewed and considered by our project team to help them finalise the Local Transport Plan. The Local Transport Plan will then be carefully considered by us at Monmouthshire County Council before deciding how to proceed.

A copy of the Local Transport Plan will be made available on our website in due course.

### Please submit your feedback by 23:59 on 15 December 2023





# Vision Statement

We have an opportunity to develop a future integrated transport network that addresses the climate emergency, is attractive to travellers, responsive to changing technology, and meets local policy objectives.

Our vision for Monmouthshire involves focusing our services, facilities, new housing and jobs in and around our key towns, creating compact communities where people can get around to key destinations without relying so much on their car.

## Our ambitions:

For the more urban parts of the county, core bus services should run at least half hourly between 08:00 and 18:00, and at least hourly during evenings and Sundays.

Progressive and joined-up town and transport planning and policymaking will be required to promote the efficient, sustainable movement of people, goods and food, whilst also enhancing the urban realm, community, health and wellbeing.

New or improved high quality, sustainable and efficient public transport services and infrastructure is imperative to interconnect our towns and access regional and national destinations in both directions, helping to strengthen the resilience and competitiveness of our communities and economies, whilst protecting the environment.

Whilst we acknowledge roads will remain important arteries for journeys made by those who rely on their cars, taxis and buses, we will improve active travel infrastructure, access to on-demand services and embrace emerging innovative ways to move around. Through investing in our active travel network, we will make walking, cycling and wheeling a safe and easy option for journeys shorter than 3 miles to education, employment, shopping, health destinations, and bus and rail stations.

We will work with partners to improve internet speeds to enable equal opportunity for home working and local working hubs.

By collaborating with Network Rail and Transport for Wales we will make existing and new stations accessible to all, and campaign for at least two trains per hour in each direction to make rail a competitive option.

Investment to roll out on-demand and community services will help provide the needed flexibility to link rural settlements to key services and the public transport network.

Acknowledging that there will always be a need for some car journeys, we will strive to keep the roads in good condition, whilst our commitment to electric vehicle charging provision will pave the way for a more sustainable transportation landscape.

The Covid-19 pandemic has brought about an appetite for more liveable, peopleoriented neighbourhoods. The '15-minute neighbourhood' or 'compact community' approach will help us establish transport hubs (often known as 'mobility hubs') supporting low car neighbourhoods.

As well as provision for first and last mile connections to public transport and encouraging multi-modal trips, such facilities are increasingly becoming much more than just transport nodes.

Efficient use of space around public transport nodes will then better enable users to connect and engage with local facilities, which will contribute to making vibrant, high-quality neighbourhoods that attract a diverse range of people.

Core public transport infrastructure will be supported by transformational urban and public realm projects that encourage safe, low speed use, and support the place function of urban streets.

Such projects should capitalise on mode shift to more sustainable modes, by re-allocating road space from cars where appropriate and practical, and reflecting the modal hierarchy necessary to decarbonise our transport system.



# The Local Transport Plan

In 2021 the Welsh Government published 'Llwybr Newydd, The Wales Transport Strategy' (WTS) which sets out the priorities and ambitions for transport in Wales, including the promotion of the Sustainable Transport Hierarchy which encourages a mode shift towards more sustainable forms of transport. MCC understand the urgent need for mode shift to help decarbonise our transport system, and our Corporate and Community Plan states how we share the Welsh Government's ambition to become carbon neutral by 2030. As such, we are preparing a voluntary Local Transport Plan to establish a framework for the promotion of a safe, integrated, and efficient transport network, which contributes towards achieving net-zero.

## Monmouthshire's Transport Network

We recognise the following opportunities and challenges for the Local Transport Plan:

## The Local Transport Plan

The Local Transport Plan will outline a longterm strategy for developing our transport network, considering the local needs of the area and supporting social equality, a thriving economy and helping reduce the transport network's impact on the environment.

We will develop a Local Transport Plan which establishes a strategic framework for the future of transport within Monmouthshire and beyond, helping inform the emerging Regional Transport Plan being progressed by the South East Wales Corporate Joint Committee. It will also support our placemaking strategies and inform our Replacement Local Development Plan, which is also currently being prepared.

- Monmouthshire has the highest level of car ownership of any local authority in Wales at 1.51 vehicles per household, versus a national average of 1.32. In addition, car ownership has grown in Monmouthshire by 4% since the 2011 Census.
- Previous land use and development patterns contribute to high mode share, long travel times, and reliance on private car trips.
- There is a lack of provision of active travel infrastructure which limits the viability of walking and cycling.
- High traffic volumes on A-roads that run through town centres and in areas with high pedestrian activity leads to road safety concerns.
- Lack of public transport connectivity and alternatives leads to social isolation and difficulty accessing healthcare services, such as the Grange University Hospital, for residents without access to private vehicles.

- Lack of transport integration limits joined up journeys, and the reach of the public transport network.
- Localised and motorway traffic congestion contributes to poor air quality and GHG emissions.

Due to Monmouthshire's rural nature, dispersed settlement pattern and cardependent transport system, achieving the mode share targets will be challenging in its current context. Therefore, significant improvements to our sustainable transport network are required to enable the county, and wider region, to meet its greenhouse gas reduction goals while improving well-being.





# Aims and Objectives

To help achieve a safe, integrated, and efficient transport network, which reflects the priorities within the Welsh Transport Strategy and our Corporate Plan, we have worked closely with stakeholders to develop our proposed aims and objectives for the Local Transport Plan.

The overarching aim for our Local Transport Plan is to deliver:

An integrated transport and land use system that prioritises sustainable travel, enables transition to a zero-carbon county, and supports well-being, health and dignity for everyone at every stage of life.

To achieve the vision, this Local Transport Plan is framed by four objectives that are aligned with the Wales Transport Strategy's well-being ambitions:

**Objective 1:** To create safe, healthy and equal communities in Monmouthshire ensuring residents and visitors have access to active travel, public transport, and zero emissions vehicles with respect to the transport hierarchy.

**Objective 2:** A transport system that delivers a significant reduction in greenhouse gas emissions and improves awareness of the consequences of travel choices in Monmouthshire on climate change, biodiversity, air quality and health.

**Objective 3:** A transport system that supports the Welsh language, enables more people to use sustainable transport to get to arts, sport and cultural activities, and protects and enhances the historic environment.

**Objective 4:** A transport system that contributes to Monmouthshire's economic ambitions, supports local communities, and improves sustainable connections to key market towns and key external destinations.

To support these objectives, 12 policy focus areas have been developed, these include:

• Land Use Planning

- Digital Connectivity
- Freight and Logistics
- Mobility Hubs and Interchanges
- Active Travel

• Bus

- On-demand and Community Services
- Behaviour Change and Information
- EV Charging Infrastructure
- Roads, Streets and Parking
- Home to School Transport

Within each focus area, a policy ambition has been developed and a number of interventions have been identified. Where appropriate, these interventions have been classified as follows:

LTP Classification	Description
Deliver	Specific interventions that align with WTS and Local Transport Plan (LTP) objectives, that have undergone wellbeing appraisal. These are the key focus of the LTP period and Monmouthshire County Council (MCC) will be responsible for delivery (in full for smaller schemes, or initial stages for larger programme) within the five-year LTP plan period.
Plan	Longer term interventions that align with the LTP objectives and WTS priorities, that could be developed further but are unlikely to be deliverable within the plan period.
Coc Continue	Interventions that are already funded, have gone through an appraisal elsewhere or that are Welsh Government requirements or ongoing commitments undertaken by MCC.
Support	Interventions that MCC will not ultimately be responsible for delivering, but have an interest in promoting, supporting and/or collaborating on with other entities (e.g. Welsh Government, Transport for Wales, neighbouring Local Authorities etc.)
Review	These schemes do not meet one or more of the appraisal criteria. However, they may hold significance for the transport network and the people in Monmouthshire, and thus remain ambitions of MCC. Hence, these interventions will be reviewed or adjusted to align with wider objectives and funding requirements.



## Active Travel

Active Travel is the term used for getting around via walking, cycling and wheeling (which includes wheelchairs and mobility scooters) for short everyday journeys, such as going to school, work or shopping.

We envision a future in Monmouthshire where active travel is at the heart of the community, offering safe, accessible, convenient, and enjoyable options for both residents and visitors. While there have been efforts to improve walking and cycling infrastructure within Monmouthshire, there are still gaps in the network which hinders the uptake of walking and cycling as sustainable transport options.



MCC are currently delivering on key strategic active travel projects across the county. These include initial Active Travel Network Schemes within Usk, Gilwern, Chepstow, Monmouth,

There are also road safety concerns on busy roads in areas with high pedestrian activity, in addition the topography of the county and distances between key towns also being a limiting factor in the uptake of walking and cycling. As such, the LTP aims to extend and improve the active travel network and complement it with cycle parking, hire and wayfinding. The following policy ambition is proposed:

Continuously develop a network of local routes to connect people with the places they travel to for everyday journeys to support walking, cycling and wheeling becoming the preferred choice for shorter journeys. Magor and Undy and Abergavenny and Llanfoist such as:

- Abergavenny to Llanfoist Active Travel scheme. This involves incorporating a new Active Travel bridge across the River Usk and associated links.
- Severnside spinal route which includes the conversion of a disused MOD railway to an Active Travel path and links through Caldicot town to the railway station. In addition to Active Travel improvements from Undy to Rogiet alongside the B4245 and Active Travel improvements from Newport to Magor along the A4810.
- Monmouth spinal route which includes a new Active Travel bridge across the River Wye with associated links and routes through to Kingswood Gate.



We aim to develop plans and programmes that encourage active travel including:

As part of this policy ambition are the following Active Travel objectives:

- Expand and refine the network of local routes for walking and cycling, seamlessly connecting people to their everyday destinations.
- Engage with Children, Young People and Adults to reduce the barriers of Active Travel and promote modal shift for current and future generations.
- Focus on journeys shorter than 3 miles to education, employment, shopping, health destinations, bus and rail stations that can reduce everyday car journeys, and make walking, cycling and wheeling the easiest option.

• Develop schemes in partnership with local people and prioritise safe and accessible pathways that cater to individuals of all abilities and backgrounds.

- Implementing clear wayfinding systems.
- Removing barriers to active travel.
- Improving crossings for pedestrian and cyclist safety.
- Improved routes within communities to make them safer for Active Travel.
- Improving active travel links to town centres and sites which will be identified within the Local Development Plan.
- Active travel friendly town centres
- Introducing e-bike charging infrastructure.
- Support cycle hire initiatives and look for wider rollout.
- Cross-border links with Newport

 Support and collaborate with Welsh Government, Transport for Wales and neighbouring local authorities in Wales and England to deliver Active Travel across borders and on trunk roads in Monmouthshire.

To help achieve this policy, the following specific and longer-term interventions are outlined below, in addition to interventions which will require our support and collaboration with other entities to deliver.  Safe routes in communities schemes (SRiC) beyond those currently funded

## Support

- The provision of Active Travel links to neighbouring authorities
- Active travel upgrades along A-roads.
- Work with Government organisations on Active Travel pilot schemes such as the provision of secure cycle parking in form of cycle hangars (with TfW).



## Bus

The bus service in Monmouthshire is currently unreliable as there is a low frequency of services and poor network coverage. This results in slow journey times and non-direct routes, which means the bus is currently not a viable alternative to the private car. This problem is felt throughout the whole of Wales, and as such the Welsh Government have set out a vision for the future of Welsh bus services, summarised as 'One Network, One Timetable, One Ticket'. This will change the bus system governance to a franchised system and allow the bus system to form part an integrated transport network in Wales.

- Bus Priority over other road traffic at Severn **Tunnel Junction Station**
- Rural bus routes e.g., Abergavenny Monmouth

This has given us the opportunity to re-think how services are planned and delivered in Monmouthshire. As such the following policy ambition is proposed:

Ensure that there is a stable and coherent network of frequent, reliable and affordable bus services that are fully integrated with other modes of public transport enabling residents to access key destinations including town centres, healthcare, schools and workplaces.

To achieve this, we envisage that core bus services run at least hourly between 08:00 and 18:00, and at least two hourly during evenings and Sundays. For the more urban parts of the county (e.g., Severnside), a higher frequency will be more appropriate (e.g., half-hourly and hourly on evenings/Sundays).

 Improved Monmouth bus and coach stop with considerations for tourist coach parking.

 Improved Abergavenny bus and coach stop with considerations for tourist coach parking.

 Improved public transport links between Monmouthshire and Avonmouth

**B** Plan

- Improved Bus information including real time information.
- Bus infrastructure measures, such as bus priority, along key corridors
- Local Bus Service Upgrades
- Bus stop upgrades



• An improved (T7) Express bus service

The following specific and longer-term interventions are outlined below, in addition to interventions that will require our support and collaboration with other entities to deliver.



- Improved bus links to and from the Grange **University Hospital**
- Improvement in quality of bus services between Chepstow/Caldicot and Newport
- Improved bus frequencies between Monmouth and Chepstow

- Bus priority of movement on and across A4042 corridor
- 'One Network One Timetable One Ticket' Bus Network Review
- Extend Bristol Metrobus services to Chepstow / Severnside
- Mass Transit from Forest of Dean and **Chepstow to Bristol**
- Work with West of England Combined Authority on mass transit extension





## Rail

Rail has the potential to become a key driver of decarbonisation and modal shift within Wales. However, to achieve this, routes and service frequencies will have to increase, the quality and reliability of journeys must improve, stations must become more accessible for all, and fares must become more affordable. To help achieve this the following policy ambition is proposed:  Continue to campaign for enhanced services frequencies linking Abergavenny, Caldicot, Chepstow and Severn Tunnel Junction with each other and connecting onwards to Cardiff, Newport, Lydney, Gloucester, Bristol and Bath to make rail a competitive option for commuting and leisure trips.

An integrated, accessible rail network with increased frequency of trains to key destinations.

As Monmouthshire County Council does not have direct responsibility for the rail network infrastructure or services, the following interventions have been shortlisted, However, collaboration with Network Rail, Transport for Wales and other train operating companies will be required to deliver these interventions to achieve a thriving rail network within Monmouthshire and beyond.



• Help in making stations physically accessible for all, addressing issues faced by disabled passengers and passengers facing mobility restraints (such as heavy luggage or pushchairs) when using railway stations.

- Campaign for fairer fares for trains to increase the attractiveness of train journeys.
- Increase service frequency and provision of new trains across the Marches Line.

 Assess potential new station locations and explore opportunities to reopen decommissioned railway stations to enhance accessibility to the rail network.

• Explore pathways to deliver an overbridge at Chepstow railway station.

• Explore pathways to deliver Magor & Undy walkway station as soon as possible, to further advance accessibility and interchange improvements that contribute to a more inclusive rail experience.

 Provision of planters with native plants and flowers and the provision of shelters for wildlife at Abergavenny railway station.

• Support the South Wales Metro proposals that aim to provide faster, more frequent and joined-up services across the region.





# **Community and On Demand Services**

It is considered that in isolation, public transport and active travel are unlikely to replace all car trips in a rural authority like Monmouthshire. In addition, given the County's rural setting, it makes it difficult to achieve comprehensive public transport coverage. As such, when public transport or active travel are not options, there is a place for access to on-demand services such as car clubs and car sharing apps/ websites to facilitate multi-modal lifestyles. Therefore, the following policy ambition is proposed:



We will deliver:

• Wye Valley tourism Fflecsi and Sherpa services.

Ensure a thriving set of on-demand and community transport services that meet the needs of local communities and delivers wider social, economic, environmental and cultural benefits.

To expand and promote car clubs and community transport which will facilitate door-to door connectivity, a number of specific and longer-term interventions have been considered. • Community / Village car clubs, and the promotion of car and lift share schemes. This will involve the use of an app for car clubs.



We will plan to:

• Expand flexible bus services geographically and temporally

• Explore flexible rural transport options to stations

• Engage and have an agreement with community transport associations on how to operate, improve, and advertise services



• A regional fund for local community

transport groups for the purchase and maintenance of electric bikes and cargo bikes.





# Mobility Hubs and Interchanges

Journeys often involve more than one mode of transport, particularly in a rural authority such as Monmouthshire as the distance to key hubs such as rail stations is further. By delivering a public transport network that offers users multiple options, users can choose the tool that best meets the specific needs of their journey. To improve the provision for first and last mile journeys that extend the reach of the core public transport network the following policy ambition is proposed:



- Bus and active travel integration with the Welsh Marches Line which runs from Newport to Shrewsbury through Abergavenny.

Mobility hubs and station facilities that support interchange between bus and rail services and facilitate first and last mile journeys by a range of sustainable transport modes.

To create an interchange experience that is efficient, comfortable, safe and reliable, we will further develop and deliver schemes that aim to provide a more integrated and userfriendly transportation network for the benefit of residents and visitors alike. To achieve this, the following specific and longer-term interventions are outlined below, in addition to initiatives which will require our support and collaboration with other entities to deliver. • Sustainable travel improvements at Abergavenny Railway Station.

• Transport interchange improvements at Severn Tunnel Junction.

• Chepstow Transport Hub which optimises connectivity by relocating Chepstow Bus Station adjacent to the railway station.



- Interchange hubs between on-demand and timetabled bus services.
- Security and welfare provision for passengers and staff, including coach drivers, at interchange locations.
- Cycle parking at bus stops.



Timetable coordination at key points of

interchange.

• Coordinate rail and bus timetables and routes to minimise waiting times and optimise connectivity, this includes timetable coordination at key points of interchange.

- Active Station Network Plan for all stations.
- The provision of cycle storage at interchanges





# Roads, Streets and Parking

The LTP reflects our commitment to creating a transportation network that not only ensures the safety and efficient movement of all road users but also prioritises and promotes sustainable choices such as active travel and public transport. Through strategic planning, collaboration, and continuous improvement, we aim to create a road and street environment that enhances the quality of life for our residents and visitors while contributing to a greener, healthier future for Monmouthshire. The following policy ambition is proposed:



- A strategy for congestion and emissions zones that promote cleaner air.
- A comprehensive speed limit strategy that

Ensure that roads and streets are safe, wellmaintained and managed for all road users, and support sustainable transport options including active travel and public transport.

Some specific and longer-term interventions have been identified in addition to initiatives which will require our support and collaboration with other entities to help create a well-maintained and managed roads.

Deliver

• Tackle pavement parking and street clutter, so that streets are safer for all.

• Reallocate road space, particularly within the four market towns, prioritising pedestrians,

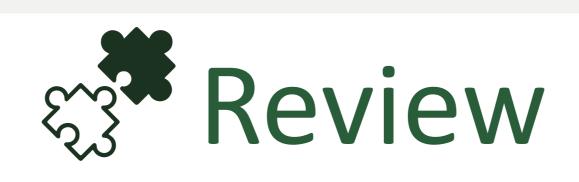
incorporates reduced speed limits on rural roads, fostering a safer environment for walking, cycling, and riding.

• Road safety capital schemes to enhance overall safety infrastructure.

• An integrated strategy for HGV parking and driver welfare.

## Continue

To keep the roads in good condition, we will continue our road maintenance programme for essential repair and road works to be carried out.



We will upgrade, improve and future-proof our road network and a number of road schemes will be subject to review and for further consideration in the context of the Welsh Government Roads Review. While these schemes do not meet one or more of the appraisal criteria. They may hold significance for the transport network and the people in Monmouthshire, and thus remain ambitions of the Council.

cyclists, and public transport, creating safer and more accessible environments

• Magor Walkway station parking strategy to prevent commuter parking on nearby streets

• Optimise kerbside usage, considering sustainable modes and spaces for pedestrians while accommodating disabled parking needs.





# EV Charging Infrastructure

The Welsh Government's Electric Vehicle Charging Strategy for Wales sets out the vision for electric vehicle charging in Wales. This states that by 2025, all users of electric vehicles in Wales are confident that they can access electric vehicle charging infrastructure when and where they need it.



- Tourism and destination charging at public sector sites
- The progression of residential EV charging in

In Monmouthshire, the existing electric vehicle charging infrastructure remains limited, with a total of only 44 public charging points available. Considering the importance of the rural and strategic road network for Monmouthshire's population, we recognise the dual importance of promoting modal shift and adopting electric vehicles. As such, there is an urgent need to transition to electric vehicles to align with sustainable practices. Therefore, the following policy ambition is proposed:

Ensure that MCC continues to lead the transition to electric vehicles in Wales by ensuring that fair and equitable charging infrastructure is available for residents and visitors.

To promote in the growth and accessibility of electric vehicles, the following specific and longer-term interventions have been shortlisted;

priority areas

• The progression of EV charging in several carparks

## Support

- Support and collaborate with public sector workplaces that want to develop or increase their EV charging points;
- Support the advancement of fast charging stations at rail station car parks to encourage EV adoption, and
- Support the roll out of the Welsh Government **EV Charging Strategy**





# Behaviour Change and Information

We want to encourage people to change their travel behaviour to use low-carbon, sustainable transport where this is a viable option for their journey. As such, we will look to support mode shift by enhancing travel planning, education, campaigns and variable parking charges, with



To complement infrastructure investment, we have developed a number of plan based soft behaviour change measures which include;

the following proposed policy ambition:

Ensure that residents and visitors to Monmouthshire are fully informed about sustainable travel options, allowing them to plan, pay for and undertake journeys using information available in their preferred *medium*.

To achieve this, we will deliver a range of behaviour-change specific and longer-term interventions, in addition to interventions which will require our support and collaboration with other entities to encourage people to make smarter travel choices and increase use of sustainable modes of transport. These interventions are outlined below:

Deliver

To address traffic congestion, we propose the following deliverables;

 Creation of Wye Valley tourism walking and bus route maps which combine buses for the

- Road safety education, training and publicity
- Travel planning for households and workplaces
- Travel planning for tourism



To further encourage behaviour change, schemes and interventions will be supported through the following initiatives;

- Providing unified transport branding and an integrated ticketing system
- The provision of a 'Transport for Wales as a Service' app
- Active Travel Behavioural Change campaign
- Air Quality Awareness Publicity campaign

outbound journey and walking for the return.

• The promotion of a 'No Car Day' event. This will be aligned with the World car Free Day and will showcase what a more sustainable Monmouthshire will look like.

• Workplace parking levy; we propose to charge employers for workplace parking, the money will then go to dedicated local transport enhancements.

• Variable parking charges; parking charges will be based in vehicle size or emissions





## Home to School Transport

When consulting with stakeholders on the development of the LTP, some highlighted home-to-school transport as a focus area for Monmouthshire that could facilitate improved awareness and habits around healthy and sustainable travel to school. As such the following policy ambition is proposed:



 Active Travel campaign and staggered timings for school buses

## **○⊙Continue**

Prioritise sustainable travel for home to school transport, ensuring that most secondary school and college trips, and nearly all primary school trips are made by walking, cycling or public transport.

The encouragement of active travel and the reduction of vehicle traffic around schools can create a safer, healthier and cleaner environment for the generations of tomorrow. Given school start and finish times align with peak commute times, this policy will also have the benefit of reducing congestion for other transport users in Monmouthshire.

To achieve this policy, we will:



• Deliver school streets across the county to create safe active travel spaces in the vicinity of schools

 Identify safe active travel routes to schools and enhance these

 Work with schools to develop travel plans and set mode share targets



• Work with operators to ensure suitable access to education facilities







# Land Use Planning

Monmouthshire is predominantly a rural county. The current dispersed land use and development patterns have resulted in a high reliance on the car and an environment which makes sustainable travel provision a challenge. Therefore, to achieve the councils core purpose of becoming a zero-carbon county and to deliver new development in accordance with Future Wales national policy, it is critical that any new proposed development sites are wellconnected by public transport and active travel. Considering this, we propose to improve the interaction between land use planning and transport within our county with the following policy ambition: new development to deliver places which are attractive and accessible.

• Ensure development in rural areas enables solutions to rural transport problems such as public transport links, digital infrastructure and innovative solutions.

Development proposals must promote sustainable, low carbon, safe forms of transport which reduce the need to travel by car, increase provision for walking and cycling and improve public transport provision, delivering mode share targets from the outset.

To achieve this, we will:

• Continue to approve planning applications in line with best practice for promoting sustainable transport.

• Locate development close to public transport facilities and design development to improve public transport infrastructure As part of this policy, the Council commits to the following interventions;

- The reduction of parking standards for new development, particularly where areas where alternatives to the car have been improved
- The promotion of high- quality and secure cycle storage for new development
- Encouraging development to include shared mobility solutions, such as shared e-bikes, and car- sharing bays

 Promote development in urban and suburban areas to reduce sprawl, development will also be promoted around train stations, bus stations and other transport hubs.

 Use planning obligations and developer contributions to promote high quality public transport connections and services throughout the day and night

• Develop the role of Monmouthshire's Primary Settlements in accordance with the South East Wales Regional Plan

• Ensuring developments incorporate and/or enable the use of ultra-low emission vehicles by providing the necessary underlying charging infrastructure

• Ensure placemaking principles underpin all





# Digital Connectivity

In terms of air pollutant and carbon emissions, the most sustainable journey is the one we do not make. The Covid-19 pandemic has highlighted the wide range of activities that can be done remotely, which would avoid journeys being undertaken. As such, a focus area for this LTP is to promote digital and innovative infrastructure in both rural and urban areas. This will enable remote working for those that can do so, and reduce the need to travel to the workplace on a day-to-day basis. We propose the following policy ambition: Remote working: We will ensure high quality broadband connections and suitable speeds to enable people to work from home, in local working hubs or to access services digitally. We will promote the development of working hubs throughout Monmouthshire, this will enable people to travel shorter distances to these hubs for work. This will also contribute to achieving the Welsh Government ambition for 30% of the Welsh workforce to work from or near home.

We will enhance digital connectivity and support more local facilities and services, so people can work from or near home and access services locally on a regular basis instead of travelling long distances.

The focus of this policy will be around three key areas,

Digital connectivity: currently, the average internet speed in Monmouthshire is 84 megabytes per second, which is 39% lower than the UK average of 117 megabytes. Working with partners, we will improve speeds across the county and ensure the improvement of areas of particularly poor broadband connectivity are prioritised. This will ensure there is consistency in the connectivity across the county, enabling equal opportunity for remote working, local working hubs and teleappointments. Healthcare: The NHS within Wales has been experimenting with telephone and virtual appointments. A recent review undertaken by telemedicine found that it reduced the carbon footprint of healthcare by up to 372kgCO2e per consultation. As such, we will support accessing healthcare services remotely through improved broadband connectivity and speeds.

To achieve this policy, we will:



• Promote agile working hubs

## Support

Improving broadband connectivity and speeds

## Freight and Logistics

Freight transport is responsible for one third of the overall emissions from transport in the UK, with road freight accounting for 77% of this amount. To decarbonise freight efforts are being made at a national and industry-wide level, however, there is also work we can do at a local level to reduce the impact of local distribution. The final stage of parcel delivery between local depots and homes represents one of the most polluting components of the retail supply chain, as such are policy aims to reduce emissions at this stage. We propose the following policy ambition: To achieve this, we will:



• Parcel lockers in towns and villages across the county; many of these lockers will offer 24/7 access making use of technology such as QR codes and mobile messaging platforms. Lockers will also be located in areas where there is a good active travel network, at public transport hubs and interchanges or in locations where people can pick up and drop off their parcel on the way to work or school.

We will support the development of a competitive, responsive and resilient network of freight and logistics distribution service, that reduce the need to travel and contribute to our wider well-being ambitions

- e-cargo bikes for small businesses to make local deliveries, this will reduce the number of van deliveries which has benefits related to air quality
- A strategy for distribution centres to further consolidate parcels into fewer vehicle trips



## Contact Us

## Get in touch and have your say

Please submit your feedback by 23:59 on

Under the GDPR regulations you have the following rights:

# 15 December 2023

We are now seeking your feedback on our Local Transport Plan and associated proposals.

You can have your say by completing our online survey available via the virtual exhibition.

Alternatively, you can print, complete and return a copy of the survey, or write to us using the postal address:

## **'FREEPOST MCC LOCAL TRANSPORT PLAN'** (no stamp required) or by email: **mcclocaltransportplan@arup.com**

You can also speak to our project team, or request hard copies and accessible formats of our survey or consultation materials by contacting the project team on the email address **mcclocaltransportplan@arup.com** or telephone number **01172401529** 

This consultation is open from Friday 17 November for four weeks. 1. Right of access to the data (Subject Access Request)

2. Right for the rectification of errors

3. Right to erasure of personal data – this is not an absolute right under the legislation

4. Right to restrict processing or to object to processing

5. Right to data portability

If, at any point, Monmouthshire County Council or its partners on this Local Transport Plan plans to process the personal data we hold for a purpose other than that for which it was originally collected, we will tell you what that other purpose is. We will do this prior to any further processing taking place and we will include any relevant additional information, including your right to object to that further processing.

Your feedback including any comments will be

We ask that you please provide your feedback by 23:59 on Friday 15 December 2023.

Feedback received after this time may not be considered.

## General Data Protection

The General Data Protection Regulations (GDPR) requires us to explain to you how your personal data will be used and stored. We are collecting personal data in this survey to help shape the development of this Local Transport Plan. Personal data collected by the project team will be processed and retained by Monmouthshire County Council or its partners on this Plan until the Plan is complete. anonymised outside of the project team and used to help us finalise our proposals. A record of comments may be produced that could be published. Comments will not be made attributable to any individual or organisation if this happens.

Monmouthshire County Council comply with all legislation governing the protection of personal information, including the Data Protection Act 2018 and the UK: General Data Protection Regulations (GDPR). The personal information you supply in this form will remain strictly confidential and will only be shared with Monmouthshire County Council. This information will be held and used in line with our retention policy. For more information about privacy, please visit: www.monmouthshire.gov.uk/your-privacy



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## MCC Local Transport Plan Consultation Questionnaire





### Welcome

We've produced consultation materials to accompany this survey, which describes the proposals we are seeking your feedback on. The information is available to view within our virtual exhibition room: mcclocaltransportplan.virtual-engage.com

Paper or accessible copies are also available on request. If you would like to make a request or talk to the project team, please email: **mcclocaltransportplan@arup.com** or call: **01172401529** 

The consultation is running for four weeks, and we ask that you please provide your feedback to us on or before **Friday 15 December 2023**.

You can have your say by completing our online survey available via the virtual exhibition. Alternatively, you can return a copy of the survey, or write to us using the postal address 'FREEPOST MCC LOCAL TRANSPORT PLAN'\* or by email: mcclocaltransportplan@arup.com

\*the address must be written in capital letters and you do not need a stamp. Given the free text boxes are limited in size, you can attach additional sheets of paper if needed. However, please clearly state on any additional paper provided which question you are responding to.

### 1.0 Aim and objectives

1.1	To what ext	tent do you agree with our overarching aim for the Local Transport Plan?
	transit	egrated transport and land use system that prioritises sustainable travel, enables ion to a zero-carbon county, and supports well-being, health and dignity for one at every stage of life.
		Strongly agree
		Agree
		Neutral
		Disagree
		Strongly disagree
1.2	To what ext	tent do you agree with our objectives for the Local Transport Plan?

- □ Strongly agree
- □ Agree
- □ Neutral
- □ Disagree
- □ Strongly disagree



Do you have any other comments on our aim or objectives of the Local Transport Plan?

### 2.0 Active Travel

2.1	To what extent do you agree with our Active Travel policy ambition?		
	Continuously develop a network of local routes to connect people with the places th travel to for everyday journeys to support walking, cycling and wheeling becoming to normal choice for shorter journeys.		
		Strongly agree	
		Agree	
		Neutral	
		Disagree	
		Strongly disagree	
2.2	To what ext	ent do you agree with our Active Travel objectives?	
	_		
		Strongly agree	
		Agree	
		Neutral	

- □ Disagree
- □ Strongly disagree

Please select the specific active travel initiatives you most support?			
	Abergavenny to Llanfoist Active Travel scheme. This involves incorporating a new Active Travel bridge across the River Usk and associated links.		
	Severnside spinal route which includes the conversion of a disused MOD railway to an Active Travel path and links through Caldicot town to the railway station. In addition to Active Travel improvements from Undy to Rogiet alongside the B4245 and Active Travel improvements from Newport to Magor along the A4810.		
	Monmouth spinal route which includes a new Active Travel bridge across the River Wye with associated links and routes through to Kingswood Gate.		
	Initial Active Travel Network Schemes within Usk, Gilwern, Chepstow, Monmouth, Magor and Undy and Abergavenny and Llanfoist.		
	All of the above		
	None of the above		
	Other		

If you selected other, please specify

### **2.4** Please select which factors would increase your likelihood of walking, cycling or wheeling for daily trips:

- □ Improved signage and mapping
- □ Removal of barriers to active travel
- □ Improvement of crossings for pedestrians and cyclists
- The identification of safe routes to and from school for communities
- □ Improving active travel links to town centres
- □ Improving active travel links to neighbouring authorities
- □ E-bike charging scheme
- Provision of cycle hire
- □ Provision secure cycle parking
- Traffic relief and active travel improvements along main roads
- □ Cross-border links with Newport
- □ All of the above
- □ None of the above
- □ Other

If you selected other, please specify:

Please explain your choices here or provide any other comments about our active travel policy and initiatives:

Bus

3.1	To what ext	ent do you agree with our Bus policy ambition?
	afforda enablir	e that there is a stable and coherent network of frequent, reliable and ble bus services that are fully integrated with other modes of public transport ng residents to access key destinations including town centres, healthcare, s and workplaces.
		Strongly agree
		Agree
		Neutral
		Disagree
		Strongly disagree
3.2	Please selec	ct the specific bus initiatives you most support:
		Improved bus links to and from the Grange University Hospital
		Improvement in quality of bus services between Chepstow/Caldicot and Newport
		Improved bus frequencies between Monmouth and Chepstow
		Bus Priority over other road traffic at Severn Tunnel Junction Station
		Rural bus routes e.g., Abergavenny – Monmouth
		Improved Monmouth bus and coach stop with considerations for tourist coach parking.
		Improved Abergavenny bus and coach stop with considerations for tourist coach parking.
		Improved public transport links between Monmouthshire and Avonmouth
		All of the above
		None of the above

3.3

### Please select which factors are most likely to encourage you to use the bus more frequently in Monmouthshire:

- □ Improved Bus information including real time information.
- Bus infrastructure measures along key routes such as bus lanes and bus priority at junctions
- □ Local Bus Service upgrades such improved frequency.
- □ Bus stop upgrades
- □ Integrated ticketing and timetable across all bus services
- □ Improved access to bus services in rural area
- □ Improved long distance express bus services connecting to the wider region.
- □ All of the above
- □ None of the above
- □ Other

If you selected other, please specify



Please explain your choices here, or provide any other comments about our bus policy and initiatives?

### Rail

To v	To what extent do you agree with our rail policy ambition?		
	An integrated, accessible rail network with increased frequency of trains to key destinations.		
		Strongly agree	
		Agree	
		Neutral	
		Disagree	
		Strongly disagree	

1.2	Please sele	ct which factors are most likely to encourage you to use rail more frequently
		Improved services frequencies which link Abergavenny, Caldicot, Chepstow and Severn Tunnel Junction with each other and connect onwards to Cardiff, Bristol and Gloucester.
		Provision of faster, more frequent and joined-up services across the region.
		Improved accessibility for all at railway stations to address issues faced by disabled passengers and passengers facing mobility restraints (such as heavy luggage or pushchairs).
		New or reopened station locations
		Fairer fares for trains
		Provision of an overbridge at Chepstow railway station.
		Delivery of Magor & Undy walkway station to advance accessibility and interchange improvements.
		All of the above
		None of the above
		Other

If you selected other, please specify:

4.3

### Please explain your choices here, or provide any other comments about our rail policy and initiatives

### 5.0 Community & On demand services

5.1	To what extent do you agree with our community & on demand services policy ambition?		
	needs	e a thriving set of on-demand and community transport services that meet the of local communities and delivers wider social, economic, environmental and l benefits.	
		Strongly agree	
		Agree	
		Neutral	
		Disagree	
		Strongly disagree	

**5.2** Would you be more likely to travel using on demand services if the interventions were implemented?

- □ Yes
- □ Somewhat
- □ Neutral
- □ No

lf yes, whi	ch on demand services are you more likely to use?	5.3
	Community/village car clubs	
	Car lift and share schemes	
	Wye Valley tourism Fflecsi and Sherpa services	
	All of the above	
	None of the above	
	cally and temporally?	5.4
	Strongly agree	
	Agree	
	Neutral	
	Disagree	
	Strongly disagree	
	xtent do you agree with the proposal to explore flexible rural options to stations?	5.5
	Strongly agree	
	Agree	
	Neutral	
	Disagree	
	Strongly disagree	



Do you have any other comments on our community & on demand service policy and initiatives?



### 6.0 Mobility hubs and interchanges

To what extent do you agree with our mobility hubs and interchanges policy ambition?		
Mobility hubs and station facilities that support interchange between bus and rail services and facilitate first and last mile journeys by a range of sustainable transport modes.		
	Strongly agree	
	Agree	
	Neutral	
	Disagree	
	Strongly disagree	

### Please select the mobility hub and interchange initiatives you most support:

- $\hfill\square$  Bus and active travel integration with the Welsh Marches Line
- □ The provision of a Chepstow Transport Hub
- □ Sustainable travel improvements at Abergavenny Railway Station
- □ Transport interchange improvements at Severn Tunnel Junction
- □ All of the above
- □ None of the above

6.2

If you selected other, please specify:

### 6.3 Please select which factors are most likely to help you use sustainable modes of transport? Having an interchange between timetabled bus services and on-demand services Cycle parking at bus stops Cycle storage at interchanges Security and welfare provision for passengers at interchange locations The coordination of rails and bus timetables and routes Active Station Network Plan for all stations All of the above None of the above Other

Page 132

Please explain your choices here, or provide any other comments about mobility hubs and interchanges policy and initiatives:

### 7.0 Roads Streets and Parking

7.1	To what ext	tent do you agree with our Roads Streets and Parking policy ambition?
		e that roads and streets are safe, well-maintained and managed for all road and support sustainable transport options including active travel and public ort.
		Strongly agree
		Agree
		Neutral
		Disagree
		Strongly disagree
7.2	Please sele	ct which Road Streets and Parking initiatives you most support:
		Tackle pavement parking and street clutter, so that streets are safer for all.
		Reallocate road space, particularly within the four market towns, prioritising pedestrians, cyclists, and public transport, creating safer and more accessible environments.
		Magor Walkway station parking strategy to prevent commuter parking on nearby streets
		Optimise kerbside usage, considering sustainable modes and spaces for pedestrians while accommodating disabled parking needs.
		A speed limit strategy that incorporates reduced speed limits on rural roads, and a safer environment for walking, cycling, and riding.
		Road safety schemes to enhance overall safety infrastructure.
		An integrated strategy for HGV parking and driver welfare.
		A strategy for congestion and emissions zones that promote cleaner air.
		All of the above
		None of the above

Please explain your choices here, or provide any other comments about our Road Streets and Parking policy and initiatives:

### 8.0 EV charging infrastructure

8.1	To what ext	ent do you agree with our EV charging infrastructure policy ambition?
	Ensure ensuri and vis	e that MCC continues to lead the transition to electric vehicles in Wales by ng that fair and equitable charging infrastructure is available for residents sitors.
		Strongly agree
		Agree
		Neutral
		Disagree
		Strongly disagree
8.2	Please selection vehicle owr	ct the following factors which may impact or alter your view on electric nership:
		An increase EV charging in residential areas
		An increase in EV charging within carparks
		An increase in EV charging for tourism at public sector sites
		The provision of EV charging at public sector workplaces
		The provision of fast charging stations at rail station car parks
		All of the above
		I already own an electric vehicle, but additional charging facilities are important to me
		None, I already own an electric vehicle, but additional charging would not be of interest
		None, I don't own/use a car and I do not intend to own/use one in the future.
		No, I intend to retain a petrol/diesel vehicle

Please explain your choices here, or provide any other comments about our EV charging and infrastructure policy and initiatives:

## 9.0 Behaviour Change & Information

9.1	To what ext	ent do you agree with our Behaviour Change & Information policy ambition?
	sustair	e that residents and visitors to Monmouthshire are fully informed about hable travel options, allowing them to plan, pay for and undertake journeys nformation available in their preferred medium.
		Strongly agree
		Agree
		Neutral
		Disagree
		Strongly disagree

**9.2** To what extent do you agree that our behaviour change and information initiatives will encourage a shift to sustainable transport?

- □ Strongly agree
- □ Agree
- □ Neutral
- □ Disagree
- □ Strongly disagree

9.3

#### What factors do you consider most important when encouraging you or others to shift to more sustainable modes of transport? Promotion of a 'No Car Day' Workplace parking levy Variable parking charges Provision of walking and bus route maps Provision of travel planning for residents and workplaces Provision of travel planning for tourism Awareness campaigns Improved road safety education Unified transport branding and an integrated ticketing system Provision of a transport service app. All of the above

□ None of the above

Please explain your choices here, or provide any other comments about our behaviour change and information policy and initiatives?

9.4

## **10.0 Home to School Transport**

10.1	To what ext	tent do you agree with our Home to School Transport policy ambition?
	school	se sustainable travel for home to school transport, ensuring that most secondary and college trips, and nearly all primary school trips are made by walking, or public transport.
		Strongly agree
		Agree
		Neutral
		Disagree
		Strongly disagree

**10.2** To what extent do you agree that our Home to School transport initiatives will encourage sustainable travel to school?

- □ Strongly agree
- □ Agree
- □ Neutral
- □ Disagree
- □ Strongly disagree

	rs do you consider the most important to reducing vehicle traffic ools and creating a safer environment?	10.3
	Deliver school streets across the county to create safe active travel spaces in the vicinity of schools	
	Active Travel campaign and staggard timings for school buses	
	Identify safe active travel routes to schools and enhance these	
	Work with schools to develop travel plans and set mode share targets	
	Work with operators to ensure suitable access to education facilities	
	All of the above	
	None of the above	

# **10.4** Please explain your choices here, or provide any other comments about our Home to School policy and initiatives?



# 11.0 Land use planning

To w	hat ext	ent do you agree with our Land use planning policy ambition?	11.1
	of trans for wall	pment proposals must promote sustainable, low carbon, safe forms sport which reduce the need to travel by car, increase provision king and cycling and improve public transport provision, delivering share targets from the outset.	
		Strongly agree	
		Agree	
		Neutral	
		Disagree	
		Strongly disagree	

To what extent do you agree that our interventions will improve the interaction between land use planning and transport?		
	Strongly agree	
	Agree	
	Neutral	

- □ Disagree
- □ Strongly disagree

# **11.3** Please explain your choices here, or provide any other comments about our Land Use policy and initiatives?



# 12.0 Digital connectivity

12.1
12.2

# **12.3** Please explain your choices here, or provide any other comments about our Digital Connectivity policy and initiatives:



# **13.0** Freight and logistics

To v	vhat ext	ent do you agree with our Freight and Logistics policy ambition?	13.1
	resilier	I support the development of a competitive, responsive and nt network of freight and logistics distribution service, that reduce ed to travel and contribute to our wider well-being ambitions	
		Strongly agree	
		Agree	
		Neutral	
		Disagree	
		Strongly disagree	

If located at transport interchanges, public transport hubs and at other suitable	
locations, how likely are you to use parcel lockers which offer 24/7 access?	

)

- □ Often (at least once a week)
- □ Sometimes (less than once a month)
- □ Rarely (once a year or less)
- □ Never

13.2

# **13.3** Please explain your choices here, or provide any other comments about our Freight and logistics policy and initiatives:



## **About You**

The following information is optional, but by providing us with this data it will enable us to provide you with the outcomes of this consultation and the next steps.

If you do not want to complete this section of the form, please only provide us with your postcode.

Postcode:	
Name:	
Email address	
Postal address:	
Are you responding on behalf of an organisation?	
If yes, which organisation:	

## Data protection

The General Data Protection Regulations (GDPR) requires us to explain to you how your personal data will be used and stored. We are collecting personal data in this survey to help shape the development of this study. Personal data collected by the project team will be processed and retained by Monmouthshire County Council or its partners on this study until the study is complete. Under the GDPR regulations you have the following rights:

- 1. Right of access to the data (Subject Access Request)
- 2. Right for the rectification of errors
- 3. Right to erasure of personal data this is not an absolute right under the legislation
- 4. Right to restrict processing or to object to processing
- 5. Right to data portability

If, at any point, Monmouthshire County Council or its partners on this study plans to process the personal data we hold for a purpose other than that for which it was originally collected, we will tell you what that other purpose is. We will do this prior to any further processing taking place and we will include any relevant additional information, including your right to object to that further processing.

Your feedback including any comments will be anonymised outside of the project team and used to help us finalise our proposals. A record of comments may be produced that could be published. Comments will not be made attributable to any individual or organisation if this happens.



Data Protection and Confidentiality – Monmouthshire County Council comply with all legislation governing the protection of personal information, including the Data Protection Act 2018 and the UK: General Data Protection Regulations (GDPR). The personal information you supply in this form will remain strictly confidential and will only be shared with Monmouthshire County Council. This information will be held and used in line with our retention policy. For more information about privacy, please visit: https://www.monmouthshire.gov.uk/your-privacy/. This page is intentionally left blank

## Monmouthshire Select Committee Minutes

Meeting of Public Services Scrutiny Committee held at The Council Chamber, County Hall, The Rhadyr, Usk, NP15 1GA with remote attendance on Monday, 19th June, 2023 at 10.00 am

Councillors Present	Officers in Attendance
County Councillor Armand Watts (Chairman)	Hazel llett, Scrutiny Manager
County Councillor Penny Jones, (Vice Chairman)	Robert McGowan, Policy and Scrutiny Officer Sharran Lloyd, LSB Development Manager
Chaiman	Beth Watkins, Flying Start Manager
County Councillors: Jill Bond, Jan Butler,	Susan O'Brian, Early Years Integration And
Steven Garratt, Meirion Howells, Dale Rooke,	Transformation Lead
Frances Taylor	Christian Schmidt, Transport Planning and Policy
	Officer
	Deb Hill-Howells, Head of Decarbonisation, Transport and Support Services
	riansport and oupport dervices

APOLOGIES: County Councillor Revd. M Lane

Note: the following minutes focus on the challenge from members – for the full discussion, the recording of the meeting is at <u>www.youtube.com/watch?v=3KArDdhd4TE&list=PLLmqn4nAaFJCILetq56Hon4uJ3r\_La-et&index=5</u>

#### 1. Election of Chair.

Councillor Watts, nominated by Councillor Rooke and seconded by Councillor Bond.

#### 2. Appointment of Vice-Chair.

Councillor Watts, nominated by Councillor Rooke and seconded by Councillor Bond.

#### 3. Declarations of Interest.

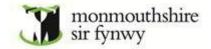
None.

#### 4. Public Open Forum.

None.

### 5. <u>Presentation regarding the Early Years Integration and Transformation Pilot and Flying</u> Start: To review the effectiveness of the pilot and the implications for Flying Start (verbal update).

Sue O'Brian and Beth Watkins delivered the update and answered the members' questions.



#### Challenge:

#### Key points raised by Committee members:

- Noting the perception among some new mothers of not having support available to them
- Expressing shock that there is no health visitor manager with responsibility for Flying Start
- Asking what capacity there is for taking on more cases, and why paper records are still being kept
- Asking what can be done to help the vision for proportionate universalism and improvements to be realised
- Regarding healthcare workers not being easily accessible to young families, asking if there is something in the partnership or service level agreements that professionals should be held to, and if they are not, whether there could be some sort of legal recourse
- Commenting that thresholds to access Flying Start sound like a 'postcode lottery', and that they should be changed to reflect the rise in deprivation due to the cost-of-living crisis, particularly to bring them in line with the rest of the UK
- Asking what can be done to improve the Service Level Agreement between MCC and the health board
- Asking if the pilot can be changed if it isn't working
- Clarifying the referral process and asking what will happen to the families that have been picked up that aren't in the mainstream Flying Start areas
- Asking if the reduction in funding from the end of the Pilot process will mitigate against people accessing it based on need rather than because they are in the relevant postcodes
- Noting that it would be helpful if members had better awareness and information about the referral route for their residents
- Asking how consistency of approach with families can be achieved, without health visitors, and how it can be ensured that no children will slip through the net
- Clarifying where the Health Visitors are based

#### Chair's Summary:

Members agree that we will ask the Chief Executive of the Health Board and the officers to a meeting. We will champion this cause and ask MCC's Chief Executive to raise it in the Public Service Board.

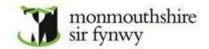
#### 6. <u>To consider a report on the short and long-term problems with public transport in</u> <u>Monmouthshire (report to follow).</u>

Christian Schmidt and Debra Hill-Howells presented the report and answered the members' questions.

#### Challenge:

#### Key points raised by Committee members:

• Clarifying dates and information in the report, asking if there is updated information in some cases, such as the percentage commuting by car in 2012, and how the dates of fares are comparable



- Noting that there are excellent ideas such as in 3.22, and asking how the gap analysis will be used in the future, and how Grassroots buses fit in to the plans
- Commenting that patronage is unlikely to recover to pre-pandemic levels as people don't trust the service, and that it doesn't suit the working patterns for rural commuters, so car use will always remain
- Observing that bus and train times aren't coordinated with Forest of Dean and Gloucestershire, leading to long waiting times, and that Monmouthshire should see a huge benefit as part of the CCR, but doesn't
- Asking if there is scope within future plans to incorporate a transport support service for those who commute over a 24-hour period on shifts
- Noting that the data in the report is outdated e.g. reference to Magor station study taking place in 2015, and that all the pieces need to be updated to reflect the current position
- Asking how we will put pressure on TFW, Burns Delivery Unit, etc., when it comes to designing new stations, as there has been a campaign for more than 10 years for a walkway station in Magor, and expressing disappointment at how transport has slipped down the council's agenda
- Noting that the bottom ribbon of the county isn't rural, which needs to be taken into account in transport matters
- Asking whether the Cabinet Member could clarify the intentions for the Strategic Transport Group
- Commenting on the stark decline in rail station entrances and exits, that people need to be encouraged to public transport but agreeing that confidence is low. It is especially important that people living where there are trains, e.g. Abergavenny, return to them, and that bus services to trains are vitally important, as is having the right user data
- Asking if there is a good reason for the notable difference in cost between the Monmouthshire and Valley Lines and whether we are challenging it
- Asking if, with the New Inn station opening soon, the no.63 bus will stop in Usk, and whether there has been progress in timetabling regarding Usk and Abergavenny, linking up Usk with the no.63 and 69 buses at Raglan
- Asking whether the Severn Tunnel Junction access and interchange improvements are being looked at as part of Priority 1

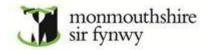
#### Chair's Summary:

Thank you to officers. We will return to this in October and ask the Cabinet Member to come to the meeting to answer questions.

#### 7. Public Services Scrutiny Committee Forward Work Programme and Action List.

A workshop on County Lines is to be arranged, preferably this side of the summer, chaired by People committee. Christian Schmidt is to be invited back to the next meeting in October. Officers will write to the Health Board to get a date agreed.

VAWDASV strategy: officers will be invited back in the Autumn – they need time to put the strategy into play so that we can then hold them to account on their performance.



Councillor Bond thanked Inspector Williams for providing information after the last meeting but noted that the committee also asked for ratios for protected characteristics <u>– ACTION</u>

#### 8. Cabinet and Council Work Planner.

Postcode inequality for optical services was proposed as a future topic, particularly regarding the difference in waiting times for urgent treatment if referred to Newport or over the border. Dentistry Services was also proposed, with the primary focus on young people but the possibility of broadening the discussion out to all ages.

Hazel llett suggested that when inviting the Health Board for Flying Start they could cover this topic at the same time.

#### 9. Minutes of the previous meeting held on 24th April 2023.

The minutes were confirmed as an accurate record, proposed by Councillor Butler and seconded by Councillor Jones.

Councillor Jones noted that her name was not against 'Vice Chairman' in the list of attendees.

#### 10. Next Meeting: Monday 23rd October 2023 at 10.00am.

A meeting before then will be attempted, pending the availability of the ABHB Chief Exec.

The meeting ended at **12.12 pm** 

### **Monmouthshire Select Committee Minutes**

Meeting of Public Services Scrutiny Committee held at on Tuesday, 3rd October, 2023 at 10.00 am **Councillors Present Officers in Attendance** County Councillor Armand Watts (Chairman) Hazel llett, Scrutiny Manager County Councillor Penny Jones, (Vice Robert McGowan, Policy and Scrutiny Officer Sharran Lloyd, LSB Development Manager Chairman) Nicola Prygodzicz County Councillors: Jill Bond, Jan Butler, Chris Overs, Divisional Nurse Steven Garratt, Malcolm Lane, Dale Rooke, Tracey Pw, Assistant Director of Nursing at ABHB Frances Taylor, and Meirion Howells Dan Davies Lloyd Hambridge, Divisional Director for Primary Also in attendance County Councillors: John Care & Community Services Division Crook, Peter Strong, Jackie Strong, Sue Riley, Alistair Susan O'Brian, Early Years Integration And Neill, Emma Bryn, Simon Howarth, Angela Sandles, Transformation Lead cabinet Member for Equalities and Engagement, Ian John Pearson, Local Democracy Manager Chandler, Cabinet Member for Social care, Paul Underwood, Interim General Manager for Safeguarding and Accessible Health Services and **Unscheduled Care** Martyn Groucutt, Cabinet Member for Education Beth Watkins, Flying Start Manager

**APOLOGIES:** County Councillor Tudor Thomas

Note: the following minutes focus on the challenge from members – for the full discussion, the recording of the meeting is at <u>www.youtube.com/watch?v=qjokQyqlXqc&list=PLLmqn4nAaFJCILetq56Hon4uJ3r\_La-et&index=6Declarations of Interest</u>

None.

#### 2. Public Open Forum

None.

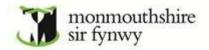
#### 3. Early Years Integration and Transformation Pilot and Flying Start

Beth Watkins and Susan O'Brian updated the committee on recent progress. Nicola Prygodzicz and Chris Overs delivered remarks and answered the members' questions with Beth Watkins.

#### Key points raised by the committee members:

- Penny: we welcome positive outcomes. Health visitor courses used to be over-subscribed. 'HVs need better understanding of system' does this come down to basic training?
- Jill: when is the date of WC?. Going to press, symptom of difficulty pilot had. Is lack of people becoming HVs related to the lack of staff in general? Is there anything that can be done, in terms of recruitment?

#### Page 157



- Steven: recruitment and retention problem. In Covid, staff were seconded is there a way for people to rotate and learn new skills, see it as a development opportunity? How are gaps being managed to ensure there are the necessary staff available?
- Armand: recruitment drive a few years ago for those in European countries, relating to transferrable qualifications. With Ukraine crisis, can we look there as a recruitment opportunity?
- Penny: secondments were part of training previously. Is that part of general training, or could it become so?
- Jan: HV caseload of 110 children doesn't compare well with Social Care, with caseload of 25-30. This is concerning. Can anything further be done to reduce that?
- Martyn: .....?
- Simon: Mentioned conversations with WG. What will it take to reorganise and go down a different pathway? Recruitment....?
- Jill: .....could help reduce childhood needs not being met in early years. No mention of attachment theory shared....

#### Chair's Summary:

Thank you especially to the officers, Beth Watkins and Susan O'Brian.

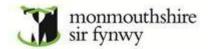
#### 4. Dentistry Services (including those for young people)

Lloyd Hambridge spoke to the committee and answered the members' questions with Nicola Prygodzicz.

#### Key points raised by the committee members:

- Penny: foster carers expressed difficulty for their charges to access any services. They don't seem to be recognised in any of the categories.
- Dale: Severnside lost a dentist practice in Caldicot, little capacity for NHS in Chepstow. What's being done is there an issue around newly qualified dentists going into private practice, rather than NHS? What can we do to incentivise them to stay in the NHS? Dentures: resident been without them nearly 2 years....can't get initial referral from dentist what can be done about that? ACTION follow up individual case with details from Dale
- Jill: how many NHS dental practices are in the clawback process? Is this being looked at? NHS dentists only doing emergencies but they want to be able to do preventative work too leading to poor job satisfaction and practices not being viable ACTION can take away to look into and come back with details
- Peter: a 'nearby' area might look close on a map but not necessarily the case on the ground e.g. no direct buses, etc. Are you aware of how desperate the situation is in Chepstow area? Why are referrals to Monmouth if services are already available in the community hospital in Chepstow?
   ACTION can take away and look into problem
- Peter: who to speak to to get the relevant information?
- John: Magor and Undy will have 450 homes in next 3 years. Two dental surgeries already completely full is there a plan for this area? Immediate plan would be needed.

### Page 158



- Armand: European recruitment was sucessful previously. How successful in the county was that, pre-Brexit? How will we address the potential deficit from recruiting overseas? Will local authorities be able to have an input to working groups?
- (Meirion: incentives for students to carry on in NHS and dentists to do more detailed work)
- Jill: can they think about using Llaes(?) for consultation?

#### Chair's Summary:

#### 5. Minor Injuries Unit at Nevill Hall: Question and Answer Session

Nicola Prygodzicz spoke to the committee, Paul Underwood delivered a presentation, and they answered the members' questions.

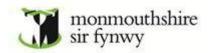
#### Key points raised by the committee members:

- Penny: confusion no-one knows where to go, at the moment. Different experiences at different hospitals. Why can't more minor injuries at the Grange be signposted to NH, utilising the unit there?
- Penny: ....?
- Jan: .....how many at public meetings? More education for what public can do, but go beyond a leaflet drop can we be assured that there will be some sort of media campaign? Is NH MI Unit being cut because of the wider budget problems?
- Ian: what are the budget savings that this proposal will deliver, especially as there will be no staff reduction? Or is it just better deployment of existing staff? Consultation attendance demonstrates overall anxiety about emergency services and waiting lists....there were no ambulances for son – services are not always joined up. Links with English services? How is that being managed?
- Rachel: .....lack of demand at NH: if someone arrives with a serious problem, ambulance wait is too long, NH is closest – will NH not help that person? Great concern from residents that Grange is too far and there is no local provision that they can rely on. Surely there's a lack of provision in the north of county, and this will compound it?
- Sue: example of mother and x-ray, minor injuries etc.... ACTION: COULD LOOK INTO THIS PARTICULAR CASE...?
- Armand: broader issue of consultation:....? What can be done to convince the committee and public that you will listen to what the people want? ....are the decisions as stark as you say?

Chair's Summary:

#### 6. To note the date and time of the next meeting: 23rd October 2023

The meeting ended at **1.00 pm** 



### Monmouthshire's Scrutiny Forward Work Programme 2023-24

Meeting Date	Subject	Purpose of Scrutiny	Responsibility	Type of Scrutiny
3 <sup>rd</sup> October 2023 (Special Meeting)	Early Years Integration and Transformation Pilot and Flying Start	To invite the Chief Executive of Aneurin Bevan University Health Board to discuss the pilot and implications for Flying Start.	Nicola Prygodzicz, ABUHB	External Scrutiny
	Dentistry Services (including those for young people)	To discuss the availability of dentistry services in the county.	Nicola Prygodzicz	External Scrutiny
23 <sup>rd</sup> October 2023 Cancelled				
11 <sup>th</sup> December 2023	Public Transport in Monmouthshire	To consider a progress report on public transport in Monmouthshire.	Christian Schmidt Councillor Catrin Maby	Policy/Performance Review
19 <sup>th</sup> February 2024				
15 <sup>th</sup> April 2024				
To be confirmed	Integrated Services Partnership Board	To discuss the role and remit of the Integrated Services Partnership Board and how it delivers services in Monmouthshire.	Jane Rodgers and Nikki Needle Chair of the ISPB ~Melanie Laidler	Performance Review
To be confirmed	VAWDASV Regional Strategy	To conduct pre-decision scrutiny on the strategy.	To be confirmed	External Scrutiny

Agenda Item 6

### Monmouthshire's Scrutiny Forward Work Programme 2023-24

Meeting Date	Subject	Purpose of Scrutiny	Responsibility	Type of Scrutiny
To be confirmed	Pre-decision Scrutiny of the Public Service Board Annual Report	To undertake pre-decision scrutiny of the report and to draw agree any items for future scrutiny.	Richard Jones Sharran Lloyd	Pre-decision Scrutiny/Performance Monitoring
(Place 14 <sup>th</sup> March 2024)	Flooding ~ Jointly with Place Scrutiny Committee			

Meeting	3 <sup>rd</sup> October 2023	
Minute:	Action	Officer / Member
5	<b>Dentistry Services</b> <b>Difficulty in accessing Dentures:</b> ACTION – Lloyd to follow up individual case with details from Councillor Rooke.	Councillor Dale Rooke and Lloyd Hambridge, ABUHB
	How many NHS dental practices are in the clawback process: ACTION – Lloyd to provide details.	Lloyd Hambridge, ABUHB
	Situation with referrals being made to Monmouth when services are available in Chepstow Community Hospital: ACTION – Lloyd to provide a response.	Lloyd Hambridge, ABUHB
	<b>450 New Homes in Magor and Undy and existing 2</b> <b>surgeries are full:</b> ACTION – Lloyd to provide a response.	Lloyd Hambridge, ABUHB
6	Minor Injuries Unit at Nevill Hall	
	Experience of a member, requesting a response: ACTION – Councillor Riley to contact Paul Underwood, ABUHB if response sought.	Councillor Sue Riley and Paul Underwood, ABUHB

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Committee / Decision Maker	Meeting date / Decision due	Report Title	Responsible Cabinet Member	Purpose	Author	Date item added to planner
Council	01-Jul-25	RLDP for Adoption	Paul Griffiths - Sustainable Economy	To adopt the RLDP following receipt of the Inspector's report, making it the County's Development Plan as defined by S38(6) of the Planning and Compulsory Purchase Act 2004	Mark Hand / Rachel Lewis	23-Aug-22
Cabinet	02-Oct-24	Adoption of Abergavenny Placemaking Plan	Paul Griffiths - Sustainable Economy	'To adopt the Abergavenny Placemaking Plan, co- produced with Abergavenny Town Council, to inform future regeneration priorities and grant bids	Mark Hand / Dan Fordham	3-Oct-22
Cabinet	02-Oct-24	Adoption of Magor Placemaking Plan	Paul Griffiths - Sustainable Economy		Mark Hand / Dan Fordham	3-Oct-22
Cabinet	02-Oct-24	Adoption of Monmouth Placemaking Plan	Paul Griffiths - Sustainable Economy	To adopt the Monmouth Placemaking Plan, co- produced with Monmouth Town Council, to inform future regeneration priorities and grant bids	Mark Hand / Dan Fordham	3-Oct-22
Council	01-Sep-24	RLDP submission for examination	Paul Griffiths - Sustainable Economy	To endorse the submission of the Deposit RLDP to the Welsh Government for examination by an independent Inspector. By agreeing, Council will be saying it wants this document to be the adopted RLDP for Monmouthshire.	Mark Hand / Rachel Lewis	23-Aug-22
Council	20-Jun-24	RLDP Deposit Plan endorsement for consultation	Paul Griffiths - Sustainable Economy	To endorse the Deposit RLDP for public consultation and engagement.	Mark Hand / Rachel Lewis	5-Jan-23
ICMD	17-Apr-24	Welsh Church Fund Working Group - meeting 4 held on 7th March 2024	Rachel Garrick - Resources		Dave Jarrett	30-Mar-23
Cabinet	10-Apr-24	Primary School catchment areas consultation feedback	Martyn Groucutt - Education	For Members to receive feedback on the consultation relating to a review of Primary School catchments areas and determine whether to implement proposals	Matthew Jones	20-Nov-23
Cabinet	10-Apr-24	NEET Reduction Strategy			Hannah Jones	4-Sep-23
Cabinet	14-Mar-24	Local Flood Strategy	Paul Griffiths - Sustainable Economy		Mark Hand	9-Oct-23

Agenda Item 7

		2023/24 Revenue and Capital Monitoring - Month 9	Rachel Garrick - Resources			
Cabinet	06-Mar-24				Jon Davies	27-Apr-23
Council	29-Feb-24	Agree the name of the new Welsh-medium Primary School in Monmouth	Martyn Groucutt - Education	Agree the name of the new Welsh-medium Primary School in Monmouth	Debbie Graves	15-Nov-23
Council	29-Feb-24	Strategic Equality Plan 2024		To seek approval of a new Strategic Equality Plan for the period 2024-28, incorporating MCCs contribution to national action plans on race equality, LGBTQ and other protected characteristics	Matthew Gatehouse	15-Nov-23
Council	29-Feb-24	Appointment of Monmouthshire Local Access Forum		To secure the appointment of members to the Monmouthshire Local Access Forum for its next 3 year period.	Matthew Lewis	18-Jan-23
Council	29-Feb-24	Financial Strategy	Ben Callard - Resources		Jon Davies	
Council	29-Feb-24	Final Budget Proposals	Ben Callard - Resources		Jon Davies	
Cabinet	07-Feb-24	Sustainable Communities for Learning Strategic Outline Programme update	Martyn Groucutt - Education	To provide members with details of the revisions to the Strategic Outline Programme for the Sustainable Communities for Learning Programme which will inform the development of projects within the rolling programme of	Debbie Graves	12-Sep-23
Cabinet	07-Feb-24	Economic Development Strategy		REFRESHING THE MONMOUTHSHIRE BUSINESS GROWTH & ENTERPRISE STRATEGY and action plan in setting the economic ambition for the county and providing a strategic framework that guides future economic	Hannah Jones	9-Jan-23
Cabinet	07-Feb-24	Local Transport Plan	Catrin Maby	To adopt the Local Transport Plan	Debra Hill-Howells / Christian Schmidt	4-Oct-22
Cabinet	07-Feb-24	Climate and Nature Emergency		To receive an update on progress made towards the Climate and Nature Emergency Strategy and to agree the new overarching Climate and Nature Emergency Strategy and action plan format	Hazel Clatworthy	19-Oct-23

Γ			Community Council & Police Precepts - Determinati	io Ben Callard - Resources			
10	CMD	24-Jan-24				Jon Davies	
с	Council	18-Jan-24	Council Tax Reduction Scheme	Ben Callard - Resources		Ruth Donovan	
С	Council	18-Jan-24	Strategic Equality Plan 2024		To seek approval of a new Strategic Equality Plan for the period 2024-28, incorporating MCCs contribution to national action plans on race equality, LGBTQ and other protected characteristics	Matthew Gatehouse	13-Oct-23
С	Council	18-Jan-24	Asset Management Strategy			Nick Keyse	28-Sep-23
	Cabinet	17-Jan-24	consultation on the relocation of Ysgol Gymraeg Y Fenni	Martyn Groucutt - Education		Matthew Jones	23-Aug-23
<u> </u>	Cabinet	17-Jan-24	Road Safety Strategy	Catrin Maby	To adopt the Road Safety Strategy	Mark Hand / Paul Keeble	4-Oct-22
<mark>67</mark> م	Cabinet	17-Jan-24	Pavement Café Policy	Paul Griffiths - Sustainable Economy	To adopt the pavement café policy as the basis for making decisions on applications for licences	Mark Hand / Paul Keeble	4-Oct-22
С	Cabinet	17-Jan-24	Local Flood Strategy	Catrin Maby	To adopt the Local Flood Strategy Plan	Mark Hand / Ross Price	4-Oct-22
С	Cabinet	17-Jan-24	Approval of the revised MCC Counter Fraud, Corruption & Bribery Policy	Rachel Garrick - Resources		Jan Furtek	2-Nov-23
С	Cabinet	17-Jan-24	Financial Strategy	Ben Callard - Resources		Jon Davies	

		Draft Budget Proposals	Ben Callard - Resources			
Cabinet	17-Jan-24				Jon Davies	29-Sep-23
ICMD	03-Jan-24	Welsh Church Fund Working Group - meeting 3 held on 7th December 2023	I Rachel Garrick - Resources		Dave Jarrett	30-Mar-23
ICMD	20-Dec-23	Community Council & Police Precepts - Proposed payment schedule	Ben Callard - Resources		Jon Davies	
CMD	20-Dec-23	Additional resources for the Revenues and Benefits Shared Service'	Ben Callard - Resources		Ruth Donovan	
CMD	20-Dec-23	Council Tax Base Report	Ben Callard - Resources		Ruth Donovan	
CMD	20-Dec-23	LDP Annual Monitoring Report	Paul Griffiths - Sustainable Economy	'To endorse the LDP Annual Monitoring Report for submission to WG	Mark Hand / Rachel Lewis	16-Jan-23
Cabinet	13-Dec-23	King Henry VIII 3 – 19 School Funding Formula	Martyn Groucutt - Education	To update Cabinet with the consultation feedback regarding the proposed fair funding formula for King Henry 3 – 19 School in Abergavenny.	Nikki Wellington	23-Nov-23
Cabinet	13-Dec-23	Children's Services: Foster Carer Recruitment and Retention – Foster Friendly Policy	lan Chandler - Social Care & Safeguarding	The purpose of the report is to outline a proposal to create a policy that supports MCC employees who are existing foster carers or wish to become foster carers through offering an appropriate leave entitlement.	Dr Charlotte Drury	9-Nov-23
Cabinet	13-Dec-23	Primary catchment review			Matthew Jones	23-Jun-23
Cabinet	13-Dec-23	Community & Corporate Plan performance update	Mary Ann Brocklesby - Whole Authority Strategy	To provide cabinet with the latest performance report of commitments in the Community and Corporate Plan	Richard Jones	5-Sep-23

Cabinet	13-Dec-23	Whole Authority Strategic Risk Assessment	Mary Ann Brocklesby - Whole Authority Strategy	To provide Cabinet with an overview of the current strategic risks facing the authority and to seek approval of the strategic risk assessment	Richard Jones	5-Sep-23
Cabinet	13-Dec-23	2023/24 Revenue and Capital Monitoring - Month 6	Rachel Garrick - Resources		Jon Davies	27-Apr-23
Council	07-Dec-23	Relocation of PRS in South Monmouthshire	Martyn Groucutt - Education	Relocation of South Monmouthshire PRS	Morwenna Wagstaff	13-Nov-23
Council	07-Dec-23	DIRECTOR'S ANNUAL REPORT		to provide Council with an overview of SOCIAL CARE AND HEALTH directorate with a focus on year 2022 – 2023.	Jane Rodgers	31-Jul-23
Council	07-Dec-23	SAFEGUARDING ANNUAL EVALUTION REPORT		To provide Council with the annual self-evaluation of safeguarding from a whole authority perspective.	Jane Rodgers / Diane Corrister	31-Jul-23
ICMD	29-Nov-23	Whole Authority Safeguarding Policy	lan Chandler - Social Care & Safeguarding		Naomi Lovesay	3-Nov-23
ICMD	29-Nov-23	Museums - Accredited			Rachael Rogers	12-Oct-23
ICMD	29-Nov-23	A013 Highway Traffic Regulation Amendment Order	Catrin Maby - Climate Change and Environment	Speed limit changes at Caerwent Brook/Dewstow Road	Mark Hand	18-Sep-23
ICMD	29-Nov-23	A012 Highway Traffic Regulation Amendment Order	Catrin Maby - Climate Change and Environment		Mark Hand	18-Sep-23
ICMD	15-Nov-23	'Planning Annual Performance Report	Paul Griffiths - Sustainable Economy	To endorse the Planning Department Annual Performance Report for submission to WG	Mark Hand / Rachel Lewis	16-Jan-23

ICMD	15-Nov-23	A012 Highway Traffic Regulation Amendment Order <b>MOVED TO 29TH NOV</b>		Double yellows at Main Road, Portskewett, leading to S	Mark Hand	18-Sep-23
ICMD	15-Nov-23	A013 Highway Traffic Regulation Amendment Order <b>MOVED TO 29TH NOV</b>			Mark Hand	18-Sep-23
Cabinet	15-Nov-23	DEVELOPING THE FUTURE MY DAY MY LIFE BASES	Ian Chandler - Social Care & Safeguarding	Speed limit changes at Caerwent Brook/Dewstow Road This report presents the findings of the final options appraisal for the proposed future My Day, My Life bases in Abergavenny, and to seek approval of the recommended base.	Jane Rodgers	7-Nov-23
Cabinet	15-Nov-23	Budget Process and timetable	Rachel Garrick - Resources		Jon Davies	
Cabinet	08-Nov-23	Public Services Ombudsman for Wales Annual letter 2022-23 to Monmouthshire County Council		The purpose is to fulfil the expectation of the Public Services Ombudsman for Wales that their report is brought to the attention of Cabinet.	Annette Evans/Matthew Gatehouse	17-Oct-23
Cabinet	08-Nov-23	RIPA Review		To review RIPA strategy and arrangements	Geraint Edwards	25-Sep-23
Cabinet	08-Nov-23	2023/24 Revenue and Capital Monitoring - Month 5	Rachel Garrick - Resources		Jon Davies	
Council	26-Oct-23	Monmouthshire County Council Self- assessment 2022/23		to seek Council approval of the Self-Assessment report 2022/23 in line with requirements outlined in the Local Government and Elections (Wales) Act 2021 and to ensure that members have a clear and transparent assessment of the Council's	Richard Jones	4-Jul-23
Council	26-Oct-23	RPB Area Plan			Jane Rodgers	4-Jul-23
Council	26-Oct-23	RLDP Preferred Strategy consultation report	Paul Griffiths - Sustainable Economy	To endorse the RLDP Preferred Strategy including any proposed changes arising from the public consultation.	Mark Hand / Rachel Lewis	3-Oct-22

ICMD	25-Oct-23	Welsh Church Fund Working Group - meeting 2 held on 21st September 2023	Rachel Garrick - Resources		Dave Jarrett	30-Mar-23
Cabinet	11-Oct-23	Disposal of Land at Natgavenny Lane	Rachel Garrick - Resources	To seek Cabinet approval for the disposal of a parcel of land adjacent to the Nantgavenny Lane Busines Park, Mardy, Abergavenny	Nick Keyse	
Cabinet	11-Oct-23	Developing a base for My Day My Life in Monmouth and Abergavenny	lan Chandler - Social Care & Safeguarding	Further to the recommendations from the Practice Solutions review, the report sets out the criteria and decision making in respect of which bases to develop for the My Day My Life in both Monmouth and Abergavenny, and makes a recommendation on the	Ceri York	25-Sep-23
ICMD	11-Oct-23	MEMORANDUM OF UNDERSTANDING – TCBC AND MCC HERITAGE SERVICES IN RELATION TO MAMHILAD NYLON SPINNERS LISTED BUILDING.	Paul Griffiths - Sustainable Economy	The purpose of this report is to propose that MCC join into an MoU in relation to the provision of Heritage Advice to consider the ongoing management of the Nylon Spinners listed building at Mamhilad.	Amy Longford	22-Sep-23
Cabinet	04-Oct-23	Gypsy, Roma and Traveller Consultation			Cath Fallon	4-Sep-23
ICMD	27-Sep-23	Extending Public Spaces Protection Order (PSPOs) to tackle Anti Social Behaviour (ASB)		To seek approval to extend three Public Spaces Protection Orders (PSPO) in respect of Bailey Park, Abergavenny; Lower Abergavenny (including Castle Meadows) and Monmouth Town (including Chippenham	Andrew Mason	31-Aug-23
Council	21-Sep-23	REPORT ON JOINT SCRUTINY ARRANGEMENTS FOR CORPORATE JOINT COMMITTEES			Hazel llett	4-Sep-23
Council	21-Sep-23	Governance and Audit Committee Annual Report 2022/23	Paul Griffiths - Sustainable Economy	To inform Council of the work and conclusions of the Governance and Audit Committee from 1st April 2022 to 31st March 2023	Chair of Governance and Audit Committee, Andrew Blackmore	27th July 2023
Council	21-Sep-23	Standards Committee Annual Report		This report is the first annual report from the Standards Committee to Council as required by the change in law set out in the Local Government and Elections Act 2021. It has to report on the discharge of the Committee's functions for the	Matt Phillips	10-Oct-22
ICMD	13-Sep-23	Highway Traffic Regulation Amendment Order 12 MOVED TO 25TH OCTOBER 2023	Catrin Maby - Climate Change and Environment	'Agreement to make the traffic order - parking/waiting restrictions at Justins Hill and Wyesham Avenue, Wyesham; Main Road and Castle Way, Portskewett; lane leading to Sugarloaf Llanwenarth car park; and Wonastow	Mark Hand	

ICMD	13-Sep-23	Proposed Changes to the Membership of the School Budget Funding Forum	Martyn Groucutt - Education		Nikki Wellington	
ICMD	13-Sep-23	Highways Traffic Regulation Amendment Order 12 deferred to September 13th		Agreement to make the traffic order - parking/waiting restrictions at Justins Hill and Wyesham Avenue, Wyesham; Main Road and Castle Way, Portskewett; Iane leading to Sugarloaf Llanwenarth car park; and Wonastow	Mark Hand	24-May-23
Cabinet	06-Sep-23	Respite review for people with learning disabilities			Jane Rodgers	31-Jul-23
Cabinet	06-Sep-23	Home to School Transport Policy 2024/25		To consider the adoption of the proposed Home to School Transport Policy for the academic year 2024/25	Deh Hill Howells	
Cabinet	06-Sep-23	Proposal to establish a Welsh medium seedling school in Monmouth		Cabinet to consider objection report and make final determination on how to proceed.	Debbie Graves	27-Mar-23
ICMD	16-Aug-23	Castle Wood Usk Low Cost Home Ownership Future Use	Sara Burch - Inclusive and Active Communities			
ICMD	16-Aug-23	electric vehicle charging rate for public and staff at EV	Catrin Maby - Climate Change and Environment		Deb Hill Howells	20-Jul-23
ICMD	16-Aug-23	Highways Traffic Regulation Amendment Order 11	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - Exception Orders to identify those restricted roads that will remain 30mph in September 2023 instead of defaulting to 20mph	Mark Hand	
ICMD	16-Aug-23	Highways Traffic Regulation Amendment Order 10	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - prohibition of driving Pwll Du, Llanelly Hill and Belmont Close/Belmont Road Abergavenny	Mark Hand	
ICMD	02-Aug-23	Welsh Church Fund Working Group - meeting 1 held on 22nd June 2023	Rachel Garrick - Resources		Dave Jarrett	

ICMD	02-Aug-23	Highways Traffic Regulation Amendment Order 10 deferred to August 16th	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - Exception Orders to identify those restricted roads that will remain 30mph in September 2023 instead of defaulting to 20mph	Mark Hand	3-Oct-22
Cabinet	26-Jul-23	Implementation of the My Day My Life review recommendations			Ceri York	
Cabinet	26-Jul-23	Gypsy and Traveller Site Identification			lan Bakewell	12-Jul-23
Cabinet	26-Jul-23	•Review of the Respite Opportunities Service			Ceri York	14-Mar-23
Cabinet	26-Jul-23	2023/24 Revenue budget progress – early update			Jon Davies	8-Jun-23
Cabinet	26-Jul-23	S016 Funding Castle Park and Arch Bishop Rowan Williams Schools.			Cath Saunders	13-Jun-23
Council	20-Jul-23	Gifts & Hospitality Report			Matt Phillips	12-Jun-23
Council	20-Jul-23	Freedom of the Borough Presentation			Joe Skidmore	5-May-23
Council	20-Jul-23	Recruitment of Local Access Forum		To agree arrangements for the recruitment of the Monmouthshire Local Access Forum for the next 3 year period of appointment	Matthew Lewis	21-Jun-23
ICMD	12-Jul-23	Highways Traffic Regulation Amendment Order 10 DEFERRED TO 16TH AUG	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - prohibition of driving Pwll Du, Llanelly Hill	Mark Hand	19-May-23

	1		Deskal Carriels Desaures	Both King Henry VIII School and Den View Primary	1	
ICMD	12-Jul-23	transfer the school balances for both Deri View and King Henry VIII School to the new King Henry VIII 3 – 19 School.	Rachel Garrick - Resources	school are closing on 31 <sup>st</sup> August 2023 and the new King Henry VIII 3 – 19 School will open on 1 <sup>st</sup> September 2023, under a statutory closure of schools the financial balances transfer to the Local Authority,	Nikki Wellington	4-Apr-23
	05-Jul-23	Reopen Monmouth Cemetery for new burials			Rhian Jackson	
Cabinet	05-Jul-23	RESERVATION OF GRAVE PLOTS		To seek cabinet approval to cease the provision of reserving grave spaces (not incl cremated remains plots) in Llanfoist Cemetery	Rhian Jackson	7-Nov-22
Cabinet	05-Jul-23	2022/23 Revenue and Capital Monitoring - Outturn Report	Rachel Garrick - Resources		Jon Davies	27-Apr-23
ICMD	28-Jun-23	Highway Traffic Regulation Order	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - making permanent the part-time prohibition of driving on Cross Street and Market Street Abergavenny	Mark Hand	6-Jun-23
Council	22-Jun-23	Gwent Public Services Board Well-being plan		To approve the Public Services Board's Well- being Plan that sets out the steps being taken collaboratively by public services to improve wellbeing in Gwent ahead of approval by the Gwent Public Services Board.	Richard Jones	20-Jan-23
Council	22-Jun-23	Chief Officer Children and Young People's Report 2023			Will McLean	14-Feb-23
Cabinet	07-Jun-23	Adoption of Transforming Chepstow Masterplan	Paul Griffiths - Sustainable Economy	To adopt the Transforming Chepstow Masterplan, co-produced with Chepstow Town Council, to inform future regeneration priorities and grant bids	Mark Hand / Dan Fordham	3-Oct-22
Cabinet	07-Jun-23	Transforming Towns Strategic Grant regeneration priorities and LUF3 bid	Paul Griffiths - Sustainable Economy	To agree the priority projects for bids for WG Strategic grant funding to 24/25 and the submission for round 3 of Levelling Up Funding	Mark Hand / Dan Fordham	3-Oct-22
Cabinet	07-Jun-23	Proposal to establish a Welsh medium seedling school in Monmouth		Cabinet to consider the results of the consultation, recommendations and decide whether to publish statutory notices.	Debbie Graves	27-Mar-23

Cabinet	07-Jun-23	Socially Responsible Procurement Strategy	Rachel Garrick - Resources	To endorse the Socially Responsible Procurement Strategy	Scott James	22-Aug-22
ICMD	24-May-23	Highway Traffic Regulation Amendment Order 9	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - including Llantrisant 20mph village lane, 40mph through road, possibly Llantrisant (Usk to Wentwood) 50mph; 20mph Gilwern and surrounding villages	Mark Hand	14-Apr-23
Council	18-May-23	Political Balance Report		The Council is required to review at, or as soon as practicable after, the Council's annual meeting, the representation of different political groups on the bodies to which the Council makes appointments.	Matt Phillips	2-Feb-23
Council	18-May-23	Outside Bodies Report		To appoint representatives to serve on outside	Matt Phillips	2-Feb-23
Council	18-May-23	Appointments to Committees		To appoint committees together with their membership and terms of reference in accordance with the Council's Constitution.	Nicola Perry	2-Feb-23
Council	18-May-23	Constitution update		For the Monitoring Officer to bring proposed amendments and highlight changes made over the previous 12 months	Matt Phillips	2-Feb-23
Council	18-May-23	Corporate Parenting Strategy			Diane Corrister	24-Aug-22
Cabinet	17-May-23	Review of Home to School Transport Policy 24/25.	Martyn Groucutt - Education	The purpose: Is to seek approval to commence consultation on proposed amendments to the Home to School Transport Policy for the academic year 2024/25.	Deb Hill Howells	12-Apr-23
Cabinet	17-May-23	Monnow Street public realm improvements	Paul Griffiths - Sustainable Economy	To agree how we proceed with proposals for Monnow Street public realm following consultation	Mark Hand / Dan Fordham	6-Mar-23
ICMD	10-May-23	Highways Traffic Regulation Amendment Order 9 MOVED TO 24TH MAY	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - including Llantrisant 20mph village lane, 40mph through road, possibly Llantrisant (Usk to Wentwood) 50mph; 20mph Gilwern and surrounding villages	Mark Hand	3-Oct-22

		Motion for the Rivers and Oceans update		Deferred - new date to be advised		
Council	20-Apr-23				Hazel Clatworthy	10-Jan-23
Council	20-Apr-23	Community and Corporate Plan		To seek approval of a new Community and Corporate Plan that sets the direction for the council and county of Monmouthshire, articulating the authority's purpose and priorities alongside the steps we will take to deliver these, the	Matt Gatehouse	6-Feb-23
ICMD	12-Apr-23	Welsh Church Fund Working Group - meeting 4 held on 9th March 2023	Rachel Garrick - Resources		Dave Jarrett	
Cabinet	05-Apr-23	Rapid Rehousing Transition Plan	Sara Burch - Inclusive and Active Communities	To agree a plan to transition the delivery of homelessness that minimises the use of and the time homeless applicants spend in temporary accommodation	Rebecca Cresswell / Ian Bakewell	24-Jan-23
ICMD	22-Mar-23	Non Domestic Rates application for Hardship Relief - RESTRICTED	Rachel Garrick - Resources		Ruth Donovan	
ICMD	22-Mar-23	Highways Traffic Regulation Amendment Order 8	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - including Monmouth Road, Raglan no right turn onto A40; resi permit parking at Exmouth Place, Chepstow and Ross Road, Abergavenny; 3T weight restriction on Old Wye Bridge Chepstow; waiting	Mark Hand	
Council	09-Mar-23	Pay Policy		To approve the publication of Monmouthshire County Council's Pay Policy, in compliance with the Localism Act."	Sally Thomas	1-Feb-23
Council	09-Mar-23	Council Tax Premiums			Peter Davies	18-Jan-23
Council	09-Mar-23	Capital Strategy & Treasury Strategy			Jon Davies	17-May-22
Council	09-Mar-23	Youth Council			Jade Atkins	7-Dec-22

ICMD	08-Mar-23	Proposed amendment to primary school catchment area – Llandenny Village	Martyn Groucutt - Education		Debbie Graves	10-Jan-23
ICMD	08-Mar-23	Highways Traffic Regulation Amendment Order 8 DEFERRED TO 22 MARCH	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order - including Monmouth Road, Raglan no right turn onto A40; resi permit parking at Exmouth Place, Chepstow and Ross Road, Abergavenny; 3T weight restriction on Old Wye Bridge Chepstow; waiting	Mark Hand	
Council	02-Mar-23	Final Budget Sign Off including Council Tax Resolution			Jon Davies	
Cabinet	01-Mar-23	2023/4 Final Revenue and Capital Budget Proposals			Jon Davies	17-May-22
Cabinet	01-Mar-23	2023/4 WCF/Trust Treasury Fund Investments			Dave Jarrett	17-May-22
Cabinet	01-Mar-23	Month 9 budget monitoring report			Jon Davies	6-Feb-23
Cabinet	01-Mar-23	Monmouthshire ECO Flex 'Joint Statement of Intent' and Memorandum of Understanding"			Steve Griffiths	16-Nov-22
Cabinet	01-Feb-23	Tudor Street				9-Jan-23
ICMD	25-Jan-23	Highway Traffic Regulation Amendment Order No 7	Catrin Maby - Climate Change and Environment	Agreement to make the traffic order	Mark Hand	15-Dec-22
ICMD	25-Jan-23	Community Council and Police Precepts - final	Rachel Garrick - Resources		Jon Davies	17-May-22

Council	19-Jan-23	'To determine the name for the new 3-19 School in Abergavenny	'To determine the name for the new 3-19 School in Abergavenny	Cath Saunders	28-Nov-22
Council	19-Jan-23	Council Diary	To confirm the Council Diary 23/24	John Pearson	14-Dec-22
Council	19-Jan-23	Appointments	A report for Council to appoint or ratify a number of appointments to bodies and positions	Matt Phillips	
Council	19-Jan-23	Community and Corporate Plan			
Council	19-Jan-23	Tudor Road Call-In		Nicola Perry	3-Jan-23
Council	19-Jan-23	Council Tax Reduction Scheme		Ruth Donovan	31-May-22
Cabinet	18-Jan-23	Garden Waste		Carl Touhig	21-Dec-22
Cabinet	18-Jan-23	Draft Revenue & Capital Proposals		Jon Davies	
Cabinet	18-Jan-23	Council Tax Premiums Consultation - Long Term Empty Properties and Second Homes		Ruth Donovan	
Cabinet	18-Jan-23	Proposal to establish a Welsh Medium Seedling school in Monmouth	To seek cabinet approval to commence statutory consultation processes to establish a Welsh Medium seedling provision in Monmouth.	Debbie Graves	23-Sep-22

ICMD	11-Jan-23	Clydach Ironworks Enhancement	Sara Burch - Inclusive and Active Communities	To seek approval for the transfer of land associated with the Clydach Ironworks Enhancement Scheme	Matthew Lewis	8-Dec-23
ICMD	11-Jan-23	Welsh Church Fund Working Group			Dave Jarrett	17-May-22
ICMD	14-Dec-22	Council Tax Base report			Ruth Donovan	31-May-22
ICMD	14-Dec-22	2023/4 Community Council & Police Precepts - draft			Jon Davies	17-May-22
Cabinet	07-Dec-22	Regional Integration Fund		To consider the financial liabilities and implications of the Regional Integration Fund and its tapered funding model.	Jane Rodgers	21-Nov-22
Cabinet	07-Dec-22	National Adoption Services and Foster Wales Joint Committee			Jane Rodgers	9-Nov-22
Cabinet	07-Dec-22	2022/23 Revenue and Capital Monitoring report - Month 6			Jon Davies	17-May-22
Council	01-Dec-22	Corporate Safeguarding Policy.		For Council to endorse the revised Corporate Safeguarding Policy.	Jane Rodgers	10-Nov-22
Council	01-Dec-22	Governance & Audit Committee Annual Report 2021/22			Andrew Wathan	18-Oct-22
Council	01-Dec-22	RLDP Preferred Strategy	Paul Griffiths - Sustainable Economy	To seek Council endorsement of the new Preferred Strategy for eight week consultation	Mark Hand / Rachel Lewis	25-Jul-22
ICMD	30-Nov-22	TUDOR STREET		of the property located in Tudor Street ahead of the	Jane Rodgers	14-Nov-22
ICMD	30-Nov-22	Govilon Section 106 Funding for Recreation & Play	Rachel Garrick - Resources	louteenes of the wider review of Mr. Day Mr. Life	Mike Moran	8-Nov-22
ICMD	30-Nov-22	Highways Traffic Regulation Amendment Order 5	Catrin Maby - Climate Change and Environment		Mark Hand	3-Oct-22
ICMD	30-Nov-22	Planning Annual Performance Report (APR) Deferred to 30-Nov-22	Paul Griffiths - Sustainable Economy		Mark Hand Phil Thomas	3-Oct-22
ICMD	30-Nov-22	Highways Traffic Regulation Amendment Order 6	-	Agreement to make the traffic order	Mark Hand	23-Aug-22
Cabinet	09-Nov-22	Implementing Sharepoint online		To secure funding to implement the project	Sian Hayward	13-Oct-22
Cabinet	09-Nov-22	A County of Sanctuary		required due to time restrictions associated with TAN	Matt Gatehouse	20-Sep-22

		SPF Update Report			
Cabinet	09-Nov-22			Hannah Jones	12-Sep-22
Cabinet	09-Nov-22	Revenue & Capital MTFP update and process		Jon Davies	17-May-22
Cabinet	09-Nov-22	MonLife Heritage Strategy (or ICMD)	DEFERRED	Matthew Lewis	10-Feb-22
Council	27-Oct-22	RESPONSE TO URGENT NEED FOR HOUSING ACCOMMODATION	To present a proposal to enable Council to respond flexibly and promptly to the urgent need for bousing accommodation, to address the	Cath Fallon	10-Oct-22
Council	27-Oct-22	Community and Corporate Plan	To seek endorsement of the new Community and Corporate Plan setting out the purpose, values	Matt Gatehouse / Paul Matthews	3-Oct-22
Council	27-Oct-22	Outside Bodies Appointment		John Pearson	3-Oct-22
Council	27-Oct-22	Annual Safeguarding Report	· · · ·	Kelly Turner	24-Aug-22
Council	27-Oct-22	Social Care & Health: Directors Report 2021/22		Jane Rodgers	6-Jul-22
ICMD	26-Oct-22	Welsh Church Fund Working Group		Dave Jarrett	14/7/22
Cabinet	19-Oct-22	PSOW annual letter	Present the Public Services Ombudsman For Wales' annual report as required by the letter	Matt Phillips	28-Sep-22
Cabinet	19-Oct-22	Regional Partnership Board - Gwent Market Position Statement	To provide a Market Stability Report produced by the Regional Partnership Board setting out a high	Regional Partnership	22-Sep-22
Cabinet	19-Oct-22	Community and Corporate Plan	To seek endorsement of the new Community and Corporate Plan setting out the purpose, values	Gatehouse / Paul Matt	20-Sep-22
Cabinet	19-Oct-22	22/23 Revenue and Capital Monitoring report - Month 4		Jon Davies	17-May-22
Cabinet	19-Oct-22	Land adjacent to Caldicot Comprehensive School - Housing Development Opportunity	To seek approval of the disposal of land at Caldicot Comprehensive School for the	Nick Keyse	
ICMD	12-Oct-22	Local Development Annual Monitoring Report (AMR	DEFERRED TO 26 OCT	Rachel Lewis/Cllr Paul Griffiths	23/08/22
ICMD	12-Oct-22	Welsh Church Fund Working Group	DEFERRED TO 26 OCT	Dave Jarrett	14/07/22
ICMD	12-Oct-22	Ending Library Fines	enabling more people to enjoy reading without the worry of incurring a fine if they are unable to return	Cheryl Haskell/Fookes?	20-Sep-22
ICMD	28-Sep-22	Transport Policy		Deb Hill Howells - MG	22-Aug-22
ICMD	28-Sep-22	B4245 speed limit	DEFERRED TO 26 OCT	Mark Hand	18-Jul-22
Council	27-Sep-22	Tackling poverty and inequalities		Nick John	24-Aug-22
Council	27-Sep-22	RLDP Options Report		Rachel Lewis	25-Jul-22
Council	27-Sep-22	Rivers and Ocean		Hazel Clatworthy	9-Jun-22

Council	27-Sep-22	Monmouthshire County Council self - assessment report 2021/2		Richard Jones	23-May-22
ICMD	14-Sep-22	Welsh Church Fund Working Group - meeting 2 held on 21st July 2022 (no meeting/no report -		Dave Jarrett	17-May-22
Cabinet	07-Sep-22	Transport Policy Consultation Update.		Deb Hill Howells	22-Aug-22
Cabinet	07-Sep-22	Cost Of Living		Matt Phillips	25-Jul-22
ICMD	31-Aug-22	MY DAY, MY LIFE SERVICE EVALUTATION		Ceri York	15-Aug-22
ICMD	31-Aug-22	Homesearch Policy & Procedure - Amendments & Welsh Translation Requirement		lan Bakewell	
ICMD	03-Aug-22	Additional Resources in Educations Strategy	Resources required to develop and maintain schools education systems and the implementatin	Sian Hayward	14-Jun-22
ICMD	03-Aug-22	Designation of Secondary Catchment Areas		Matthew Jones	6-Jun-22
ICMD	03-Aug-22	Welsh Church Fund Working Group - meeting 1 held on 23rd June 2022 - Moved to ICMD 3rd Aug 2022		Dave Jarrett	
Cabinet	27-Jul-22	Wye Valley Villages Future Improvement Plan		Mark Hand	1-Jul-22
Cabinet	27-Jul-22	Regen Three Year Programme		Mark Hand	1-Jul-22
Cabinet	27-Jul-22	Review of Chepstow High Street closure		Mark Hand	1-Jul-22
Cabinet	27-Jul-22	Home to School Transport Policy 2023-24.		Deb Hill Howells	27-Jun-22
Cabinet	27-Jul-22	MUCH (Magor & Undy Community Hall) report		Nick Keys	9-Jun-22
Cabinet	27-Jul-22	Shared Prosperity Fund Local Investment Plan and Regional Lead Authority Arrangements		Hannah Jones	23-May-22
Cabinet	27-Jul-22	Welsh Church Fund Working Group - meeting 1 held on 23rd June 2022 - Moved to ICMD 3rd Aug 2022		Dave Jarrett	17-May-22
Cabinet	27-Jul-22	2021/22 Revenue and Capital Monitoring outturn	Pe	ter Davies/Jon Davie:	17-Feb-22
Cabinet	27-Jul-22	Play Sufficiency Assessment and Action Plan 22/23		Matthew Lewis	10-Feb-22
Cabinet	27-Jul-22	Housing Support Programme Strategy (Homeless Strategy)		lan Bakewell	

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